Report to: Audit and Best Value Scrutiny Committee

Date: 1 September 2010

By: Deputy Chief Executive and Director of Corporate Resources

Title of report: Review of Annual Governance Reports and Statement of Accounts

for 2009-10

Purpose of report: For the Committee to review the Independent Auditor's (PKF)

reports to those charged with governance prior to its submission

to the Governance Committee on 3 September 2010.

RECOMMENDATIONS: The Committee is asked to:

(1) note the reports and its appendices; and

(2) identify any concerns arising from the Independent Auditor's (PKF) Report or the management response to it, that need to be brought to the attention of the Governance Committee

1. Financial Appraisal

1.1 There are no direct financial implications arising from this report

2. Supporting Information

- 2.1 Under its terms of reference, it is the role of this Committee to "Review the annual statement of accounts and the external auditor's report to those charged with governance."
- 2.2 It is the role of the Governance Committee to approve the Annual Governance Report and the Statement of Accounts, having considered whether appropriate accounting policies have been followed and any issues raised by the external auditor from the audit of the accounts.
- 2.3 There is a requirement for administrating authorities to produce a pension fund annual report and for the pension fund audit to be separate from the audit of the Council's accounts
- 2.4 The Independent Auditor's (PKF) report to those charged with governance and the Council's Statement of Accounts for 2009/10, along with the covering report under which they will be taken to Governance Committee for approval on 3 September 2010, are set out in Appendix A.
- 2.5 In carrying out their responsibility for review Members should consider:
 - The oral introduction to this item by the Deputy Chief Executive and Director of Corporate Resources, which will be made at the meeting;

- The findings made by the external auditors as a result of their audit of the 2009/10 accounts;
- Whether the management response to those findings is appropriate;
- Whether there are any issues arising that Members wish to bring to the attention of the Governance Committee when it meets to approve the Annual Governance report and Statement of Accounts for 2009/10 on 3 September 2010.

SEAN NOLAN

Deputy Chief Executive and Director of Corporate Resources

Contact Officer: Ola Owolabi - Head of Corporate Finance

Tel: 01273 482017

Local Members: All

Background Documents

None

Report to: Governance Committee

Date: 3 September 2010

By: Deputy Chief Executive and Director of Corporate Resources

Title of report: Independent Auditor's (PKF) Annual Governance Reports and Statement

of Accounts 2009/10

Purpose of report: To present the Annual Governance Report, and to report an expected

unqualified opinion on the 2009/10 Statement of Accounts

RECOMMENDATIONS: To

(1) Note the Independent Auditor's (PKF) Annual Governance Report on ESCC Accounts;

- (2) Note the Independent Auditor's (PKF) Annual Governance Report on Pension Fund Accounts:
- (3) Authorise the Deputy Chief Executive and Director of Corporate Resources to sign the formal Letter of Representation to PKF (UK) LLP; and
- (4) Approve the Statement of Accounts for publication.

1. Financial Appraisal

1.1 There are no additional cost implications arising from this report.

2. Annual Governance Report

- 2.1 PKF (UK) LLP is obliged to produce an Annual Governance Reports for East Sussex County Council Accounts and Pension Fund Accounts (Appendices 1 and 2), which formally reports on the outcome of the audit of the financial statements, and also upon the County Council's value for money element of Use of Resources.
- 2.2 The report also requires publication of more detailed points, which in the past were treated as routine technical matters between officers and the auditors. As it happens, on this occasion there are few such points.
- 2.3 Our Independent Auditor's PKF (UK) LLP plans to produce a Relationship Manager Letter in September 2010, this replaces and expands upon the Annual Audit and Inspection Letter produced in previous years.
- 2.4 There is a requirement for pension fund administrating authorities to produce a pension fund annual report and for the pension fund audit to be separate from the audit of the Council's accounts.

3. Changes to ESCC Statement of Accounts

- 3.1 The Governance Committee formally approved the draft Statement of Accounts at its meeting on 8 June 2010, in line with the Accounts and Audit Regulations 2003, (amended by the Accounts and Audit (Amendment) Regulations 2006). Since then the final audit has been in progress, and now awaits the final approval of the Independent Auditor, who is expected to provide an unqualified "true and fair" audit opinion. The Regulations require me to report on changes to the accounts before they can be published.
- 3.2 Subject to any issues identified by the auditor between the issue of this report and the meeting, I anticipate being able to report that the auditors propose to issue an unqualified opinion

and that the audit itself has not revealed any material items that need to be reported to this committee.

- 3.3 As in any year, there are some adjustments to correct non-material errors and omissions, as a result of the audit work, but also changes to reflect more appropriate presentation in some cases as discussed further with the Auditor. Issues arisen from normal audit work has been noted, discussed, and resolved as stated in Para 3.33 to 3.40 of the report to those charged with governance. The Auditor has made recommendations, which have been discussed and responses included as action plan where appropriate.
- 3.4 The revised set of accounts reflecting all adjustment described above is attached as Appendix 3.

4 Changes to Pension Fund Accounts

4.1 The Regulations require me to report on changes to the accounts before they can be published, and I am pleased to be able to report that the auditors propose to issue an unqualified "true and fair" opinion and that the audit itself has not revealed any material items that need to be reported to this committee. Issues arising from normal audit work have been noted, discussed, and resolved as stated in Para 3.25 to 3.27 of the report to those charged with governance.

5 Publication of Statement of Accounts

5.1 The legal deadline for publishing the 2009/10 accounts is the end of September 2010. One the auditors have completed their work, a Letter of Representation (Appendix A of the Annual Governance Report) needs to be signed by myself prior to the auditor issuing an unqualified opinion. This will enable me to place the Statement of Accounts on the website, which fulfils the legal requirement, and to publish the printed document as soon as possible afterwards.

SEAN NOLAN

Deputy Chief Executive and Director of Corporate Resources

Contact Officer: Ola Owolabi – Head of Corporate Finance.

Tel: 01273 482017

Local Members: All

Background Documents

None



East Sussex County Council

Annual Governance Report 2009/10

August 2010 DRAFT

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Code of Audit Practice and Statement of Responsibilities of Auditors and Audited Bodies

The Statement of Responsibilities of Auditors and Audited Bodies issued by the Audit Commission contains an explanation of the respective responsibilities of auditors and of the audited body. Reports and letters prepared by appointed auditors are addressed to Members or officers. They are prepared for the sole use of the audited body and no responsibility is taken by auditors to any Member or officer in their individual capacity or to any third party.

1 Executive summary

- 1.1 Auditing Standards require that we report to "those charged with governance" the key findings of our audit prior to issuing our opinion on the financial statements.
- 1.2 The auditors' report in Appendix D includes our draft report for the audits of both the Council and East Sussex Pension Fund, of which the Council is the administering authority. This Annual Governance Report only covers the findings of the audit of the Council.

Findings and conclusions

1.3 A summary of the audit findings and conclusions is included in the table below:

| Area of audit | Findings & Conclusion | |
|----------------------------------|---|--|
| Financial statemen | nts | |
| Key financial systems | The key financial systems are adequate as a basis for preparing the financial statements. | |
| Financial | No material errors were identified as a result of audit work. | |
| statements | Some non-trivial but not material errors have been identified and these are detailed in Appendix B. | |
| | A few areas of work are still outstanding at the time of drafting this report. Should these result in any significant issues, we will give a verbal update to the Audit and Best Value Scrutiny Committee and the Governance Committee at their meetings on 1 September 2010 and 3 September 2010 respectively. | |
| | We are satisfied that the Annual Governance Statement (AGS) is not inconsistent or misleading with other information we are aware of from our audit of the financial statements. | |
| | Subject to satisfactory completion of the outstanding work, we anticipate issuing an unqualified "true and fair" opinion. | |
| Use of resources | | |
| Value For Money conclusion | We anticipate issuing an unqualified value for money conclusion. | |

Acknowledgement

1.4 We would like to thank Council staff for their co-operation and assistance during the audit and throughout the period.

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2 Introduction

- 2.1 This report summarises the results of our audit work completed to date in respect of the financial statements and arrangements to secure economy, efficiency and effectiveness in the use of resources for the year ended 31 March 2010.
- 2.2 Our report is presented to the Members in accordance with the provisions of International Auditing Standard 260 ("ISA 260"), which requires us to report key findings from the audit to "those charged with governance", prior to issuing our opinion on the financial statements.
- 2.3 The auditors' report in Appendix D includes our draft report for the audits of both the Council and East Sussex Pension Fund, of which the Council is the administering authority. This Annual Governance Report only covers the findings of the audit of the Council. A separate Annual Governance Report for East Sussex Pension Fund will be presented to those charged with governance.

Findings

- 2.4 Recommendations in response to the key findings identified by our audit of the financial statements are provided in the action plan at Appendix A. These recommendations have been discussed with appropriate officers and responses are included in the action plan where appropriate.
- 2.5 We would highlight that in this report we do not provide a comprehensive statement of all weaknesses that may exist in the accounting and control systems, but only those matters which have come to our attention as a result of the audit procedures performed. We have not restated weaknesses already reported by Internal Audit unless there are issues that relate directly to our audit of the financial statements.

Fee outturn

2.6 The Audit Commission's *Standing Guidance for Auditors* requires us to report the outturn fee position for the year against the budgeted fee included within your Audit Plan. The table below sets out this analysis:

| Audit Plan 2009/10 | Planned fees £ | | Actual estimated fees £ | |
|---|-------------------|---------|-------------------------|---------|
| Financial statements | 77,650* | | 89,650 | |
| Use of Resources | 58,350 | | 58,350 | |
| Planning and reporting | 48,200 | | 48,200 | |
| Subtotal audit | | 184,200 | | 196,200 |
| Grants for the year ended 31 March 2010 | | 17,000 | | 17,000 |
| Total | | 201,200 | • | 213,200 |

^{*} This is the audit fee per our 2009/10 Audit Plan. This fee was increased by £7,000 in a fee letter to the Audit and Best Value Scrutiny Committee in June 2010.

2.7 Our 2010/11 fee letter presented to the Audit and Best Value Scrutiny Committee on 2 June 2010 included an update to the 2009/10 audit fee. An estimated additional audit fee of £7,000 was proposed in respect of audit work required to verify that the waste and schools PFI schemes have been appropriately accounted for in accordance with International Financial Reporting Interpretations Committee 12 (IFRIC 12).

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- 2.8 Having now completed our audit work in this area, actual costs have exceeded our original estimate and we have included a further additional fee of £5,000 in the table above. The extra costs have arisen because the original plan was that auditors of local authorities would have central assurance regarding the integrity of the computerised models produced by accounting firms for PFI schemes (such as the model used for the schools PFI scheme) but ultimately it was not possible to provide this so we audited the integrity of the model ourselves.
- 2.9 We have not yet commenced our audit of grant claims relating to the year ended 31 March 2010, as they are not yet due for certification and the actual fee remains an estimate of the expected final position. The final position will be reported in our grants report to be issued in February 2011.

Independence

2.10 We confirm that we are not aware of any relationships that may bear on our independence and objectivity as auditors and that our independence declaration, included in the Audit Plan for 2009/10, has remained valid throughout the period of the audit.

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3 Financial statements

Requirements

- 3.1 We are required to provide an opinion on whether your financial statements give a true and fair view of your financial position and income and expenditure and whether they have been prepared properly, in accordance with appropriate legislation and relevant accounting guidance.
- 3.2 We carry out procedures designed to obtain sufficient appropriate audit evidence to determine with reasonable confidence whether the financial statements are free from material misstatement and evaluate the overall presentation in order to ascertain whether they have been prepared in accordance with relevant legislation and accounting standards.
- 3.3 We identify the principal areas of risk of material misstatement from our knowledge of the Council, of the environment in which it operates and from discussions with officers. We address these risks by carrying out appropriate audit procedures.
- 3.4 We apply an appropriate level of materiality and as such the audit cannot be relied upon to identify all risks or potential and actual misstatements. Materiality is the expression of the relative significance or importance of a particular matter in the context of the financial statements as a whole.
- 3.5 We set a triviality level of £400,000 for the 2009/10 financial statements audit and have not reported to you any matters arising below this level.

Reporting to those charged with governance

- 3.6 We are required to report to you:
 - · our assessment of and response to significant risks in the financial statements
 - qualitative aspects of accounting practices and financial reporting
 - · corrected and uncorrected misstatements
 - final draft letter of representation to be agreed by officers and those charged with governance
 - expected modifications to the audit report
 - material weaknesses in accounting and internal control systems identified during our work
 - matters required to be reported by other auditing standards
 - any other audit matters of governance interest.
- 3.7 Our comments in these areas are set out in order below.

Significant risks in the financial statements

- 3.8 Auditing standards require that we bring to your attention areas that require additional or special audit procedures in response to areas of significant risk, such as a weakness in controls or areas requiring a higher degree of estimation by officers.
- 3.9 The findings from our work in relation to financial statements risks and also the areas of audit emphasis identified in our Audit Plan are summarised below:



PFI schemes

3.10 The 2009 Local Authority Accounting in the United Kingdom – Statement of Recommended Practice (SORP) requires that PFI projects are now accounted for under International Financial Reporting Standards (IFRSs) rather than the UK accounting standards previously applied. This means that the Council's PFI projects for the Waste Management Contract and the Peacehaven schools scheme, which were previously 'off Balance Sheet', are now required to be recognised in the Council's Balance Sheet, with a liability for the financing provided by the PFI operator. The schemes are included in the financial statements as a change in accounting policy by way of a prior period adjustment, restating the 2008/09 comparative figures.

Schools PFI

- 3.11 The Council has applied a model developed by Grant Thornton to calculate the value of its assets and finance lease liability, which has resulted in recognition of fixed assets of £20,697k and a related finance lease liability of £16,712k as at 31 March 2009. The values of the assets and finance lease liability at 31 March 2010 were £19,941k and £16,378k respectively.
- 3.12 We reviewed the integrity of the model and the relevant inputs and assumptions and we are satisfied the scheme is being properly accounted for.

Waste management PFI

- 3.13 The Council has applied a model developed by itself jointly with Brighton and Hove City Council, its partner in the contract, that has resulted in recognition of fixed assets of £13,399k, a finance lease liability of £10,604k, a prepayment of £22,763k and a related reserve as at 31 March 2009. The values of the fixed assets, finance lease liability and prepayment at 31 March 2010 were £26,216k, £20,438k and £25,309k respectively.
- 3.14 We reviewed the integrity of the model built to derive the figures to include in the financial statements. We noted that the model assumes on the basis of calculations that the split between the capital and the service charge element of the unitary charge is a constant ratio of 37% to 63% in each year. This is an appropriate split over the life of the contract but there is an argument that a different ratio may be more appropriate for the early years of the contract, when no or only some of the capital facilities were in use. However, there is no definitive guidance in this area and, whilst in the absence of access to the contractor's financial model accurate numbers cannot be adduced, we are satisfied that the effect on the Council's Income and Expenditure Account and the Balance Sheet of using an alternative split in the early years would not be material.
- 3.15 A correction was made to the comparative figures in the draft financial statements to remove the finance lease liability element of the service charge for both the waste and the schools PFI schemes amounting to £1,487k from cost of services. This is reversed through the Statement of Movement on County Fund Balance so there is no net impact on the County Fund Balance at 31 March 2009.

Council tax balances and accrued income

3.16 The 2009 SORP recognises that billing authorities act as agents of precepting authorities in collecting Council Tax. This introduces a change in accounting policy and requires that Council Tax income included in the Income and Expenditure Accounts of preceptors and billing authorities should be the accrued income for the year, and consequently appropriate shares of Council Tax debtor and creditor balances and associated impairment allowances should be included in the preceptors' balance sheets.



- 3.17 As part of the Council's accounts closedown procedures, Finance liaised with the East Sussex billing authorities to obtain the relevant information on council taxpayer debtor and creditor balances and its share of collection fund surpluses and deficits. This information was collated and resulted in the recognition of Council Taxpayer debtor balances of £8,028k (net of associated doubtful debt provisions), income in advance of £2,867k, creditor balances of £5,500k and a charge to a Collection Fund Adjustment Account of £339k at 31 March 2010. The impact on the Income and Expenditure account was to reduce Council Tax recognised in income by £183k in 2009/10, although there is no impact on the closing County Fund balance as the 2009 SORP allows the entry to be reversed out in the Statement of Movement on County Fund Balance. A prior year adjustment was also correctly accounted for to recognise the change in accounting policy as at 31 March 2009.
- 3.18 We have obtained assurance from the auditors of the East Sussex district councils regarding the accuracy of the information provided to the Council and we are satisfied that the Council's working papers comply with the 2009 SORP guidance in calculating the accrued Council Tax income and Council Taxpayer balances recognised in the Council's accounts.

Other areas of audit emphasis

Service concessions

- 3.19 In addition to PFI projects, the Council has reviewed its contractual arrangements to determine whether they meet the specific criteria for service concessions in IFRIC 12 involving the use of particular assets and under which the local authority controls the services provided and the residual interest. No arrangements were identified by the Council which required the application of IFRIC 12, other than the PFI schemes.
- 3.20 However, our consideration of the Council's contractual arrangements has indicated that the on-street parking contracts with NCP in Lewes and Eastbourne meet the IFRIC 12 criteria for bringing related assets onto the balance sheet and therefore the Council has an asset to account for in respect of the infrastructure of car park meters. However, it is not possible to determine a value for the meters. The Council paid only £204k to NCP for the meters during 2009/10, therefore it is possible that the value of the meters at 31 March 2010 is below our triviality level for reporting of misstatements to those charged with governance. We have therefore not included this issue in the uncorrected misstatements schedule at Appendix B.

Valuation of land and buildings

3.21 It was recognised at the planning stage that the continuing recession may necessitate a further impairment charge at 31 March 2010. The Council obtained advice from its external valuers on its property values at 31 March 2010, which concluded that no further impairment allowance was required against the portfolio in 2009/10.

Members' allowances

3.22 Following an audit recommendation raised in the prior year and in light of the recent publicity surrounding MPs' expenses, the Council has included additional disclosures on members' allowances and expenses in its financial statements, even though this is not required by law or the SORP.

Senior officer remuneration

3.23 The Council has complied with a new legislative requirement to include remuneration details of senior officers, as defined, earning over £50k per annum, within its financial statements. We have audited the disclosures and are satisfied that they are correctly stated.

Accounting practices and financial reporting

Application of accounting policies

- 3.24 The key changes introduced by the 2009 SORP were:
 - the introduction of service concession arrangements under IFRIC 12
 - the introduction of agency accounting for the collection of Council Tax.
- 3.25 As noted above, the Council has accounted for its PFI schemes under IFRIC 12. There are no other contractual arrangements material to the financial statements which should be accounted for under IFRIC 12.
- 3.26 We have also reported above that the Council has correctly recognised accrued Council Tax income and Council Taxpayer balances in its accounts under agency accounting introduced by the 2009 SORP.

The accounts preparation process

3.27 The draft financial statements were approved by Members on 8 June 2010, ahead of the statutory deadline of 30 June 2010. As part of our planning for the audit, we prepared a detailed document request which outlined the information that we would require to complete the audit. The Council provided us with files of comprehensive working papers and draft financial statements on 21 June 2010.

Adequacy of disclosures

- 3.28 We identified a small number of departures from the expected presentation of the financial statements or where notes and other disclosures had not been presented in accordance with the SORP. These have been amended by the Council and include:
 - inclusion of additional disclosures relating to prior period adjustments for Council Tax, PFI schemes and interest accruals
 - amendments to the fixed asset note to more clearly reflect opening balances per prior year audited financial statements, restatements of existing assets, reclassifications of assets under construction and PFI additions
 - disclosure of a contingent liability in respect of equal pay claims that have been lodged against the Council
 - various wording changes and presentational disclosure amendments.

Corrected and uncorrected misstatements

Testing of transactions and balances

- 3.29 As part of our audit approach, all material balances were subject to audit testing and agreement, on a sample basis, to supporting documentation.
- 3.30 We set out at Appendix B all of the non-trivial misstatements which we noted during the course of our audit and which officers do not intend to adjust. We will provide an update at the Audit and Best Value Scrutiny Committee and the Governance Committee meetings should we identify any additional items during the final clearance of outstanding issues.
- 3.31 The letter of representation at Appendix C includes written representation, both from the Deputy Chief Executive and Director of Corporate Resources and on behalf of the Governance Committee, of the reason for not making the amendments noted in Appendix C.



3.32 Issues arose in respect of the following matters, which we bring to your attention:

Impairments and reversal of impairments

- 3.33 The Council operates a policy of revaluing its properties on a rolling five year cycle. The SORP permits a five year cycle for valuations on the basis that this is a period during which one could reasonably expect that valuations would not change materially. Where material changes do take place over a short period, authorities are required to make immediate valuations and disregard the five-year rule.
- In view of the impact of the recession on property values in 2008/09 the Council commissioned its external valuers to review the potential effect and advise on adjustments required to asset values at 31 March 2009. The valuers recommended changes by type of asset which ranged from 2% to 16%. The Council made the resulting adjustments to all assets and, in total, values were adjusted downward by £32,011k. Of this, £3,757k was taken out of the balance standing to the revaluation reserve for such assets and the balance of £28,254k charged to services in the Income and Expenditure Account as required by the SORP.
- 3.35 In view of the potential continued impact of the recession on property values in 2009/10, the Council again commissioned its external valuers to review its property values at 31 March 2010. The valuers concluded that no further impairment allowance was required against the portfolio in 2009/10.
- 3.36 At 1 April 2009, the Council continued with its five year rolling programme of revaluations, which resulted in upward revaluations in some properties and downward revaluations in other properties. The net effect was an increase in property values of £20,617k and impairments (where values have decreased below associated balances available in the revaluation reserve from previous upward revaluations) of £11,252k.
- 3.37 The Council has correctly accounted for decreases in asset values at 1 April 2009 by charging the revaluation reserve to the extent that there is a balance available to charge, and then charging any further impairment to the Income and Expenditure Account. However, the Council has credited all upward revaluations at 1 April 2009 to the revaluation reserve. Our interpretation of accounting standards and the SORP is that revaluation gains that reverse revaluation losses on the same assets should be charged to the Income and Expenditure Account where the loss and its reversal are linked.
- 3.38 The Council does not believe that there is sufficient link between the impairment review at 31 March 2009 and the valuation at 1 April 2009 for any of the previous impairment to be reversed in the 2009/10 Income and Expenditure Account. However, it is our view that there is a link between the two valuations as they are both based on the movement in property prices. We therefore believe that the Council should have credited £806k (the element of the 2009/10 upward valuation removing the previous charge to the Income and Expenditure Account) to the Income and expenditure Account rather than to the revaluation reserve. This has been recorded as an uncorrected misstatement in the schedule at Appendix B. There is no impact on the closing County Fund balance as any reversal of impairment would appear as a reconciling item in the Statement of Movement on the County Fund Balance.

Payments in advance

- 3.39 Our testing of a sample of payments in advance identified a few items totalling £227k that are included in payments in advance at 31 March 2010 as they relate to the next financial year, although they were not paid until after year end. These items have also been included in creditors although they do not represent liabilities for the current year. As a result, payments in advance and creditors are overstated in the Balance Sheet.
- 3.40 Whilst the value of the identified errors is trivial, auditing practices require us to extrapolate the misstatement over the remaining untested population. This indicates potential for further overstatement of payments in advance and creditor balances of £300k, giving an extrapolated total potential error of £527k.

3.41 The value of confirmed misstatements and the additional extrapolated misstatement is included in the schedule of uncorrected misstatements at Appendix B.

Letter of representation

3.42 The draft letter of representation has been attached as Appendix C. We do not anticipate any changes being required before providing our opinion on the financial statements.

Audit report

3.43 Subject to satisfactory resolution of the following outstanding issues and final clearance of the remaining queries, we anticipate issuing an unqualified audit opinion on the financial statements.

Completion of:

- sample testing on grant income and unapplied government grants and capital contributions
- audit of restated opening balances
- audit of the Cash Flow Statement
- · audit of related party transactions disclosures
- confirmations on two of the figures in the Waste PFI model
- independent partner review.
- 3.44 We will provide a verbal update on these outstanding issues at the Audit and Best Value Scrutiny Committee and the Governance Committee meetings on 1 September 2010 and 3 September 2010 respectively.

Accounting and internal control systems

- 3.45 We have reviewed the key financial systems, which contribute to the preparation of materially accurate financial statements, to assess the extent to which we can place reliance on them for this purpose. In carrying out this work we consider:
 - the extent to which your accounting and internal control systems are a reliable basis from which to prepare the financial statements
 - the robustness of your accounts preparation processes.
- 3.46 In assessing the reliability of systems as a basis for providing financial information that is free from material misstatement, we prepared systems notes for each financial system and we evaluated the controls within those systems, with particular focus on assessing whether the controls in place to mitigate significant risks are suitably designed and operating as intended to meet their objective.
- 3.47 Your key financial systems are:
 - Main accounting
 - Cash and bank
 - Payments and creditors
 - Income and debtors
 - Payroll and employment costs
 - Investments and investment income
 - Fixed assets

- SPOCC (Supporting people)
- Trapeze (passenger transport)
- Abacus income and payments (adult social care)
- Carepay (Children's services)
- Information technology



- 3.48 We also have a responsibility to give specific consideration to the potential risk of material misstatement of your financial statements due to fraud and error, including the risk of fraudulent financial reporting. This requires us to:
 - review internal controls that are designed to prevent, or detect and correct, misstatements in the accounts
 - review the arrangements for preparing the financial statements
 - select and test transactions and balances, including review of significant balances against expectations and substantiate individual items
 - assess the significant estimates and judgements made by officers in preparing the accounts
 - consider the adequacy of presentation and disclosures included in the financial statements.
- 3.49 The primary responsibility for ensuring that your internal control frameworks are robust enough to prevent and detect material fraud and corrupt practices lies with officers and those charged with governance.

Internal audit

- 3.50 Where possible, we have placed reliance on Internal Audit's work and thereby avoided unnecessary duplication of audit effort. To ensure this approach was valid, we have undertaken the following:
 - reviewed Internal Audit's working papers and reports
 - considered the robustness of the key financial systems on the evidence of this work
 - re-performed Internal Audit's evaluation of controls and a sample of its testing of the effectiveness of controls, to ensure that its conclusions are soundly based.
- 3.51 We were able to place reliance on Internal Audit's work for the testing of the effectiveness of specific controls, with the result that we were able to able to maintain the audit fee below the Audit Commission's scale fee level.

Issues arising

3.52 Auditing standards place increased focus on the reporting of issues affecting the audit to those charged with governance. Consequently we report the matters below because they concern controls directly related to the focus of our work, which is the giving of an audit opinion on the Council's financial statements, regardless of the level of significance of the issue.

Authorisation of journals

- 3.53 The Council's financial procedures require that all journals over £1m are signed by a suitably authorised person. Internal Audit's testing of a sample of twenty journals greater than £1m during 2009/10 found that three journals had not been signed by a senior officer. Whilst the audit was able to confirm the validity of these journals, we were unable to place full reliance on the authorisation of journals control as three failures in the sample could not be regarded as isolated departures from established controls.
- 3.54 Internal Audit reported the issue to officers, including a recommendation for improvement, in its report on the General Ledger system during 2009/10. We have raised a recommendation on the issue in the action plan at Appendix A.
- 3.55 It should be noted that despite there being scope for improvement in the control environment in this area, our further substantive testing of a sample of journals in the final accounts audit did not identify any issues which would bring the validity and appropriateness of journal entries into doubt.



Invoice request forms for income

- 3.56 Internal Audit's testing of a sample of income transactions found that in a few instances there was no invoice request form or other primary evidence to support the invoice request, including proof of debt, therefore we were unable to place reliance on this control for ensuring the completeness of income. On further investigation, Internal Audit was able to establish the accuracy and validity of the sampled income by reference to other supporting documentation provided by the departments.
- 3.57 Internal Audit reported the issue of proof of debt to officers, including a recommendation for improvement, in its report on the Accounts Receivable system during 2009/10.
- 3.58 We believe that the use of appropriately authorised invoice request forms or other evidence to support invoice requests is a key control relating to the audit of financial statements for ensuring that income is accurately and completely billed. We have raised a recommendation on the issue in the action plan at Appendix A. Our substantive testing on income at the final accounts audit visit did not, however, identify any issues in this area.

Bank reconciliations

3.59 The Council has adequate bank reconciliation procedures in place as reconciliations of online bank statements to general ledger balances are carried out on a daily basis. However, there is no documented evidence of independent approval of these reconciliations, including review of outstanding receipts and payments and other reconciling audit trails. We have raised a recommendation on this issue in the action plan at Appendix A.

Control account reconciliations

- 3.60 The Council does not carry out control account reconciliations between the accounts receivable and accounts payable subsidiary ledgers and the relevant general ledger control accounts as reliance is placed on automatic interfaces within SAP.
- 3.61 Our comparison of the balance on the accounts receivable control account to the underlying subsidiary ledger identified a difference of £1,334. Whilst this difference is clearly trivial, it is not obvious as to how a difference could have arisen from the automatic interface and whether the difference may be net of larger debit and credit differences.
- 3.62 We have recommended at Appendix A that the balances on control accounts are periodically compared to balances on the subsidiary ledgers on at least a quarterly basis.

Fraud risks

- 3.63 In order to identify the fraud risks, and the controls you have put in place to mitigate those risks, we have:
 - discussed your anti fraud and corruption arrangements with officers, and those charged with governance
 - considered the extent to which the work of Internal Audit is designed to detect material misstatements in the accounts arising through fraud
 - made enquiries regarding instances of actual fraud you have brought to our attention.

Conclusions

- 3.64 As a result of our work, we have concluded that the key financial systems are adequate as a basis for preparing the financial statements. We have included in Appendix A any recommendations arising from issues identified during our work.
- 3.65 We did not identify any significant fraud risks that affected our audit programme for the financial statements.

Matters required to be reported by other auditing standards

3.66 There are no other matters arising from our work that we are required by other auditing standards to bring to the attention of those charged with governance.

Other audit matters of governance interest

Loss on disposal of fixed assets

3.67 During the audit it was noted that the Council has written a number of properties out of its fixed asset register and accounts this year for buildings that no longer exist or which are no longer held by the Council. In practice these disposals are likely to have occurred a number of years ago. As there are no corresponding capital receipts for these properties this year, they comprise the majority of the overall loss on disposal of fixed assets of £3,258k in the Income and Expenditure Account.

Net worth of the Council

- The County Fund Balance Sheet shows that the Council had a negative net worth at 31 March 2010 of £223k. There was a total net worth at 31 March 2009 of £240,664k, the change in net worth being due almost entirely to the increase in the Council's Local Government Pension Scheme liability as assessed under FRS 17 from £262,593k as at 31 March 2009 to £515,937k as at 31 March 2010, including unfunded liabilities of £95,000k. The increase in the liability is largely driven by the change in the assumption made in calculating the liability of the annual rate of return on investment grade corporate bonds from 6.9% at 31 March 3009 to 5.5% at 31 March 2010 and in the assumed future inflation rate from 3.1% to 3.8%.
- 3.69 The fact that the Council has a negative net worth at 31 March 2010 does not affect the Council's ability to continue as a "going concern" because the pension fund liability is to be met over a long period. The Council has net current assets as at 31 March 2010 of £143,055k.

Annual Governance Statement

- 3.70 The Council has a responsibility to publish a Governance Statement, including the outcome of a review of its effectiveness, with its 2009/10 financial statements.
- 3.71 We have reviewed the Annual Governance Statement and the supporting review of effectiveness that has been undertaken and we are satisfied that the Statement is not inconsistent with the evidence provided in the review of effectiveness and our knowledge of the Council.

International Financial Reporting Standards

3.72 International Financial Reporting Standards (IFRSs) will be adopted in local government from 2010/11 and will require transitional arrangements to be put in place by the Council. Officers are working to a plan to prepare for the adoption of IFRSs based on the Treasury timescales and to ensure that staff have sufficient knowledge of IFRSs to restate the current financial statements.



4 Use of resources

- 4.1 We are required to be satisfied that proper arrangements have been made to secure economy, efficiency and effectiveness in the use of resources (value for money).
- 4.2 In June 2010 the Government announced the abolition of Comprehensive Area Assessment. As a result the Audit Commission announced changes to its use of resources approach, effective immediately, which included removal of the scored judgements on the Key Lines of Enquiry (KLOEs) for use of resources assessments in local government bodies. It is still necessary, however, for auditors to complete sufficient use of resources assessment work to support their statutory duty to give a value for money conclusion. In practice, almost all of the use of resources assessment had already been completed at the time of the announcement, in order to meet the prior deadline of submitting indicative scores to the Audit Commission by 21 April 2010.
- 4.3 The Audit Commission is currently consulting on the future scope of the use of resources work and we anticipate that further information on the future of scope will be available at the end of the Autumn.

Use of resources audit work

Approach

- 4.4 In accordance with our Audit Plan, our principal work in relation to arriving at our value for money conclusion was completing the KLOEs. This included updating our assessment of the KLOEs which had been scored for 2008/09 to include actions taken by the Council to address any areas of weaker performance and the assessment of KLOE 3.3 "Workforce Planning" which was a new KLOE for upper tier authorities for 2009/10.
- 4.5 Although scores for the KLOE assessment will not be reported for 2009/10, the one caveat to this is that if we were to be considering a score of level 1 (inadequate performance) for any KLOE, the guidance from the Audit Commission is that auditors should consider whether the inadequacies are such that they should lead to a qualification of our statutory value for money conclusion. We can report that we have considered the possibility of our having awarded a level 1 score in relation to each KLOE and that we are satisfied no such outcome would have resulted. As a consequence we have concluded that the Council does have adequate arrangements in respect of each KLOE as is set out in the table at section 4.15.

Key findings

- 4.6 Although we will not be scoring the KLOEs for 2009/10 we nevertheless report below the key messages arising from the work which we performed. The Council was scored at level 3 for all KLOEs for 2008/09 except KLOE 1.2 "understanding costs and performance" where it was scored at level 2, a lower level.
- 4.7 The key reason that the Council was scored at level 2 for KLOE 1.2 in 2008/09 was that there was no systematic process in place to review the value for money achieved by all significant council services and outcomes from such processes. Value for money in this context can be broadly defined as comparing relevant unit costs of service with the quality of services. Other aspects of Use of Resources where we reported in 2008/09 that the Council could improve, included building the outcomes of equalities impact assessments into financial planning processes and improving the linkages between consultation exercises and decisions taken as part of financial planning processes.

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- In 2009/10 the Council made significant progress in all the above areas. In response to the anticipated future funding pressures, a Council wide programme of value for money service reviews was commenced. This will comprehensively review cost and performance of all elements of services over the period 2009-2012, including benchmarking unit costs and performance measurements against those of similar authorities and including peer input where possible. The first reviews in two areas of Children's Services identified potential savings of £600k per annum. A major review of highways maintenance, which was already underway, identified a new method of highways maintenance involving £8.5m of capital investment to achieve both better service level performance and £1m per annum relevant cost savings.
- 4.9 In the core already strong KLOE 1.1, financial planning, the underlying Reconciling Policy and Resources process was further improved in 2009/10 to specifically build in the outcomes of equalities impact assessments. New guidelines on consultation were introduced and these require feedback of the results of consultation to the public and those consulted, for instance website feedback on Hastings school changes consultation.
- 4.10 One of the key themes underlying the KLOEs is the effectiveness of partnership working with other bodies. In this respect Internal Audit carried out a review within the year on the adequacy of partnership governance arrangements. This reported that whilst the principal partner bodies all had adequate governance arrangements, the documentation and checklists the Council has prepared to monitor and review this were not being completed as required and we believe the Council should take action to ensure these processes are driven forward.
- 4.11 We specifically reviewed whether the impact of the recession and likely reduced levels of future central government funding was reflected in medium term financial planning. This had been modelled in terms of 20% real term reductions in formula funding, low council tax increases and higher bad debt charges.
- 4.12 We reviewed the Council's workforce planning arrangements for KLOE 3.3, which were considered for the first time in 2009/10 at upper tier authorities. We concluded in summary that the Council has very strong and comprehensive processes in this area, including a robust workforce plan which is monitored against identified actions. Proactive recruitment processes have a track record of delivering results. Key performance measures for the Council in the area of workforce planning are:
 - voluntary staff turnover 2008/09: 10.25% (mid upper quartile of all county councils)
 - sickness absence: 7.9 days (average public sector 9.7 days)
 - · key skills shortages are being addressed
 - equalities profile of the workforce matches that of the area except disabled (7.9% in area, Council 3.38%); stonewall equality index position 17/100 (good)
 - staff survey results comparison between 2007 and 2009 show good progress in the main areas, with 10/16 areas exceeding norms.
- 4.13 We are also required to undertake work to gain assurance as to whether data arrangements at the Council are adequate. Our work on undertaking spot checks on a sample of performance indicators during the year found that the Council has robust and effective performance management arrangements in place and the indicators tested were found to be fairly stated.

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Use of resources risks

4.14 The findings from our review of use of resources risks identified in our Audit Plan are summarised as follows:

| Risk area | Findings and Conclusion |
|---------------------|--|
| Age well PFI scheme | In June 2010 the Council decided to withdraw from the procurement process for the Age Well PFI project. |
| Health inequalities | Work done by the Audit Commission on the organisational assessment and the area assessment in 2009 concluded that there is a good understanding of how health differs across the county and improvements are being made in people's health and wellbeing although there are still large variations in life expectancies across the county. |

Value for money conclusion

4.15 Our judgements against the Key Lines of Enquiry are set out in the table below:

| KLO | DE criteria | Yes/No |
|-----|---|--------|
| 1. | Does the organisation plan its finances effectively to deliver its strategic priorities and secure sound financial health? | Yes |
| 2. | Does the organisation have a sound understanding of its costs and performance and achieve efficiencies in its activities? | Yes |
| 3. | Is the organisation's financial reporting timely, reliable and does it meet the needs of internal users, stakeholders and local people? | Yes |
| 4. | Does the organisation commission and procure quality services and supplies, tailored to local needs, to deliver sustainable outcomes and value for money? | Yes |
| 5. | Does the organisation produce relevant and reliable data and information to support decision making and manage performance? | Yes |
| 6. | Does the organisation promote and demonstrate the principles and values of good governance? | Yes |
| 7. | Does the organisation manage its risks and maintain a sound system of internal control? | Yes |
| 8. | Is the organisation making effective use of natural resources? | Yes |
| 9. | Does the organisation manage its assets effectively to help deliver its strategic priorities and service needs? | Yes |
| 10. | Does the organisation plan, organise and develop its workforce effectively to support the achievement of its strategic priorities? | Yes |

Overall conclusion

4.16 Our overall conclusion is that adequate arrangements are in place to secure value for money.

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Appendix A: Action Plan

| Conclusions from work | Recommendations | Priority | Management response | Responsibility | Timing |
|---|---|----------|---|--------------------------------------|--------|
| Financial systems | | | | | |
| Internal Audit's testing of a sample of twenty journals greater than £1m during 2009/10 found that three journals had not been signed by a senior officer. | The Council should ensure that Internal Audit's recommendation regarding the authorisation of journals is implemented by the agreed dates. | Medium | There has been significant improvement in this area since the last audit, but further improvement will be achieved through regular discussion at the Finance Officers Group meeting and for officers to communicate adherence to section 3.3.2.5 of ESCC Accounting Guidance. | Head of Corporate Finance, CRD | |
| Internal Audit's testing of a sample of income transactions found that there was no invoice request form or proof of debt for half of the sample of twenty items tested. | The Council should ensure that Internal Audit's recommendation regarding the existence of primary evidence to match every sales order request is implemented. | Medium | The Council's policy in relation to invoice request form will be reviewed in line with the internal audit recommendation. | Janyce Danielczyk | |
| The Council has adequate bank reconciliation procedures in place as reconciliations of online bank statements to general ledger balances are carried out on a daily basis. However, there is no documented evidence of independent approval of these reconciliations, including review of outstanding receipts and payments and other reconciling audit trails. | A procedure should be implemented whereby formal independent approval of bank reconciliations, including review of outstanding receipts and payments and other reconciling audit trails, is periodically carried out. | Medium | We will put in place process to evidence our regular check on Bank Reconciliation. | Head of Corporate Finance | |

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| Conclusions from work | Recommendations | Priority | Management response | Responsibility | Timing |
|---|---|----------|--|----------------------|--------|
| The Council does not carry out control account reconciliations between the accounts receivable and accounts payable subsidiary ledgers and the relevant general ledger control accounts as reliance is placed on automatic interfaces within SAP. However, our comparison of the balance on the accounts receivable control account to the underlying subsidiary ledger at 31 March 2010 identified a difference of £1,334. Whilst this difference is clearly trivial, it does raise concerns as to how a difference could have arisen from the automatic interface and whether the difference may be net of larger debit and credit differences. | Reconciliations between accounts receivable and accounts payable control accounts and the subsidiary ledgers should be carried out on at least a quarterly basis. | Medium | The imbalance of £1,334 was identified by the Council as part of the routine reconciliation at year end. There appears to be a system recording problem which is currently being investigated with Serco. In view of this imbalance a process will be implemented during the later part of 2010/11 to complete a quarterly reconciliation of accounts receivable and accounts payable subsidiary ledgers and the relevant general ledger control accounts. | Janyce Danielczyk | |

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Appendix B Uncorrected misstatements

The table below details the potential differences recorded during the audit which are not adjusted for currently within the financial statements:

| Unadjusted misstatements | Income Over/ (Under) £'000 | Expenses (Over)/ Under £'000 | Statement of Movement on General Fund Balance | Assets (Over)/ Under £'000 | Liabilities Over/ (Under) £'000 | Reserves (Over)/ Under £'000 | Management comments |
|--|-------------------------------------|---------------------------------------|--|-------------------------------------|--|---------------------------------------|---------------------|
| Misstatements of fact (specific misstatements) | | | | | | | |
| Reversal of prior impairment credited to the revaluation reserve rather than the Income and Expenditure Account. | (806) | | 806 | | | | |
| Overstatement of payments in advance and creditors for items that relate to the next financial year that were not paid until after year end. | | | | (227) | 227 | | |
| Misstatements of subjective decisions (estimates or application of accounting policy) | | | | | | | |
| None. | | | | | | | |
| Likely misstatements (extrapolation of errors) | | | | | | | |
| Potential overstatement of payments in advance and creditors for items that relate to the next financial year which may not have been paid until after year end. | | | | (300) | 300 | | |
| Total net misstatements | (806) | | 806 | (557) | 557 | | |
| Net overstatement of deficit in the Income and Expenditure Account | 806 | | | | 806 | | |
| Net overstatement of County Fund Balance | Nil | | | | Nil | | |
| Net overstatement of net assets | | | | | | nil | |

Appendix C: Draft letter of representation

PKF (UK) LLP Farringdon Place 20 Farringdon Road London EC1M 3AP

3 September 2010

Dear Sirs

Financial statements of East Sussex County Council for the year ended 31 March 2010

Representations of the Deputy Chief Executive and Director of Corporate Resources

I confirm to the best of my knowledge and belief, and having made appropriate enquiries of other officers and members of the Council, the following representations given to you in connection with your audit of the Council's financial statements for the year ended 31 March 2010.

Responsibility for the financial statements

I acknowledge as the Deputy Chief Executive and Director of Corporate Resources and s151 Officer my responsibilities for the financial statements.

Completeness of information

All the accounting records have been made available to you for the purpose of your audit and all the transactions undertaken by the Council have been properly reflected and recorded in the accounting records. All other records and related information, including minutes of all officer and committee meetings (held during the year and up to the date of this letter) have been made available to you.

Internal control

I acknowledge my responsibility for the design, implementation and maintenance of internal control relevant to the preparation and presentation of the financial statements that are free from misstatement, whether arising from fraud or error.

I have disclosed to you the results of my assessment of the risk that the financial statements could be materially misstated as a result of fraud.

I am not aware of any fraud or suspected fraud affecting the financial statements, nor have any allegations of fraud or suspected fraud affecting the financial statements been communicated to me by employees, former employees, councillors, regulators or others.

Compliance with law and regulations

I am not aware of any possible or actual instances of non-compliance with laws or regulations whose effects should be considered when preparing financial statements of the Council.

Transactions with related parties

I confirm that I have put in place appropriate arrangements to identify related party transactions.

I am satisfied that the disclosure in the financial statements of related party transactions is appropriate and complete and contains all the elements necessary for an understanding of the financial statements.

Contingent liabilities

I am not aware of any significant contingent liabilities, including pending claims, proceedings or litigation involving the Council other those disclosed in the financial statements.

Pension fund assumptions

I confirm that the actuarial assumptions underlying the valuation of the Local Government Pension Scheme (LGPS) scheme liabilities, as applied by the scheme actuary, are reasonable and consistent with my knowledge of the business. These assumptions include:

| • | Rate of inflation | 3.8% |
|---|---|------|
| • | Rate of increase in salaries | 5.3% |
| • | Expected return on assets | 7.1% |
| • | Rate for discounting scheme liabilities | 5.5% |

I also confirm that the actuary has applied up-to-date mortality tables for life expectancy of scheme members in calculating scheme liabilities.

PFI scheme inputs and assumptions

The models produced to derive the figures for inclusion of the schools and waste PFI contracts in the financial statements are based on appropriate inputs and assumptions.

Uncorrected misstatements

You have brought to my attention uncorrected misstatements in the financial statements as listed in Appendix 1 to this letter. I do not wish to correct these misstatements as I consider them to be immaterial to the view given by the financial statements.

Fair value measurements and disclosures

I am satisfied that the carrying value of land and buildings is a reasonable representation of their value at 31 March 2010.

Subsequent events

There have been no events since the balance sheet date which necessitate revision of the figures included in the financial statements or inclusion of a note thereto. Should any material events occur, which may necessitate revision of the figures included in the financial statements or inclusion of a note thereto, I will advise you accordingly.

Yours faithfully

Sean Nolan

Deputy Chief Executive and Director of Corporate Resources

PKF (UK) LLP Farringdon Place 20 Farringdon Road London EC1M 3AP

3 September 2010

Dear Sirs

Financial statements of East Sussex County Council for the year ended 31 March 2010

Representations of the Council

We confirm to the best of our knowledge and belief, and having made appropriate enquiries of other officers and members of the Council, the following representations given to you in connection with your audit of the Council's financial statements.

Responsibility for the financial statements

We acknowledge our responsibilities to make arrangements for the proper administration of the Council's financial affairs and to approve the financial statements.

Uncorrected misstatements

We have considered the uncorrected misstatements in the financial statements as listed in Appendix 1 to this letter together with the explanations provided by the Deputy Chief Executive and Director of Corporate Resources for not correcting these misstatements, and we consider them to be immaterial to the view given by the financial statements.

Annual Governance Statement

We confirm that the Council has conducted a review during the year of the effectiveness of its system of internal control. We are satisfied that the Annual Governance Statement appropriately reflects the circumstances of the Council and includes an outline of the actions taken, or proposed, to deal with significant internal control issues.

Yours faithfully

Peter Jones

Leader of the Council / Audit Committee Chair

Signed on behalf of the Council

Note: Appendix 1 referred to in this letter relates to Appendix B in this report

Appendix D: Draft independent auditors' report

Independent auditors' report to the Members of East Sussex County Council

Opinion on the accounting statements

We have audited the accounting statements and related notes of East Sussex County Council ("the Authority") for the year ended 31 March 2010 under the Audit Commission Act 1998. The accounting statements comprise the Income and Expenditure Account, the Statement of Movement on the County Fund Balance, the County Fund Balance Sheet, the Statement of Total Recognised Gains and Losses, the Cash Flow Statement and the related notes. The accounting statements have been prepared under the accounting policies set out in the Statement of Accounting Policies.

This report is made solely to the members of East Sussex County Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 49 of the Statement of Responsibilities of Auditors and of Audited Bodies published by the Audit Commission in April 2008.

Respective responsibilities of the Deputy Chief Executive and Director of Corporate Resources and auditor

The Deputy Chief Executive and Director of Corporate Resources' responsibilities for preparing the accounting statements in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice are set out in the Statement of Responsibilities for the Statement of Accounts.

Our responsibility is to audit the accounting statements and related notes in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the accounting statements give a true and fair view, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice, of the financial position of the Authority and its income and expenditure for the year.

We review whether the Annual Governance Statement reflects compliance with "Delivering Good Governance in Local Government: A Framework' published by CIPFA/SOLACE in June 2007. We report if it does not comply with proper practices specified by CIPFA/SOLACE or if the statement is misleading or inconsistent with other information we are aware of from our audit of the accounting statements. We are not required to consider, nor have we considered, whether the Annual Governance Statement covers all risks and controls. Neither are we required to form an opinion on the effectiveness of the Authority's corporate governance procedures or its risk and control procedures.

We read other information published with the Authority's accounting statements, and consider whether it is consistent with the audited Authority's accounting statements. This other information comprises the Foreword, Trends, Statement Reporting Reviews of Internal Financial Controls and the Glossary of Terms. We consider the implications for our report if we become aware of any apparent misstatement or material inconsistencies with the Authority's accounting statements. Our responsibilities do not extend to any other information.

Basis of audit opinion

We conducted our audit in accordance with the Audit Commission Act 1998, the Code of Audit Practice issued by the Audit Commission and International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the accounting statements and related notes. It also includes an assessment of the significant estimates and judgements made by the Authority in the preparation of the accounting statements and related notes, and of whether the accounting policies are appropriate to the Authority's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the accounting statements and related notes are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the accounting statements and related notes.

Opinion

In our opinion the Authority's accounting statements give a true and fair view, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice, of the financial position of the Authority as at 31 March 2010 and its income and expenditure for the year then ended.

Opinion on the East Sussex Pension Fund accounting statements

We have audited the East Sussex Pension Fund ("the pension fund") accounting statements for the year ended 31 March 2010 under the Audit Commission Act 1998. The pension fund accounting statements comprise the Fund Account, the Net Assets Statement and the related notes. The pension fund accounting statements have been prepared under the accounting policies set out in the Statement of Accounting Policies.

This report is made solely to the members of East Sussex County Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 49 of the Statement of Responsibilities of Auditors and of Audited Bodies published by the Audit Commission in April 2008.

Respective responsibilities of the Deputy Chief Executive and Director of Corporate Resources and auditor

The Deputy Chief Executive and Director of Corporate Resources' responsibilities for preparing the pension fund accounting statements, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice are set out in the Statement of Responsibilities for the Statement of Accounts.

Our responsibility is to audit the pension fund accounting statements and related notes in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the pension fund accounting statements give a true and fair view, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice, of the financial transactions of the pension fund during the year and the amount and disposition of the fund's assets and liabilities, other than liabilities to pay pensions and other benefits after the end of the scheme year.

We read other information published with the pension fund accounting statements and related notes and consider whether it is consistent with the audited pension fund accounting statements. This other information comprises the Foreword, the Introduction and the Glossary of Terms. We consider the implications for our report if we become aware of any apparent misstatements or material inconsistencies with the pension fund accounting statements and related notes. Our responsibilities do not extend to any other information.

Basis of audit opinion

We conducted our audit in accordance with the Audit Commission Act 1998, the Code of Audit Practice issued by the Audit Commission and International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the pension fund accounts and related notes. It also includes an assessment of the significant estimates and judgments made by the Authority in the preparation of the pension fund accounting statements and related notes, and of whether the

accounting policies are appropriate to the Pension Fund's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the pension fund accounting statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the pension fund accounting statements.

Opinion

In my opinion the pension fund accounting statements and related notes give a true and fair view, in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice, of the financial transactions of the Pension Fund during the year ended 31 March 2010, and the amount and disposition of the fund's assets and liabilities as at 31 March 2010, other than liabilities to pay pensions and other benefits after the end of the scheme year.

Conclusion on arrangements for securing economy, efficiency and effectiveness in the use of resources

Authority's Responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance and regularly to review the adequacy and effectiveness of these arrangements.

Auditors' Responsibilities

We are required by the Audit Commission Act 1998 to be satisfied that proper arrangements have been made by the Authority for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion in relation to proper arrangements, having regard to the criteria for principal local authorities specified by the Audit Commission and published in May 2008 and updated in October 2009. We report if significant matters have come to our attention which prevent us from concluding that the Authority has made such proper arrangements. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

Conclusion

We have undertaken our audit in accordance with the Code of Audit Practice and having regard to the criteria for principal local authorities specified by the Audit Commission and published in May 2008 and updated in October 2009, and the supporting guidance, we are satisfied that, in all significant respects, East Sussex County Council made proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2010.

Certificate

We certify that we have completed the audit of the accounts in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

Richard Bint
Partner, on behalf of PKF (UK) LLP
London, UK

[3] September 2010

August 2010



East Sussex Pension Fund

Annual Governance Report 2009/10

August 2010 DRAFT

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Appendices

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- B Draft letter of representation
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Code of Audit Practice and Statement of Responsibilities of Auditors and Audited Bodies

The Statement of Responsibilities of Auditors and Audited Bodies issued by the Audit Commission contains an explanation of the respective responsibilities of auditors and of the audited body. Reports and letters prepared by appointed auditors are addressed to members or officers. They are prepared for the sole use of the audited body and no responsibility is taken by auditors to any Member or officer in their individual capacity or to any third party.

1 Executive summary

1.1 Auditing Standards require that we report to "those charged with governance" the key findings of our audit prior to issuing our opinion on the financial statements.

Findings and conclusions

1.2 A summary of the audit findings and conclusions is included in the table below:

| Area of audit | Findings & Conclusion | | |
|---|---|--|--|
| Financial statemen | nts | | |
| Key financial systems are adequate as a basis for preparing financial statements. | | | |
| Financial statements | No material errors were identified as a result of audit work. There are no uncorrected misstatements. A few minor areas of work are still outstanding at the time of drafting this report. Should these result in any significant issues, we will give a verbal update to the Audit and Best Value Scrutiny Committee. Subject to satisfactory completion of the outstanding work, we anticipate issuing an unqualified "true and fair" opinion. | | |
| Use of resources | | | |
| Governance review No material issues were identified. | | | |

Acknowledgement

1.3 We would like to thank staff of East Sussex County Council, as the administering authority, for their co-operation and assistance during the audit and throughout the period.

August 2010 Executive summary 1



2 Introduction

- 2.1 This report summarises the results of our audit work completed to date in respect of the financial statements of East Sussex Pension Fund for the year ending 31 March 2010.
- 2.2 The financial statements are contained within the financial statements of the administering authority, East Sussex County Council. Our audit of the Pension Fund is treated as a separate engagement and therefore we are issuing this separate report to those charged with governance. We are also issuing a separate opinion on the Pension Fund financial statements within our overall audit opinion on the County Council's financial statements.
- 2.3 We are also required to include our audit opinion on the Pension Fund financial statements within the Pension Fund Annual Report. Our report contained within the Annual Report additionally includes reference to whether the commentary on the financial performance included within the Annual Report is consistent with the financial statements; whether the governance compliance statement published in the Annual Report reflects compliance with the requirements of regulations; and whether other information published with the financial statements is consistent with the financial statements.
- 2.4 Whilst we do not provide a value for money conclusion on the Pension Fund's use of resources, we are required by the Audit Commission to carry out a brief review of the key governance arrangements around the Pension Fund.
- 2.5 Our report is presented to the Members in accordance with the provisions of International Auditing Standard 260 ("ISA 260"), which requires us to report key findings from the audit to "those charged with governance", prior to issuing our opinion on the financial statements.

Findings

- 2.6 A recommendation in response to a finding identified by our audit of the financial statements is provided in the action plan at Appendix A. This recommendation has been discussed with appropriate officers and their response is included in the action plan.
- 2.7 We would highlight that in this report we do not provide a comprehensive statement of all weaknesses that may exist in the accounting and control systems, but only those matters which have come to our attention as a result of the audit procedures performed.

Fee outturn

2.8 The Audit Commission's *Standing Guidance for Auditors* requires us to report the outturn fee position for the year against the budgeted fee included within your Audit Plan. The table below sets out this analysis:

| Audit plan 2009/10 | Planned fees £ | Actual fees £ | |
|---------------------------------|-------------------|------------------|--|
| Planning | 8,600 | 6,600 | |
| Fieldwork | 24,500 | 24,500 | |
| Reporting | 8,400 | 8,400 | |
| Subtotal audit | 41,500 | 41,500 | |
| Audit work on the Annual Report | 11,000 | 3,378 | |
| Total | 52,500 | 44,878 | |

2.9 Our 2010/11 fee letter presented to the Audit and Best Value Scrutiny Committee on 2 June 2010 included an update to the 2009/10 audit fee. The planned audit fee for 2009/10 was reduced by £7,622 following the Audit Commission's publication of revised scale fees for 2009/10. The revised scale fee for East Sussex Pension Fund for 2009/10 is £44,878.

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Independence

2.10 We confirm that we are not aware of any relationships that may bear on our independence and objectivity as auditors and that our independence declaration, included in the Audit Plan for 2009/10, has remained valid throughout the period of the audit.

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3 Financial statements

Requirements

- 3.1 We are required to provide an opinion on whether the financial statements of the Pension Fund give a true and fair view of the financial transactions of the Pension Fund and the amount and disposition of the Pension Fund's assets and liabilities, other than liabilities to pay pensions and other benefits after the end of the scheme year. The financial statements are expected to be prepared in accordance with the Local Government SORP 2009.
- 3.2 We carry out procedures designed to obtain sufficient appropriate audit evidence to determine with reasonable confidence whether the financial statements are free from material misstatement and evaluate the overall presentation in order to ascertain whether they have been prepared in accordance with relevant legislation and accounting standards.
- 3.3 We identify the principal areas of risk of material misstatement from our knowledge of the Pension Fund, of the environment in which it operates and from discussions with management. We address these risks by carrying out appropriate audit procedures.
- 3.4 We apply an appropriate level of materiality and as such the audit cannot be relied upon to identify all risks or potential and actual misstatements. Materiality is the expression of the relative significance or importance of a particular matter in the context of the financial statements as a whole.
- 3.5 We set a triviality level of £50,000 for the 2009/10 financial statements audit and have not reported to you any matters arising below this level.

Reporting to those charged with governance

- 3.6 We are required to report to you:
 - our assessment of and response to significant risks in the financial statements
 - qualitative aspects of accounting practices and financial reporting
 - corrected and uncorrected misstatements
 - final draft letter of representation to be agreed by management and those charged with governance
 - expected modifications to the audit report
 - material weaknesses in accounting and internal control systems identified during our work
 - matters required to be reported by other auditing standards
 - any other audit matters of governance interest.
- 3.7 Our comments in these areas are set out in order below.

Significant risks in the financial statements

- 3.8 Auditing standards require that we bring to your attention areas that require additional or special audit procedures in response to areas of significant risk, such as a weakness in controls or areas requiring a higher degree of estimation by management.
- 3.9 The findings from our review of financial statements risks identified in our Audit Plan are summarised in the table below:

| Risk area | Overall conclusion | |
|---|--|--|
| Valuation of private equity and infrastructure assets | and confirmed that private equity and infrastructure has been valued at | |
| | We also reviewed a report from the actuary that demonstrates how the values of private equity and infrastructure at 31 March 2010 are devised from the financial statements of the underlying investment funds at 31 December 2009 and the updates to produce the 31 March 2010 figures. | |
| | We are satisfied that private equity and infrastructure are carried at reasonable fair values in the financial statements. | |

Accounting practices and financial reporting

Application of accounting policies

3.10 The Pension Fund has continued to apply appropriate accounting policies. There were no significant changes introduced by the 2009 SORP that are of relevance to the Pension Fund.

The accounts preparation process

3.11 The draft financial statements were approved by Members on 8 June 2010, ahead of the statutory deadline of 30 June 2010. As part of our planning for the audit, we prepared a detailed document request which outlined the information that we would require to complete the audit. We were provided with files of comprehensive working papers to support the draft financial statements at the start of the audit on 5 July 2010.

Adequacy of disclosures

3.12 We identified a small number of presentational issues in the financial statements, which have been amended by officers.

Corrected and uncorrected misstatements

- 3.13 Our testing of balances and transactions has not identified any non-trivial misstatements.
- 3.14 We will provide an update at the Audit and Best Value Scrutiny Committee meeting and the Governance Committee meeting should we identify any issues during the final clearance of outstanding audit work.

Letter of representation

3.15 The draft letter of representation has been attached as Appendix B. We do not anticipate any changes being required before providing our opinion on the financial statements.

Audit report

- 3.16 At the date of drafting this report we are still in the process of completing our audit for queries which have been raised from our internal reviews and our review of the Annual Report. If any matter of significance arises from these processes we will provide an oral or written update to those charged with governance.
- 3.17 Subject to satisfactory clearance of the remaining queries, we anticipate giving an unqualified audit opinion.

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Accounting and internal control systems

- 3.18 We have reviewed the key financial systems, which contribute to the preparation of materially accurate financial statements, to assess the extent to which we can place reliance on them for this purpose. In carrying out this work we consider:
 - the extent to which your accounting and internal control systems are a reliable basis from which to prepare the financial statements
 - the robustness of your accounts preparation processes.
- 3.19 In assessing the reliability of systems as a basis for providing financial information that is free from material misstatement, we prepared systems notes for each financial system and we evaluated the controls within those systems, with particular focus on assessing whether the controls in place to mitigate significant risks are suitably designed and operating as intended to meet their objective.
- 3.20 Your key financial systems are:
 - Main accounting
 - Cash and bank
 - Benefits payable

- · Membership information
- · Contributions receivable
- Investments and investment income
- 3.21 We also have a responsibility to give specific consideration to the potential risk of material misstatement of your financial statements due to fraud and error, including the risk of fraudulent financial reporting. This requires us to:
 - review internal controls that are designed to prevent, or detect and correct, misstatements in the accounts
 - review the arrangements for preparing the financial statements
 - select and test transactions and balances, including review of significant balances against expectations and substantiate individual items
 - assess the significant estimates and judgements made by officers in preparing the accounts
 - consider the adequacy of presentation and disclosures included in the financial statements.
- 3.22 The primary responsibility for ensuring that your internal control frameworks are robust enough to prevent and detect material fraud and corrupt practices lies with management and those charged with governance.

Internal audit

- 3.23 Where possible, we have placed reliance on Internal Audit's work and thereby avoided unnecessary duplication of audit effort. To ensure this approach was valid, we have undertaken the following:
 - · reviewed Internal Audit's working papers and reports
 - considered the robustness of the key financial systems on the evidence of this work
 - re-performed Internal Audit's evaluation of controls and a sample of its testing of the effectiveness of controls, to ensure that its conclusions are soundly based.
- 3.24 We were able to place reliance on Internal Audit's work for the testing of the effectiveness of specific controls.

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Issues arising

3.25 We would like to draw to your attention the following issue arising from our review of the key financial systems:

Employee contributions from admitted and scheduled bodies

- 3.26 Admitted and scheduled bodies complete LGS31 forms each month detailing contributions and pensionable pay on a gross level. However, it was noted that there is no documented audit trail for any checks done by East Sussex County Council, as administering authority, on the accuracy of employee contributions from admitted and scheduled bodies into the Pension Fund.
- 3.27 To obtain assurance over the accuracy of employee contributions, we requested that the auditors of a sample of scheduled bodies carry out calculation checks for a sample of employees. No issues were identified in this additional testing.
- 3.28 We have recommended at Appendix A that a control be implemented whereby periodic checks on employee contributions from admitted and scheduled bodies are carried out.

Fraud risks

- 3.29 In order to identify the fraud risks, and the controls you have put in place to mitigate those risks, we have:
 - discussed your anti fraud and corruption arrangements with officers, and those charged with governance
 - considered the extent to which the work of Internal Audit is designed to detect material misstatements in the accounts arising through fraud
 - made enquiries regarding instances of actual fraud you have brought to our attention.

Conclusions

- 3.30 As a result of our work, we have concluded that the key financial systems are adequate as a basis for preparing the financial statements. We have raised one recommendation arising from our audit work in the action plan at Appendix A.
- 3.31 We did not identify any significant fraud risks that affected our audit programme for the financial statements.

Matters required to be reported by other auditing standards

3.32 There are no other matters arising from our work that we are required by other auditing standards to bring to the attention of those charged with governance.

Other audit matters of governance interest

3.33 International Financial Reporting Standards (IFRSs) will be adopted in local government from 2010/11 and will require transitional arrangements to be put in place by officers to restate the 2009/10 comparatives. Management are preparing for the adoption of IFRSs based on the Treasury timescales, including ensuring that staff have sufficient knowledge of IFRSs to restate the current financial statements.

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4 Use of resources

- 4.1 The Audit Commission has indicated that we should review key governance arrangements around the Pension Fund and report any points of significance arising to those charged with governance. We are not however, required to give a separate value for money conclusion on the Pension Fund.
- 4.2 We briefly reviewed:
 - The governance arrangements made by the Pension Fund in accordance with the 2007 Regulations
 - The arrangements for benchmarking performance of the Pension Fund
 - The adequacy of the funding strategy and recovery plans for the Pension Fund's deficits.
 - Our audit work has not identified any issues with regards to governance arrangements around the Pension Fund.
- 4.3 Our audit work has not identified any issues in respect of governance arrangements around the Pension Fund.

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Appendix A: Action Plan

| Conclusions from work | Recommendations | Priority | Management response | Responsibility | Timing |
|--|--|----------|---|-------------------|--------|
| Financial systems | | | | | |
| Admitted and scheduled bodies complete LGS31 forms each month detailing contributions and pensionable pay on a gross level. However, it was noted that there is no documented audit trail for any checks done by East Sussex County Council, as administering authority, on the accuracy of employee contributions from admitted and scheduled bodies into the Pension Fund. | Management should ensure that periodic checks on employee contributions from admitted and scheduled bodies are carried out and that evidence of these checks is retained for audit purposes. | Medium | We will explore with admitted and scheduled bodies the appropriate and proportionate arrangements to be put in place for checking employee contributions. | Wendy Neller ` | |

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Appendix B: Draft letter of representation

PKF (UK) LLP Farringdon Place 20 Farringdon Road London EC1M 3AP

3 September 2010

Dear Sirs

Financial statements of East Sussex Pension Fund for the year ended 31 March 2010

Representations of the Deputy Chief Executive and Director of Corporate Resources

I confirm to the best of my knowledge and belief, and having made appropriate enquiries of other officers and members of the Council, the following representations given to you in connection with your audit of the Pension Fund's financial statements for the year ended 31 March 2010.

Responsibility for the financial statements

I acknowledge as the Deputy Chief Executive and Director of Corporate Resources and s151 Officer of East Sussex County Council, as the administering authority, my responsibilities for the financial statements.

Completeness of information

All the accounting records have been made available to you for the purpose of your audit and all the transactions undertaken by the Pension Fund have been properly reflected and recorded in the accounting records. All other records and related information, including minutes of all meetings (held during the year and up to the date of this letter) have been made available to you.

Internal control

I acknowledge my responsibility for the design, implementation and maintenance of internal control relevant to the preparation and presentation of the financial statements that are free from misstatement, whether arising from fraud or error.

Fraud

I have disclosed to you the results of my assessment of the risk that the financial statements could be materially misstated as a result of fraud.

I am not aware of any fraud or suspected fraud affecting the financial statements, nor have any allegations of fraud or suspected fraud affecting the financial statements been communicated to me by employees, former employees, councillors, regulators or others.

Compliance with law and regulations

I am not aware of any possible or actual instances of non-compliance with laws or regulations whose effects should be considered when preparing financial statements of the Pension Fund.

Transactions with related parties

I confirm that I have put in place appropriate arrangements to identify related party transactions.

I am satisfied that the disclosure in the financial statements of related party transactions is appropriate and complete and contains all the elements necessary for an understanding of the financial statements.

Contingent liabilities

I am not aware of any significant contingent liabilities, including pending claims, proceedings or litigation involving the Pension Fund.

Fair value measurements and disclosures

I confirm that Pension Fund investments are carried at an appropriate fair value.

Subsequent events

There have been no events since the balance sheet date which necessitate revision of the figures included in the financial statements or inclusion of a note thereto. Should any material events occur, which may necessitate revision of the figures included in the financial statements or inclusion of a note thereto, I will advise you accordingly.

Yours faithfully

Sean Nolan

Deputy Chief Executive and Director of Corporate Resources

Representations of the Council

We confirm to the best of our knowledge and belief, and having made appropriate enquiries of other officers and members of the Council, as the Pension Fund's administering authority, the following representations given to you in connection with your audit of the Pension Fund's financial statements.

Responsibility for the financial statements

We acknowledge our responsibilities to make arrangements for the proper administration of the Pension Fund's financial affairs and to approve the financial statements.

Yours faithfully

Peter Jones

Leader of the Council

Signed on behalf of the Council as the administering authority



We set out below our draft audit report on the financial statements of East Sussex County Council which includes the financial statements of East Sussex Pension Fund.

Appendix C: Draft independent auditors' report

Independent auditors' report to the Members of East Sussex County Council

Opinion on the accounting statements

We have audited the accounting statements and related notes of East Sussex County Council ("the Authority") ended 31 March 2010 under the Audit Commission Act 1998. The accounting statements comprise the Income and Expenditure Account, the Statement of Movement on the County Fund Balance, the County Fund Balance Sheet, the Statement of Total Recognised Gains and Losses, the Cash Flow Statement and the related notes. The accounting statements have been prepared under the accounting policies set out in the Statement of Accounting Policies.

This report is made solely to the members of East Sussex County Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 49 of the Statement of Responsibilities of Auditors and of Audited Bodies published by the Audit Commission in April 2008.

Respective responsibilities of the Deputy Chief Executive and Director of Corporate Resources and auditor

The Deputy Chief Executive and Director of Corporate Resources' responsibilities for preparing the accounting statements in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice are set out in the Statement of Responsibilities for the Statement of Accounts.

Our responsibility is to audit the accounting statements and related notes in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the accounting statements give a true and fair view, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice, of the financial position of the Authority and its income and expenditure for the year.

We review whether the Annual Governance Statement reflects compliance with "Delivering Good Governance in Local Government: A Framework' published by CIPFA/SOLACE in June 2007. We report if it does not comply with proper practices specified by CIPFA/SOLACE or if the statement is misleading or inconsistent with other information we are aware of from our audit of the accounting statements. We are not required to consider, nor have we considered, whether the Annual Governance Statement covers all risks and controls. Neither are we required to form an opinion on the effectiveness of the Authority's corporate governance procedures or its risk and control procedures.

We read other information published with the Authority's accounting statements, and consider whether it is consistent with the audited Authority accounting statements. This other information comprises the Foreword, Trends, Statements Reporting Reviews of Internal Financial Controls and the Glossary of Terms. We consider the implications for our report if we become aware of any apparent misstatement or material inconsistencies with the Authority accounting statements. Our responsibilities do not extend to any other information.

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Basis of audit opinion

We conducted our audit in accordance with the Audit Commission Act 1998, the Code of Audit Practice issued by the Audit Commission and International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the accounting statements and related notes. It also includes an assessment of the significant estimates and judgements made by the Authority in the preparation of the accounting statements and related notes, and of whether the accounting policies are appropriate to the Authority's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the accounting statements and related notes are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the accounting statements and related notes.

Opinion

In our opinion the Authority accounting statements give a true and fair view, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice, of the financial position of the Authority as at 31 March 2010 and its income and expenditure for the year then ended.

Opinion on the East Sussex Pension Fund accounting statements

We have audited the East Sussex Pension Fund ("the pension fund") accounting statements for the year ended 31 March 2010 under the Audit Commission Act 1998. The pension fund accounting statements comprise the Fund Account, the Net Assets Statement and the related notes. The pension fund accounting statements have been prepared under the accounting policies set out in the Statement of Accounting Policies.

This report is made solely to the members of East Sussex County Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 49 of the Statement of Responsibilities of Auditors and of Audited Bodies published by the Audit Commission in April 2008.

Respective responsibilities of the Deputy Chief Executive and Director of Corporate Resources and auditor

The Deputy Chief Executive and Director of Corporate Resources' responsibilities for preparing the pension fund accounting statements, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice are set out in the Statement of Responsibilities for the Statement of Accounts.

Our responsibility is to audit the pension fund accounting statements and related notes in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the pension fund accounting statements give a true and fair view, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice, of the financial transactions of the pension fund during the year and the amount and disposition of the fund's assets and liabilities, other than liabilities to pay pensions and other benefits after the end of the scheme year.

We read other information published with the pension fund accounting statements and related notes and consider whether it is consistent with the audited pension fund accounting statements. This other information comprises the Foreword, the Introduction and the Glossary of Terms. We consider the implications for our report if we become aware of any apparent misstatements or material inconsistencies with the pension fund accounting statements and related notes. Our responsibilities do not extend to any other information.

Basis of audit opinion

We conducted our audit in accordance with the Audit Commission Act 1998, the Code of Audit Practice issued by the Audit Commission and International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the pension fund accounts and related notes. It also includes an assessment of the significant estimates and judgments made by the Authority in the preparation of the pension fund accounting statements and related notes, and of whether the accounting policies are appropriate to the Pension Fund's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the pension fund accounting statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the pension fund accounting statements.

Opinion

In my opinion the pension fund accounting statements and related notes give a true and fair view, in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice, of the financial transactions of the Pension Fund during the year ended 31 March 2010, and the amount and disposition of the fund's assets and liabilities as at 31 March 2010, other than liabilities to pay pensions and other benefits after the end of the scheme year.

Conclusion on arrangements for securing economy, efficiency and effectiveness in the use of resources

Authority's Responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance and regularly to review the adequacy and effectiveness of these arrangements.

Auditors' Responsibilities

We are required by the Audit Commission Act 1998 to be satisfied that proper arrangements have been made by the Authority for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion in relation to proper arrangements, having regard to the criteria for principal local authorities specified by the Audit Commission and published in May 2008 and updated in October 2009. We report if significant matters have come to our attention which prevent us from concluding that the Authority has made such proper arrangements. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

Conclusion

We have undertaken our audit in accordance with the Code of Audit Practice and having regard to the criteria for principal local authorities specified by the Audit Commission and published in May 2008 and updated in October 2009, and the supporting guidance, we are satisfied that, in all significant respects, East Sussex County Council made proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2010.

Certificate

We certify that we have completed the audit of the accounts in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

Richard Bint Partner, on behalf of PKF (UK) LLP London, UK

[3] September 2010

East Sussex County Council Statement of Accounts 2009/10

Statement of Accounts 2009/10

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Statement of Accounts

The purpose of the Statement of Accounts is to give electors, those subject to locally levied taxes and charges, Members of the Council, employees and other interested parties clear information about the Council's finances. The format of the Statement of Accounts is governed by The Statement of Recommended Practice on Local Authority Accounting, published by CIPFA (the SORP).

To make the document as useful as possible to its audience and make meaningful comparisons between authorities the SORP requires:

- All Statements of Accounts to reflect a consistent presentation
- Interpretation and explanation of the Statement of Accounts to be provided
- The Statement of Accounts and supporting notes to be written in plain language

This Statement of Accounts comprises various sections and statements, which are briefly explained below:

- Foreword this provides information on the format of this Statement of Accounts as well as a review of the financial position
 of the Council for the financial year 2009/10.
- The Statement of Responsibilities this details the responsibilities of the Council and the Deputy Chief Executive and Director of Corporate Resources concerning the Council's financial affairs and the actual Statement of Accounts.
- The Independent Auditor's Report to the Council this is provided by the external auditors, PKF (UK) LLP following the completion of the annual audit.
- Annual Governance Statement the Authority is required to carry out an annual review of the effectiveness of the system
 of internal control and to include a status report with the Statement of Accounts. The Statement explains how the Council
 has complied with the Code of Corporate Governance during 2009/10. However, any significant events or developments
 that occur between 31 March 2010 and the date on which the Statement of Accounts is signed by the Deputy Chief
 Executive and Director of Corporate Resources must also be reported.
- The Statement of Accounting Policies this statement explains the basis for the recognition, measurement and disclosure of transactions in the accounts.
- The Statement Reporting Reviews of Internal Financial Controls this explains the specific financial framework which underpins maintaining and developing excellence in financial management.
- The Core Accounting Statements, comprise:
 - ~ The Income and Expenditure Account this is fundamental to the understanding of a Council's activities. It brings together all of the functions of the Council and summarises all of the resources that the Council has generated, consumed or set aside in providing services during the year. As such, it is intended to show the true financial position of the Council, before allowing for the concessions provided by statute to raise council tax according to different rules and for the ability to switch particular expenditure to be met from capital resources.
 - ~ The Statement of Movement on County Balances this provides a reconciliation showing how the balance of resources generated/consumed in the year links to the Balance Sheet.
 - ~ The County Fund Balance Sheet like the Income and Expenditure Account this is also fundamental to the understanding of the Council's financial position as at 31 March 2010. It shows the fixed and net current assets employed in its operations, together with summarised information on the fixed assets held, it includes long term liabilities and the balances and reserves at the Council's disposal.
 - ~ The Statement of Total Recognised Gains and Losses this demonstrates how the movement in total equity in the Balance Sheet between years is linked to the Income and Expenditure Account surplus/deficit and to other unrealised gains and losses.
 - ~ The Cash Flow Statement this summarises the Council's inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes.
- The Notes to the Accounting Statements provide supporting and explanatory information.
- The Pension Fund Accounts the East Sussex Pension Fund is administered by the Council; however, the Pension Fund has to be completely separate from the Council's own finances. This statement is an extract from the Pension Fund Annual Report and summarises the financial position of the East Sussex Pension Fund, including all income and expenditure for 2009/10 and assets and liabilities as at 31 March 2010.
- A glossary to the Statement of Accounts is also included to help to make, what is ultimately a very technical accounting document, more understandable to the reader.

Changes to accounting policies

The Statement of Recommended Practice (SORP) 2009 has introduced some required changes to local authority financial statements.

The most substantive changes introduced into the 2009 SORP include-

The accounting requirements for the Private Finance Initiative (PFI) and similar contracts (see page 3 for further details).

- Accounting for local taxes has been revised to ensure that the major preceptor, i.e. the County Council, fully reflects in the Balance Sheet the outstanding share of council tax debts due from the collection funds which are managed by District Councils
- A new legal requirement to increase transparency and accountability in Local Government for reporting remuneration of senior employees is in the note accompanying the Statement of Accounts.

Other changes in 2009/10 include:

- Three disclosure notes have been removed as a requirement of the 2009 SORP (but can be voluntarily disclosed if considered to be appropriate to local circumstances): –
 - o Section 137 expenditure
 - o Publicity Expenditure
 - o Income under the Local Authorities Good and Services Act
- Application of FRS 2 & FRS 9 when accounting for investments in associates, subsidiaries and joint ventures.
- Long term liabilities due to be settled within 12 months after the balance sheet date are to be presented in current liabilities.
- Audit & Audit Regulations 'true and fair' to replace 'present fairly'

Private Finance Initiative (PFI) schemes

The accounting requirements for the Private Finance Initiative (PFI) and similar contracts are no longer based on the UK accounting standard FRS 5 but on International Financial Reporting Standards (IFRS). The requirements are based on International Financial Reporting Interpretation Committee (IFRIC) 12 Service Concession Arrangements, and it is consistent with the approach adopted by the Government's IFRS-based Financial Reporting Manual (FReM). As well as contracts entered into from 1 April 2009, the requirements apply in respect of PFI and similar contracts existing at 31 March 2009.

In 2009/10 the Council adopted IFRIC 12 Service Concession Arrangements. The Council was required to assess each PFI contract against two key tests:

- Does the council control or regulate the services the PFI contractor provides, to whom it provides them, the price
 payable and the location.
- Does the council control, through ownership, beneficial entitlement or otherwise, any significant residual interest in the
 assets at the end of the PFI contract.

The outcome of the assessment confirmed that for each PFI contract the Council should recognise both the assets (i.e., building) and the liability (i.e., the amount due to the PFI contractor for the provision of new assets) on its Balance Sheet. The changes required include:

- a. the recognition of assets transferred to the PFI contractor under the contract at the time the contract was entered into;
- b. the recognition of the cost of any new assets acquired or constructed by the PFI contractor under PFI contracts;
- c. the liability created by the PFI contract being the amounts due from the Council to the PFI contractor for new assets;
- d. the de-recognition of certain assets (such as the prepayment) that are no longer appropriate under IFRS.

The adoption of IRIC 12 – Service Concession in relation to PFIs has lead to the inclusion of fixed assets in the Council's Balance Sheet to the value of £46.3m (Waste PFI £26.2m, and Schools PFI £20.1m) in 2009/10. See note 38 to the core financial statements for more details.

Financial Report

This section of the Statement of Accounts for 2009/10 sets out:

- The construction of the original budget for 2009/10.
- The final outturn for 2009/10.

Setting the Revenue Budget for 2009/10 - the draft budget strategy

The County Council has developed policy steers which set out key priorities. The process used by the County Council to bring together the three elements of policy, priority and finance is known as the Reconciling Policy and Resources Process. This approach has been commended by the Audit Commission and is used as an example of good practice.

Work started on developing the draft budget strategy for 2009/10 during the summer of 2008. This involved officers and Cabinet Members together looking at overall Council expenditure by:

- [1] Reviewing and updating the forecast of likely resources for the period 2009/10 to 2012/13.
- [2] Each Directorate reviewing its budgets. In order to ensure council tax remained at a supportable level there was a strong focus on identifying areas for making savings alongside recognition where spend pressures were acute.
- [3] Updating the Medium Term Financial Plan with the most up to date details of service pressures and growth proposals.

During the autumn of 2008 each Portfolio Holder and Director met with the Lead Member for Resources and the Deputy Chief Executive and Director of Corporate Resources to review the spend pressures and savings proposals and hence to properly reconcile policy with available resources. The expenditure proposals were prioritised and revised and then incorporated within the draft Budget Strategy.

Partner Consultation on expenditure priorities

As with previous years, the Council welcomed contributions in setting the budget and priorities for the year ahead. A consultation meeting took place in November 2008, where members of Cabinet and the Chief Officer Management Team shared with partners from the East Sussex Strategic Partnership the challenges and opportunities of the coming years and listened to views on the Council's priorities and budget proposals.

The following priorities were identified at the consultation meeting:

- The need for East Sussex County Council (ESCC) and its partners to work together to gather and share intelligence to tackle the changing economic climate. Support for local businesses and the local workforce was highlighted as key;
- The increased importance of partners sharing services in a bid to improve services and deliver efficiencies;
- Support for the elderly population of East Sussex to access the right services to meet their needs; and
- · Climate change.

Resident Consultations on expenditure priorities

Throughout the summer of 2008 East Sussex residents were also asked for their priorities to help us set the budget for 2009/10. Through the East Sussex Residents' Panel (a consultative group made up of a representative cross-section of 1,900 East Sussex residents) and the Place Survey, residents highlighted the following priorities:

- Street cleanliness;
- Levels of crime;
- Traffic congestion;
- · Activities for teenagers; and
- Road and pavement repairs.

The budget proposals presented to Cabinet in January 2009 allocated additional resources to most of these priorities.

Income

Our revenue budget income comes from these principal sources:

- From Government Revenue Support grant (RSG), Area Based grant and Specific grants (attributed directly to services)
- · From Residents Council tax
- From Business Non-Domestic rates (collected nationally and used to fund RSG)
- From Goods and Services receipts from service users

The Government undertook a Comprehensive Spending Review in 2007 and 2009/10 was the second year of a three year settlement. Consequently, there was a degree of certainty as to the outcome of the amount of formula grant due for 2009/10. We were therefore able to plan our 2009/10 budget based on a good estimate of available income from Government. The increase in general revenue grants for the County Council in the 2009/10 Settlement was 3.3%, which was the same as our planning assumption and amounted to an increase of £3.1m. The new non-ring fenced general grant introduced by Government (last year) and known as the Area Based Grant (ABG) was created by the transfer of existing specific grants. ABG differs from Revenue Support Grant (RSG) in terms of allocation methodology; RSG is allocated through the "Four Block Model" whilst ABG is allocated using specific policy criteria.

For residents the increase in the council tax for 2009/10 was 3.5% (2008/09 3.9%) which was consistent with the published strategy of reducing the annual increase in tax.

Setting the Revenue Budget for 2009/10 - the final budget strategy

The final budget strategy was presented to Council in February 2009. Overall, the budget set for 2009/10 targeted growth to our priority service areas, and identified savings from our efficiencies with marginal appropriations from balances.

In setting the budget for 2009/10 the County faced cost increases of £19.4m just to maintain service levels. After allowing for the general grant increase of £3.1m and planned increase in council tax, the net cash increase available for services amounted to £12m. Thus, savings of £7.4m were required to balance the budget.

The key steps that we took to make savings included:

- We reduced administration and procured services more cost effectively from our suppliers.
- We made inflationary increases available only for priority services.
- We made careful use of all our specific grant funding and targeted priority services.
- · We managed our money prudently which contributed to interest earned on cash balances.
- We minimised the cost of borrowing to fund our capital programme.

The key assumptions used were as follows:

Expenditure

- 2% for pay awards (with 2.3% for teachers).
- 2% for price inflation.

Income

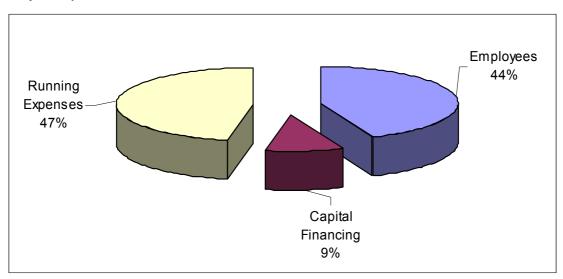
- A 3.3% increase in general revenue grant.
- Projections of 3.6% for Dedicated Schools Grant (DSG) from the Department for Education adjusted for local pupil number projections.
- A 3.5% increase in Council Tax.
- A small collection fund surplus (non-domestic rates)

So how much was spent on the revenue account

The Income and Expenditure Account at page 26 shows how the County Council money is spent and where the money comes from, as summarised in the charts below.

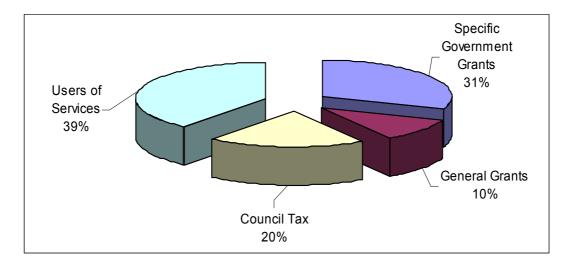
In total our net revenue expenditure was £353.3m. The chart below presents a full break down of how the money was spent:

What the money was spent on



County Council services are staff intensive and employee costs account for 44% (43% in 2008/09) of the expenditure. Running expenses including costs of premises, transport, supplies, services and third party payments account for just under half of all costs at 47% (51% in 2008/09), capital financing (the cost of borrowing, interest and repayments) and accounting for on-going PFI within the ESCC Balance Sheet took the remaining 9% (6%in 2008/09).

Where the money came from



The chart shows that 31% of our income came from specific government grant (31% in 2008/09), 20% of our income came from residents through the council tax (20% in 2008/09), 10% of our income came from business through the non-domestic rates (11% in 2008/09), and 39% of our income came from users of our services (38% in 2008/09).

Analysis of the Revenue Budget

The table below sets out the revenue budget for 2009/10 using the standard management reporting format and how these compare with outturn:

| | Current Estimate | Actual Outturn | Varia | ntion |
|--|---------------------|-------------------|------------|-------|
| Departments | £m | £m | £m | % |
| Adult Social Care | 158.6 | 158.5 | 0.1 | 0.00 |
| Chief Executive | 20.7 | 20.3 | 0.4 | 0.02 |
| Children's Services | 95.4 | 94.4 | 1.0 | 0.01 |
| Corporate Resources | 14.5 | 13.8 | 0.7 | 0.05 |
| Transport & Environment | <u>70.9</u> | <u>69.2</u> | <u>1.7</u> | 0.02 |
| Service Spend (Ex DSG Related) | 360.1 | 356.2 | 3.9 | |
| DSG Related (i.e. Schools) | - | (1.3) | 1.3 | |
| Treasury Management, etc. | <u>(7.0)</u> | <u>(7.7)</u> | 0.7 | |
| | 353.1 | 347.2 | 5.9 | |
| Transfers to / (from): | | | | |
| Income from the Collection Fund | - | 0.0 | | |
| Income from Local Authority Business Growth Incentives | - | 0.2 | | |
| Transfers to / (from) Carry Forward Reserve, etc. | | 5.9 | | |
| Net Budget Requirement | 353.1 | 353.3 | | |
| Financed from | | | | |
| Revenue Support Grant | 18.1 | 18.1 | | |
| Non-Domestic Rates | 78.6 | 78.6 | | |
| Council Tax | 231.1 | 231.1 | | |
| Adjustments for earlier years | 0.2 | 0.2 | | |
| Area Based Grant | 25.1 | 25.1 | | |
| Business Growth Incentive Scheme grant | | 0.2 | | |
| | 353.1 | 353.3 | | |
| Balances | | | | |
| Opening | 7.1 | 7.5 | | |
| Change during year | (0.1) | 0.0 | | |
| Closing | 7.0 | 7.5 | | |

Careful monitoring of budgets during the year has ensured that service pressure areas have been identified early and action taken by directorates to manage potential variations within their cash limited budgets.

The table shows actual spending of £347.2m during 2009/10, based on the total cost of providing services including charges for support services, and use of assets. The current estimate of service spending for the year was £360.1m, with a Net Budget Requirement of £353.1m. Total actual expenditure was 1.08% below the current estimate of £360.1m.

The overall service underspend of £3.9m against directorates' budgets represents just 0.4% of the original gross budget of £876m. This excludes the effect of below the line items, whose impact is addressed through general balances. Under the Council's Standard Financial Procedures, over and underspends for directorates and schools have been carried forward to 2010/11.

The County Council's general balance of £7.5m at the year end is in line with the target minimum level of 2.25% of the net revenue budget set by the County Council.

In the budget for 2009/10 a reduction in interest receipts of some £1.8m was provided within the Treasury Management budget and a buffer reserve of £3.0m was set up for losses beyond that sum. Due to careful management not all of the reserve was needed for interest receipt losses and it was possible to reallocate £1.2m to other one-off future priorities.

The financial statements also set out details of the County Council's earmarked reserves which are another essential tool to manage risk exposure and smooth the impact of major costs. The largest reserves relate to future exposure under the joint waste PFI contract, insurance (where the County Council self-insures some risks), the capital programme reserve which helps finance the County Council's capital programme and the budget reserve which is the mechanism for carrying forward previous years underspends.

The analysis of revenue expenditure provided is for budgetary comparison purposed and does not agree directly to the analysis of expenditure contained in the Income and Expenditure Account. The disparity arises because the Income & Expenditure Account is presented in a prescribed Best Value Accounting Code of Practice (BVACOP) format, based on standard accounting practices, which facilitate direct comparisons with other local authorities. For example, for external reporting purposes, the Income & Expenditure Account includes gains and losses on the sale of fixed assets. The differences in presentation and convention may significantly affect the reported cost of services, but it has no effect on the total reported expenditure of the County Council.

The Capital Programme

The Government removed the capital controls on borrowing and credit arrangements from 2004/05 and replaced them with a Prudential Code under which each Council determines its own affordable level of borrowing. This strategy, which includes the Authorised Borrowing Limit and prudential indicators for the Council is approved through our annual Treasury Strategy report to Council. As at 31 March 2010 prudential borrowing of £241.3m had been used which is £98m under the authorised limit for 2009/10.

The Council can fund its capital expenditure from several sources, each with its own advantages and limitations. The main source of funding remains borrowing, most of which is for schools and for highways and transportation schemes. For each service area, capital bids for new projects are made in accordance with a plan, framework and timetable.

In 2009/10 the County Council's gross expenditure was £86.7m (£32.4m net of external funding) on its roads, schools, and other capital projects.

The original budget at the start of the year was £99.9m. Any budget not spent in the previous year due to project delays is brought forward at the start of the year and added to this amount. In September each year, the complete programme is subject to thorough review (mid term review) and is submitted to Cabinet for approval. This forms the revised estimate against which all post September monitoring takes place. The programme is also revised through formal approved variations as better information becomes available and further external funding is secured. The final revised budget for the year was £93.3m, of which £58.3m was supported by scheme specific resources giving a net provision of £35.0m.

The underspend of £2.6m (compared to the revised net provision of £35.0m) is represented by expenditure in advance of 2010/11 budgets of £1.1m, offset by scheme delays (slippage) of £3.8m and a net overspend of £0.1m.

The larger schemes during the year included the Adult Social Care Milton Grange project, structural maintenance of roads throughout the county, Bexhill and Hastings Link Road, Bexhill High School, Next Generation Network and many other improvements to schools and roads.

During 2010/11 the County Council plans to invest £171.3m, which will be funded as follows:

£m

Borrowing 26.5 Capital grants and contributions 133.9

| Capital receipts | 1.0 |
|---------------------------|-------|
| Capital programme reserve | 7.6 |
| Revenue contributions | 2.3 |
| Total resources | 171.3 |
| | |

A reduction in capital grant is expected to be announced in 2010/11 linked to the new coalition government austerity drive. No new borrowing was undertaken in 2009/10 and in February 2010 a further £23m of debt was repaid which should provide savings in future years. Internal borrowing and the repayment of existing debt has been possible due to a small number of significant cash-backed earmarked reserves where it is known the cash will not be required in the short-term – notably the corporate waste reserve.

East Sussex Pension Fund

During the year to 31 March 2010 the overall increase in the Fund due to the upturn in equity and other markets was estimated to be 36.0% compared to the average estimated increase in Local Authority funds of 34.9%.

In line with the accounting standard FRS 17, the County Council's net liability for future pension payments, as shown in the Balance Sheet, has increased from £262.6m at the start of the year to £515.9m at 31 March 2010. Note 6 to the accounting statements provide detailed information.

The explanations for this significant change are as follows:

- In assessing liabilities for retirement benefits at 31 March 2009, the actuary assumed a discount rate of 3.7% real (6.9% nominal), which is based on the rate of return at the accounting date on a high-quality corporate bond of equivalent currency and term to scheme liabilities. In assessing liabilities for retirement benefits at 31 March 2010, the actuary has advised that a rate of 1.6% real (5.5% nominal) is appropriate. All other things being equal, the change in the real discount rate over the year (together with a small experience loss) has resulted in an increase in liabilities measured at today's prices of £370m, included in the actuarial loss recognised for the year in the Statement of Total Recognised Gains and Losses.
- The Council witnessed significant deterioration (similar to vast majority of other employers) in the FRS 17 balance sheet this year, with FRS 17 deficits larger in monetary terms than last year. A fall in the real discount rate over the year has had an adverse effect and has outweighed the positive return on assets. Further, a strengthening of the post retirement mortality assumptions serves to increase liabilities further. The prices movement in the FRS 17 position is the overall result of a combination of factors.

Treasury Management Borrowing Facilities and Investments

The strategy for 2009/10, agreed in January 2009 was set against a background of market uncertainty and an extremely prudent approach was taken with nearly all investments on an overnight basis (on call). The changes in the strategy during the current financial year have increased flexibility by increasing the maximum limit to be lent to the counterparties that the County Council already invest with (the highest rated banks) and the period of investment has been increased to three months.

The current strategy agreed by Cabinet and as approved by subsequent full Council meetings is:-

- In the current economic climate it is essential that a very prudent approach is maintained. This will be primarily achieved through investing for up to a period of three months with selected banks and funds which meet the Council's rating criteria.
- It is also important to recognise that movements within the money markets can happen with no notice and the Deputy Chief Executive and Director of Corporate Resources may have to amend this strategy in order to safeguard Council funds. As in the past any such actions will be reported to the next Cabinet meeting. An example of that is exercising a judgement to place more weight on UK Government's moral guarantee to high street banks if there are marginal movements in credit rating for the same high street banks.
- No new external borrowing was undertaken during the year, however the limits set out in the original strategy would allow such borrowing. External borrowing will only take place if the rates available are so low that the long term benefits will significantly exceed the short term cost.
- As well as using internal borrowing to finance new capital investment some £23m of existing PWLB loans were repaid in February 2010. Further cost effective repayment opportunities will be taken if and when they emerge.
- The different elements of the total cash balances to be invested are dealt with as follows:
 - a. Fire Authority invested in line with own specific policy
 - Specific Council reserves will not be separate for investment purposes.

Up to a maximum of £60m deposited up to a period of one year with any of the following: -

| Bank / Fund |
|-------------|
| Barclays |
| Lloyds HBOS |

Nat West/RBS

Santander (ex Abbey National)

HSBC

Nationwide

Individual Treasury Type Money Market Funds (AAA rated)

Individual Cash Type Money Market Funds (AAA rated)

Only banks which are eligible for the Government's Credit Guarantee Scheme AND meet the following minimum rating criteria for at least two of the designated agencies to be used.

| Ratings Agency | Long Term | Short Term |
|---------------------|-----------|------------|
| Fitch | AA- | F1+ |
| Moody | AA3 | P-1 |
| Standards and Poors | AA- | A-1+ |

The policy retains the ability to revert to some, or even extensive use of the Government's Debt Management Account Deposit Facility (DMADF) if market risk conditions tighten.

Issues arising during 2009-10

~ National Overview

Following the collapse of the financial markets in the previous year, 2009/10 started with the economy in deep recession. Bank base rate had reduced from 2% to 0.5% between January and March 2009 and remained at 0.5% for the whole of 2009/10. Inflation, as measured by RPI, was negative in March 2009 and remained negative until November 2009.

In line with other world economies the UK Government increased borrowing on a substantial scale.

Public sector net debt, expressed as a percentage of gross domestic product (GDP), was 62.0% at the end of March 2010 compared with 52.9% at end of March 2009. Net debt was £890.0 billion at the end of March 2010 compared with £742.3 billion a year earlier.

By the third quarter of 2009 the bulk of the world's developed economies had pulled out of recession. In the UK however, the economy was reported as contracting at the fastest rates since the early 1980's and the sustained UK recession impact will be marked for public finances.

~ Local Matters

The difficult state of public finances nationally means that the public sector as a whole must find significant cost savings to help bring down public debt to a manageable level. Local government is already the most efficient part of the public sector and we have entered an era where even more innovative solutions are required. Greater sharing of resources, people and capital equipment between local authorities is vital to meet efficiency savings and we are working with partner authorities in the south east to ensure this is achieved.

The County Council elections were held in June 2009 and in East Sussex the Conservatives maintained their majority winning 29 of the 49 seats.

2010-11 and beyond

Local authorities in the United Kingdom are required to keep their accounts in accordance with 'proper practices'. IFRS are International Financial Reporting Standards, and are accounting standards issued by the International Accounting Standards Board (IASB). Following the Financial Statement and Budget report, published in March 2007, CIPFA/LASAAC considered the transition to IFRS for local government and welcomes the adoption of or move to IFRS, as it reinforces the drive to improve financial reporting and enhance accountability for public money.

The requirement to prepare the County Council's Statement of Accounts using IFRS is mandatory and will apply to Local Government from 2010/11 accounts. There will also be a need to restate the 2009/10 accounts on the same basis for comparison purposes. CIPFA has issued the 2010/11 IFRS-based Code of Practice on Local Authority Accounting in the United Kingdom, which will be a new governance framework of the Code of Practice on Local Authority Accounting.

Following the general election on 6 May 2010, the new coalition government has announced intentions to make rapid cuts in public spending. The detailed implications for local government and the impact on withdrawal of grants for services are presently being analysed.

~Carbon Footprint

One of the County Council's corporate objectives is a long-standing Policy Steer for "Effective energy management as a

contribution to addressing global warming". This is manifested in the County Council's investment decisions and the way buildings are managed and also anticipates the Carbon Reduction Commitment which came into force from 1 April 2010. Initiatives during 2009/10 include:

- an invest to save programme for energy saving measures to Council buildings of nearly £1.2 million over the next four years, part funded by the Carbon Trust's SALIX fund
- provision of £0.35m each year for five years to incorporate sustainable design features in new construction projects
- Commencement of the installation of Automated Meter Reading equipment in all buildings.

The Council's Stewardship, Responsibilities and Financial Management Polices

The County Council deals with considerable sums of public money. The Council's Financial Regulations provide the framework within which financial control is operated. To conduct its business efficiently, a Council needs to ensure that it has sound financial management and procedures in place and that they are strictly adhered to. Strict compliance with these policies ensures that the Council's policy objectives are pursued in a prudent and efficient way. These Financial Regulations provide clarity about the accountabilities of individuals – Cabinet; Members; the Chief Executive; the Monitoring Officer; the Chief Finance Officer (The Deputy Chief Executive and Director of Corporate Resources) and Service Directors.

The present policies provide for:

- The cash limiting of budgets.
- The allocation of pay and price contingencies at the start of the year with no further supplements.
- All variations to be met by directorates from existing budgets.
- The carry forward of any over or underspends at the year end.

There are five key areas covered by the Financial Regulations. These are:

- 1. General financial management and planning
- 2. Accounting and audit arrangements
- 3. Control of resources (finances, staffing, systems and contracts)
- 4. Banking, treasury, investment and insurance
- 5. External arrangements.

These Financial Regulations link with other internal regulatory documents forming part of the County Council's Constitution, including Standing Orders, Standard financial procedures and departmental guidance and procedures. This Statement of Accounts is part of that stewardship process, part of the process for being publicly accountable for public money.

The responsibilities of the County Council and its designated Chief Finance Officer, who is the Deputy Chief Executive and Director of Corporate Resources, is set out in the Constitution.

The Annual Governance Statement which is included in this Statement of Accounts covers more than just financial matters and is set out in full on pages 16 to 17, complemented by the Statement Reporting Reviews of Financial Controls.

Through the Council Plan and Reconciling Policy and Resources Process the Council takes a long term view of its strategic aims, priorities for improvement, service targets and the allocations of resources to meet targets. This approach has helped bring about a number of improvements in our financial management:

- There is a close connection between the determination of service delivery priorities, as identified within our corporate aims and priorities for improvement, and our budget setting.
- · Budgeting is more strategically focused.
- Changes in service delivery can be planned over a longer period.
- · The focus is on medium term changes.
- It allows integration of revenue and capital planning.
- Consultation processes are more meaningful.

Our financial framework relies upon the quality of the financial systems of the County Council. There is a commitment continually to improve systems to ensure that budget holders receive information in the form and at the time they require and that key financial processes are managed efficiently and economically.

The Audit Opinion

The 2009/10 Audit Opinion and Certificate is available on pages 13 to 15.

In addition we have established a high reputation for the way that resources are managed. Previous external assessments had rated the Council 4 out of 4 in the Comprehensive Performance Assessment (CPA) for its Use of Resources. The CPA regime

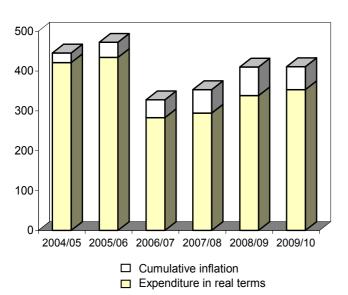
was replaced in 2009/10 by the Comprehensive Area Assessment (CAA) comprising an area assessment and an organisational assessment. Under this harder test the County Council scored 3 out of 4 in the overall organisational assessment including 3 out of 4 (performing well) in the Use of Resources element. It is worth adding that no County Council scored higher than 3 out of 4 and out of 391 Authorities assessed under this new regime only 1% scored 4 out of 4. (*Note: The new coalition government has announced the abolition of CAA from 2010/11, including the removal of the assessments of 'Use of Resources' and 'Managing Performance', however it is believed that a form of external judgment of Councils' accounts will need to continue*).

Sean Nolan

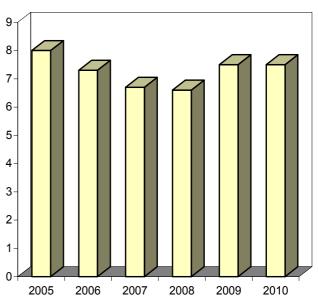
Deputy Chief Executive and Director of Corporate Resources

8 June 2010.

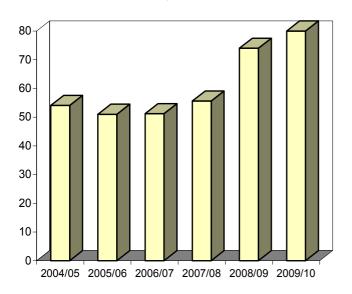
Net Revenue Expenditure in real terms £m



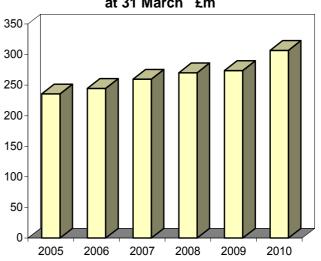
Revenue Balances at 31 March £m



Capital Payments £m



Capital Financing Requirement at 31 March £m



Statement of Responsibilities for the Statement of Accounts

The Authority's Responsibilities

The authority is required:

- to make arrangements for the proper administration of its financial affairs and to ensure that one of its officers has the responsibility for the administration of those affairs. In this authority, that officer is the Deputy Chief Executive and Director of Corporate Resources;
- to manage its affairs to secure economic, efficient and effective use of resources and safeguard its assets;
- to approve the Statement of Accounts, which include the accounting statements for East Sussex Pension Fund.

The Responsibilities of the Deputy Chief Executive and Director of Corporate Resources

The Deputy Chief Executive and Director of Corporate Resources is responsible for the preparation of the authority's statement of accounts which, in terms of the Chartered Institute of Public Finance and Accountancy/Local Authorities (Scotland) Accounts Advisory Committee Code of Practice on Local Authority Accounting in the United Kingdom ('the Code'), is required to provide a true and fair view of the authority at the accounting date and its income and expenditure for the year ended 31 March 2010.

In preparing this statement of accounts the Deputy Chief Executive and Director of Corporate Resources has:

- selected suitable accounting policies and then applied them consistently
- made judgements and estimates that were reasonable and prudent
- complied with the Code

The Deputy Chief Executive and Director of Corporate Resources has also:

- kept proper accounting records which were up to date
- taken reasonable steps for the prevention and detection of fraud and other irregularities

Sean Nolan

Deputy Chief Executive and Director of Corporate Resources 8 June 2010

Signature of the County Councillor presiding at the meeting at which the accounts were approved:

Peter Jones

Leader and Chairman of the Governance Committee 8 June 2010

Independent Auditor's Report to East Sussex County Council

Independent auditors' report to the Members of East Sussex County Council

Opinion on the accounting statements

We have audited the accounting statements and related notes of East Sussex County Council ("the Authority") ended 31 March 2010 under the Audit Commission Act 1998. The accounting statements comprise the Income and Expenditure Account, the Statement of Movement on the County Fund Balance, the County Fund Balance Sheet, the Statement of Total Recognised Gains and Losses, the Cash Flow Statement and the related notes. The accounting statements have been prepared under the accounting policies set out in the Statement of Accounting Policies.

This report is made solely to the members of East Sussex County Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 49 of the Statement of Responsibilities of Auditors and of Audited Bodies published by the Audit Commission in April 2008.

Respective responsibilities of the Deputy Chief Executive and Director of Corporate Resources and auditor

The Deputy Chief Executive and Director of Corporate Resources' responsibilities for preparing the accounting statements in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice are set out in the Statement of Responsibilities for the Statement of Accounts.

Our responsibility is to audit the accounting statements and related notes in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the accounting statements give a true and fair view, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice, of the financial position of the Authority and its income and expenditure for the year.

We review whether the Annual Governance Statement reflects compliance with "Delivering Good Governance in Local Government: A Framework' published by CIPFA/SOLACE in June 2007. We report if it does not comply with proper practices specified by CIPFA/SOLACE or if the statement is misleading or inconsistent with other information we are aware of from our audit of the accounting statements. We are not required to consider, nor have we considered, whether the Annual Governance Statement covers all risks and controls. Neither are we required to form an opinion on the effectiveness of the Authority's corporate governance procedures or its risk and control procedures.

We read other information published with the Authority's accounting statements, and consider whether it is consistent with the audited Authority accounting statements. This other information comprises the Foreword, Trends, Statements Reporting Reviews of Internal Financial Controls and the Glossary of Terms. We consider the implications for our report if we become aware of any apparent misstatement or material inconsistencies with the Authority accounting statements. Our responsibilities do not extend to any other information.

Basis of audit opinion

We conducted our audit in accordance with the Audit Commission Act 1998, the Code of Audit Practice issued by the Audit Commission and International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the accounting statements and related notes. It also includes an assessment of the significant estimates and judgements made by the Authority in the preparation of the accounting statements and related notes, and of whether the accounting policies are appropriate to the Authority's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the accounting statements and related notes are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the accounting statements and related notes.

Opinion

In our opinion the Authority accounting statements give a true and fair view, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice, of the financial position of the Authority as at 31 March 2010 and its income and expenditure for the year then ended.

Richard Bint Partner, on behalf of PKF (UK) LLP London, UK

3 September 2010

Independent Auditor's Report to East Sussex County Council

Opinion on the East Sussex Pension Fund accounting statements

We have audited the East Sussex Pension Fund ("the pension fund") accounting statements for the year ended 31 March 2010 under the Audit Commission Act 1998. The pension fund accounting statements comprise the Fund Account, the Net Assets Statement and the related notes. The pension fund accounting statements have been prepared under the accounting policies set out in the Statement of Accounting Policies.

This report is made solely to the members of East Sussex County Council in accordance with Part II of the Audit Commission Act 1998 and for no other purpose, as set out in paragraph 49 of the Statement of Responsibilities of Auditors and of Audited Bodies published by the Audit Commission in April 2008.

Respective responsibilities of the Deputy Chief Executive and Director of Corporate Resources and auditor

The Deputy Chief Executive and Director of Corporate Resources' responsibilities for preparing the pension fund accounting statements, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice are set out in the Statement of Responsibilities for the Statement of Accounts.

Our responsibility is to audit the pension fund accounting statements and related notes in accordance with relevant legal and regulatory requirements and International Standards on Auditing (UK and Ireland).

We report to you our opinion as to whether the pension fund accounting statements give a true and fair view, in accordance with relevant legal and regulatory requirements and the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice, of the financial transactions of the pension fund during the year and the amount and disposition of the fund's assets and liabilities, other than liabilities to pay pensions and other benefits after the end of the scheme year.

We read other information published with the pension fund accounting statements and related notes and consider whether it is consistent with the audited pension fund accounting statements. This other information comprises the Foreword, the Introduction and the Glossary of Terms. We consider the implications for our report if we become aware of any apparent misstatements or material inconsistencies with the pension fund accounting statements and related notes. Our responsibilities do not extend to any other information.

Basis of audit opinion

We conducted our audit in accordance with the Audit Commission Act 1998, the Code of Audit Practice issued by the Audit Commission and International Standards on Auditing (UK and Ireland) issued by the Auditing Practices Board. An audit includes examination, on a test basis, of evidence relevant to the amounts and disclosures in the pension fund accounts and related notes. It also includes an assessment of the significant estimates and judgments made by the Authority in the preparation of the pension fund accounting statements and related notes, and of whether the accounting policies are appropriate to the Pension Fund's circumstances, consistently applied and adequately disclosed.

We planned and performed our audit so as to obtain all the information and explanations which we considered necessary in order to provide us with sufficient evidence to give reasonable assurance that the pension fund accounting statements are free from material misstatement, whether caused by fraud or other irregularity or error. In forming our opinion we also evaluated the overall adequacy of the presentation of information in the pension fund accounting statements.

Opinion

In my opinion the pension fund accounting statements and related notes give a true and fair view, in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice, of the financial transactions of the Pension Fund during the year ended 31 March 2010, and the amount and disposition of the fund's assets and liabilities as at 31 March 2010, other than liabilities to pay pensions and other benefits after the end of the scheme year.

Richard Bint Partner, on behalf of PKF (UK) LLP London, UK

3 September 2010

Independent Auditor's Report to East Sussex County Council

Conclusion on arrangements for securing economy, efficiency and effectiveness in the use of resources

Authority's Responsibilities

The Authority is responsible for putting in place proper arrangements to secure economy, efficiency and effectiveness in its use of resources, to ensure proper stewardship and governance and regularly to review the adequacy and effectiveness of these arrangements.

Auditors' Responsibilities

We are required by the Audit Commission Act 1998 to be satisfied that proper arrangements have been made by the Authority for securing economy, efficiency and effectiveness in its use of resources. The Code of Audit Practice issued by the Audit Commission requires us to report to you our conclusion in relation to proper arrangements, having regard to the criteria for principal local authorities specified by the Audit Commission and published in May 2008 and updated in October 2009. We report if significant matters have come to our attention which prevent us from concluding that the Authority has made such proper arrangements. We are not required to consider, nor have we considered, whether all aspects of the Authority's arrangements for securing economy, efficiency and effectiveness in its use of resources are operating effectively.

Conclusion

We have undertaken our audit in accordance with the Code of Audit Practice and having regard to the criteria for principal local authorities specified by the Audit Commission and published in May 2008 and updated in October 2009, and the supporting guidance, we are satisfied that, in all significant respects, East Sussex County Council made proper arrangements to secure economy, efficiency and effectiveness in its use of resources for the year ended 31 March 2010.

Certificate

We certify that we have completed the audit of the accounts in accordance with the requirements of the Audit Commission Act 1998 and the Code of Audit Practice issued by the Audit Commission.

Richard Bint Partner, on behalf of PKF (UK) LLP London, UK

3 September 2010

Annual Governance Statement for the year ended 31 March 2010

1. Scope of responsibility

East Sussex County Council is responsible for ensuring that its business is conducted in accordance with the law and proper standards, and that public money is safeguarded and properly accounted for, and used economically, efficiently and effectively. The County Council also has a duty under the Local Government Act 1999 to make arrangements to secure continuous improvement in the way in which its functions are exercised. In discharging this overall responsibility, members and senior officers are responsible for putting in place proper arrangements for the governance of the County Council's affairs, the effective exercise of its functions, the management of risk and the stewardship of the resources at its disposal. To this end, East Sussex County Council has approved and adopted a Local Code of Corporate Governance, which is consistent with the principles of the CIPFA/SOLACE Framework Delivering Good Governance in Local Government. A copy of the Local Code is on our website at www.eastsussexcc.gov.uk or can be obtained from the Council's Monitoring Officer. This statement sets out how the County Council has complied with the Code and also meets the requirements of regulation 4(2) of the Accounts and Audit Regulations 2003 (as amended) by the Accounts and Audit Regulations 2006 (Amendment) (England) in relation to the publication of a statement on internal control.

2. Purpose of the governance framework

Good governance is about how the Council ensures that it is doing the right things, in the right way, for the right people, in a timely, inclusive, open, honest and accountable manner. Our governance framework comprises the systems, processes, culture and values by which the Council is directed and controlled. Through effective governance the Council is accountable to, engages with and, where appropriate, leads the community.

The Code of Corporate Governance can provide only reasonable and not absolute assurance that the Council achieves its aim of good governance. Equally the County Council's system of internal control is designed to identify and prioritise the risks to the achievement of our policies, aims and objectives, to evaluate the likelihood and impact of those risks being realised and to manage those risks efficiently, effectively and economically. It cannot eliminate all risk of failure; it can therefore only provide reasonable and not absolute assurance that our policies, aims and objectives are achieved.

The Local Code of Corporate Governance and the system of internal control have been in place at East Sussex County Council for the year ended 31 March 2010 and up to the date of the approval of the Statement of Accounts.

3. Review of effectiveness

East Sussex County Council reviews the effectiveness of its governance arrangements, including its system of internal control, on an ongoing basis. This review of effectiveness is informed by:

- the work of Members through the Cabinet, Committees including Governance Committee, Standards Committee, Audit and Best Value Scrutiny Committee, Scrutiny Committees generally and the full Council;
- the work of Chief Officers and managers within the Council, who have primary responsibility for the development and maintenance of the internal control environment;
- the work of the Deputy Chief Executive and Director of Corporate Resources (as Chief Financial Officer) and the Financial Management Team and the Statement Reporting Reviews of Internal Financial Controls;
- the work of the Monitoring Officer and the Corporate Governance Group;
- the annual risk management report and periodic review of strategic risks conducted by Chief Officers;
- the work of the internal audit service including their annual report and opinion;
- the external auditors in their annual audit letter and annual governance report;
- the Audit Commission's Organisational Assessment where the Council's governance, risk management and internal control arrangements are assessed as "performing well";
- the judgements of a range of external inspection and other statutory bodies including the Local Government Ombudsman, the Standards Board for England, the Care Quality Commission and the Office for Standards in Education

4. Key elements of the governance and internal control environments

The key elements that comprise the Council's governance arrangements are set out in the Local Code and they include:

- a Community Strategy and Council Plan that set out our vision for the community and the outcomes we intend to achieve:
- an established medium term planning process including the process for reconciling policy priorities with financial resources, which takes account of the need to improve both customer focus and efficiency;
- a business planning and performance management framework which includes setting clear objectives and targets, both financial and otherwise;
- regular reporting of performance against the Council's key objectives, as set out in the Council Plan, to officers and members:
- established budgeting systems, clear budget management guidance and regular reporting of financial performance against budget forecasts to officers and members;
- financial management structures which promote ownership of financial issues within service departments;
- the Council's constitution which sets out clear arrangements for decision making, scrutiny, communication and the delegation of powers to officers and members;
- codes of conduct for members and employees which set out clear expectations for standards of behaviour;
- a clear framework for financial governance based on Contract Standing Orders, Financial Regulations and Standard Financial Procedures;

Annual Governance Statement for the year ended 31 March 2010

- a risk management strategy and detailed risk management framework, which takes account of both strategic and operational risks and ensures that they are appropriately managed and controlled;
- Member committees with clear responsibilities for governance, audit and standards
- established arrangements for dealing with complaints and whistle-blowing, and combating fraud and corruption;
- schemes for identifying the development needs of members and officers, supported by appropriate training;
- strategies for communication and consultation with the people of East Sussex and our key stakeholders;
- clear guidance that promotes good governance in our partnership working;
- a range of policies and processes designed to ensure best practice and legal compliance for personnel matters, Information Communications Technology (ICT) security, access to information, data protection and project management.

5. Assurance and Significant Governance Issues

No assurance can ever be absolute; however this statement seeks to provide a reasonable assurance that there are no significant weaknesses in the County Council's governance arrangements. On the basis of the review of the sources of assurance set out in this statement, we are satisfied that the County Council has in place satisfactory governance arrangements, including a satisfactory system of internal control, both of which are operating effectively.

As part of our review, we have not identified any gaps in assurance over key risks or significant governance issues.

The Council will continue to regularly monitor issues that may seriously prejudice or prevent achievement of its key objectives through its strategic risk review process.

Both governance and internal control arrangements must be kept under review to ensure that they continue to operate effectively and meet changing legislative needs, reflect best practice and our intention to achieve excellence in all our activities. The Council has identified a number of areas where it wishes to enhance its governance arrangements, as follows:

- To review the Corporate Governance Framework to ensure that it remains up to date and reflects best practice;
- To ensure that the transition to new senior management arrangements for the Chief Executive and other senior managers including the Monitoring Officer do not have a negative impact on the effectiveness of the County Council and its governance arrangements;
- To review and update the corporate Business Continuity plan in line with BS25999;
- To apply the new Equality Framework for Local Government (EFLG) to ensure improvement against local and national
 indicators and compliance with legislation and to be an "Achieving" authority against the EFLG by the end of 2011/12;
- To carry out a full review of the Council's safety management arrangements, improving communication, awareness and compliance;
- To improve the level of attendance and well being of staff at work by reducing the likelihood of ill-health absences and ill-health retirement;
- To improve health & safety compliance through the development of improved managers' guidance documents;
- To develop an electronic online accident reporting system to both improve the level of accident reporting and to generate detailed accident statistics;
- To improve the Council's information governance arrangements by:
 - Making available to all staff policy, protocol and tools to enable protection of sensitive data whilst in transit (i.e. outside of their normally secure location);
 - Introducing an authentication process which will allow shared information between partner organisations by membership of the Government Connect, NHS N3 and Criminal Justice System programmes;
 - o Implementing and supporting appropriate technologies to support Data in Transit Policy;
- To raise awareness of the Council's partnership working guidelines across all departments;
- To develop and publish a toolkit to promote best practice in the use of consultants;
- To co-operate with partner agencies to deliver changes in the governance arrangements for the Local Safeguarding Children's Board in line with the recommendations made in the Laming Report;
- To develop and implement processes for e-petitions and councillor call for action in line with proposals agreed by the Council in October 2009.

Actions plans are in place to address these issues, and their implementation will be monitored and reviewed during the year.

Cllr Peter Jones Leader and Chairman of the Governance Committee 08 June 2010

Becky Shaw,

Annual Governance Statement for the year ended 31 March 2010

Chief Executive 8 June 2010

1. General

The Chartered Institute of Public Finance and Accountancy (CIPFA) provides legally binding guidance on local authority accounting. The Statement of Accounts summarises the County Council's transactions for the 2009/10 financial year and its position at the year-end of 31 March 2010. It has been prepared in accordance with the Code of Practice on Local Authority Accounting in the United Kingdom 2009: A Statement of Recommended Practice (the SORP). We have complied with this standard, except where noted in the paragraphs below. The accounting convention adopted for the County Council's accounts is historical cost, modified by the revaluation of certain categories of tangible fixed assets.

The accounts of the Pension Fund are also prepared in accordance with the Statement of Recommended Practice for pension funds.

2. Accounting for Assets

We record as capital expenditure all transactions that involve the purchase of new fixed assets or expenditure that adds to their value. The purchase of furniture and equipment is treated as capital if it is associated with capital building works. Otherwise individual items of vehicles and equipment are treated as capital if the value is over £20,000. If the value is less than this sum we charge it to revenue. The only exception being in respect of spending by schools from Standards Fund capital grants which in accordance with the DfE Conditions of Grant is all treated as capital expenditure in the accounts with no lower limit.

We include in the Balance Sheet all assets under the following headings: intangible assets (such as computer software), land and buildings, vehicles, plant, furniture and equipment (if it is worth more than £20,000), infrastructure assets, community assets, investment properties, assets under construction and assets held for disposal. See Note 20 for information about how we values our assets.

We charge depreciation on our assets, (except for freehold land, investment properties, assets under construction and community assets), over their expected remaining life. An additional charge is made for impairment if there has been an unusual event, such as a fire, which affects the value of an asset. An impairment charge may be reversed in a subsequent year, after the asset has been restored.

Assets included in the Balance Sheet at current value are revalued where there have been material changes in the value, but as a minimum assets are revalued every five years. Increases in valuations are matched by credits to the Revaluation Reserve to recognise unrealised gains. Exceptionally, gains might be credited to the Income and Expenditure Account where they arise from the reversal of an impairment loss previously charged to a service revenue account.

The Revaluation Reserve only contains revaluation gains recognised since 1 April 2007, the date of its formal implementation. Gains arising before that date have been consolidated into the Capital Adjustment Account.

We update the value of our assets by recording revaluations (for land and buildings), depreciation, enhancements (capital expenditure) and disposals such as sales.

Where impairment is identified as part of this review or as a result of a valuation exercise, this is accounted for by:

- where attributable to the clear consumption of economic benefits – the loss is charged to the relevant service revenue account
- otherwise written off against any revaluation gains attributable to the relevant asset in the Revaluation Reserve, with any excess charged to the relevant service revenue account.

Where an impairment loss, due to a consumption of economic benefits, is charged to the Income and Expenditure Account initially but there were also accumulated revaluation gains in the Revaluation Reserve for that asset, an amount up to the value of the loss is transferred from the Revaluation Reserve to the Capital Adjustment Account.

Revaluation gains are also depreciated, with an amount equal to the difference between current value depreciation charged on assets and the depreciation that would have been chargeable based on their historical cost being transferred each year from the Revaluation Reserve to the Capital Adjustment Account.

When an asset is disposed of or decommissioned, the value of the asset in the Balance Sheet is written off to the Income and Expenditure Account as part of the gain or loss on disposal. Receipts from disposals are credited to the Income and Expenditure Account as part of the gain or loss on disposal (i.e. netted off against the carrying value of the asset at the time of disposal). Any revaluation gains in the Revaluation Reserve are transferred to the Capital Adjustment Account.

3. Revenue Expenditure Funded from Capital under Statute

Expenditure incurred during the year that may be capitalised under statutory provisions but does not result in the creation of fixed assets has been charged as expenditure to the relevant service revenue account in the year. In some cases, this is because we capitalise expenditure on schemes such as increasing access for the disabled: such expenditure is initially added to the asset value and then revalued to negate its effect. There are other circumstances where we account for capital expenditure as revenue expenditure funded from capital under statute rather than assets. This includes expenditure on assets not owned by the County Council, capital grants and on feasibility studies for schemes that may or may not take place.

In addition, the Government may direct the County Council to treat as capital expenditure items which would normally count as revenue. These would not result in an asset or an increase to the value of existing assets and are therefore treated as revenue expenditure funded from capital under statute. The cost of revenue expenditure funded from capital under statute is immediately charged to the revenue account for the appropriate service. A corresponding reduction is made in the Statement of Movement on the County Fund Balance, so that this does not affect the overall charge to the taxpayer.

4. Charges to Revenue for Fixed Assets

Service revenue accounts, support services and trading accounts are debited with the following amounts to record the real cost of holding fixed assets during the year:

- Depreciation is provided for on all assets with a determinable finite life (except for investment properties, assets under construction and community assets), by allocating the value of the asset in the Balance Sheet over the periods expected to benefit from their use
- Impairment losses attributable to the clear consumption of economic benefits on tangible fixed assets used by the service and other losses where there are no accumulated gains in the Revaluation Reserve against which they can be written off
- Amortisation of intangible fixed assets attributable to the service.

This amount is reversed in the Statement of Movement on County Fund Balance, and has no impact on taxation.

5. Capital Receipts

Capital receipts (if more than the de minimis level of £10,000) from the sale of assets are held in a reserve until they are required to finance capital expenditure.

6. Grants

We account for revenue grant income in the same year as the related expenditure. Capital grant and contribution income is held in Unapplied Government Grants and Capital Contributions accounts until it is required to finance the related capital expenditure, when we transfer it to the Government Grants and Capital Contributions Deferred Accounts. The amounts which make up the Government Grants and Capital Contributions Deferred accounts are written off to individual services to offset the depreciation charge of the fixed assets funded from grants and contributions or adjusted in line with the asset accounts to which they relate.

7. Interest Charges

We show the accrued interest associated with a loan as part of the carrying value of the loan. Loans are included on the Balance Sheet at amortised cost based on the Effective Interest Rate (EIR) method.

Where no EIR calculation has been undertaken, the accrued interest will be charged to the Income and Expenditure Accounts and added to the value of the loan. This will increase the carrying value of the loan until such time the interest is paid.

8. Redemption of Debt

There is a legal requirement for the County Council to make an annual provision from revenue to contribute towards the reduction in its overall borrowing requirement of at least 4% of its total debt outstanding at the start of the year or an amount calculated on a prudent basis determined by the County Council in accordance with statutory guidance. This is not a cost to the Income & Expenditure Account but is charged to the County Fund through the Statement of Movement on the County Fund Balance.

9. Debtors and Creditors

We record all material transactions on the basis of income and expenditure. In order to achieve this we account for actual or estimated debtors and creditors at the end of the year, except in two cases:

- Charges for utilities (gas, electricity and telephones) are not accrued, so long as we have paid for a full twelve months during each financial year;
- Most accounts for Trust Funds are kept on a receipts and payments basis.

Lump sum payments relating to redundancy cases are accounted for in the period when the related decision was taken.

10. Stocks and Work in Progress

We normally value stocks at the lower of cost or net realisable value, in accordance with SSAP 9 (Statement of Standard Accounting Practice – Stocks and Long Term Contracts). However, catering stocks are valued at the latest invoice price.

11. Overheads

The costs of support services are fully charged to services. Charges are based on time allocations for central departments, floor areas for administrative buildings and actual usage for computing. Some overhead charges are allocated pro-rata to gross expenditure.

There are some central costs, classified as the corporate and democratic core, which are shown under Central Services in the Income and Expenditure Account. All expenditure is classified according to CIPFA's Best Value Accounting Code of Practice.

12. Pensions

The County Council contributes to two different pension schemes that meet the needs of different groups of employees. Both schemes provide their members with defined benefits related to pay and service. The schemes are:

- The Teachers' Pension Scheme, administered by Capita Teachers' Pensions on behalf of the Department for Education.
- The Local Government Pension Scheme.

Teachers' Pensions

This scheme is administered by the Department for Education. The scheme is unfunded, but the contribution rate is determined by the Department on the basis of a notional fund. The charge to our accounts is the amount payable to the Department as the employer's contribution for the year.

Local Government Pensions

Most other employees can join the Local Government Pension Scheme. The County Council administers the pension fund for all local authorities within the geographical area of East Sussex.

The Local Government Scheme is accounted for as a defined benefits scheme:

As per FRS 17, the liabilities of the pension scheme attributable to the County Council are included in the Balance Sheet on an actuarial basis using the projected unit method – i.e. an assessment of the future payments that will be made in relation to retirement benefits earned to date by employees, based on assumptions about mortality rates, employee turnover rates, etc, and projections of earnings for current employees.

In assessing liabilities for retirement benefits at 31 March 2009, the actuary assumed a discount rate of 3.7% real (6.9% nominal), which is based on the rate of return at the accounting date on a high-quality corporate bond of equivalent currency and term to scheme liabilities. In assessing liabilities for retirement benefits at 31 March 2010, the actuary has advised that a rate of 1.6% real (5.5% nominal) is appropriate.

The assets of the pension fund attributable to the County Council are included in the Balance Sheet at their fair value:

- quoted securities current bid price
- unquoted securities professional estimate of fair value
- · unitised securities current bid price
- property market value.

The change in the net pensions liability is analysed into seven components:

- current service cost the increase in liabilities as a result of years of service earned this year – allocated in the Income and Expenditure Account to the revenue accounts of services for which the employees worked
- past service cost the increase in liabilities arising from current year decisions whose effect relates to years of service earned in earlier years – debited to the Net Cost of Services in the Income and Expenditure Account as part of Non Distributed Costs
- interest cost the expected increase in the present value of liabilities during the year as they move one year closer to being paid – debited to Net Operating Expenditure in the Income and Expenditure Account
- expected return on assets the annual investment return on the fund assets attributable to the County Council, based on an average of the expected longterm return – credited to Net Operating Expenditure in the Income and Expenditure Account
- gains/losses on settlements and curtailments the result of actions to relieve the County Council of liabilities or events that reduce the expected future service or accrual of benefits of employees – debited to the Net Cost of Services in the Income and Expenditure Account as part of Non Distributed Costs

- actuarial gains and losses changes in the net pensions liability that arise because events have not coincided with assumptions made at the last actuarial valuation or because the actuaries have updated their assumptions – debited to the Statement of Total Recognised Gains and Losses
- contributions paid to the pension fund cash paid as employer's contributions to the pension fund.

Statutory provisions require the General Fund balance to be charged with the amount payable by the County Council to the pension fund in the year, not the amount calculated according to the relevant accounting standards. In the Statement of Movement on the General Fund Balance this means that there are appropriations to and from the Pensions Reserve to remove the notional debits and credits for retirement benefits and replace them with debits for the cash paid to the pension fund and any amounts payable to the fund but unpaid at the year-end.

Discretionary Benefits - The County Council also has restricted powers to make discretionary awards of retirement benefits in the event of early retirements. Any liabilities estimated to arise as a result of an award to any member of staff (including teachers) are accrued in the year of the decision to make the award and accounted for using the same policies as are applied to the Local Government Pension Scheme.

13. Investments

The investments in the County Council's accounts are shown at cost.

The County Council is of the opinion that it has no material interest in any company or other entity which would require it to produce Group Accounts alongside its own financial statements.

We show the investments held by the Pension Fund at the market (bid) quoted price. The sources of valuation are as follows:

- Where available, all assets are priced at bid (the price a dealer is prepared to pay for a security).
- Northern Trust uses a number of established vendors for pricing equities and fixed income regardless of the market the security is traded in.
- The Private Equity Investments are valued quarterly in arrears and are shown in the Net Assets Statement as Equities – Unlisted Overseas.
- Unitised funds' prices are also sourced from a number of vendors as well as the Investment Manager.
- Non-sterling priced assets are priced in the local currency and converted to sterling at the WM/Reuters 4pm foreign exchange rate.

14. Financial Liabilities

Financial liabilities are initially measured at fair value and carried at their amortised cost. Annual charges to the Income and Expenditure Account for interest payable are based on the carrying amount of the liability, multiplied by the effective rate of interest for the instrument. For most of the borrowings that the County Council has, this means that the amount presented in the Balance Sheet is the outstanding principal repayable and interest charged to the

Income and Expenditure Account is the amount payable for the year in the loan agreement.

Where loans are replaced through restructuring, there are two distinct accounting treatments, as follow:

- Modification Gains and losses on the repurchase or early settlement of borrowing are credited and debited to Net Operating Expenditure in the Income and Expenditure Account in the year repurchase/settlement. However, where repurchase has taken place as part of a restructuring of the loan portfolio that involves the modification or exchange of existing instruments, the premium or discount is respectively deducted from or added to the amortised cost of the new or modified loan and the write-down to the Income and Expenditure Account is spread over the life of the loan by an adjustment to the effective interest rate.
- Substantially Different Where premiums and discounts have been charged to the Income and Expenditure Account, regulations allow the impact on the General Fund Balance to be spread over future years. The County Council has a policy of spreading the gain/loss over the term that was remaining on the loan against which the premium was payable or discount receivable when it was repaid. The reconciliation of amounts charged to the Income and Expenditure Account to the net charge required against the General Fund Balance is managed by a transfer to or from the Financial Instruments Adjustment Account in the Statement of Movement on the General Fund Balance.
- Early repayment of loans The accounting treatment for premiums and discounts arising on the early repayment of loans is largely dictated by the general principle that financial instruments are derecognised when the contracts that establish them come to an end. The amounts payable or receivable are cleared to the Income and Expenditure Account upon extinguishment. In line with regulations and statutory guidance, the impact of premiums is spread over future financial years. These provisions are effected in the Statement of Movement on the General Fund Balance, after debits and credits have been made to the Income and Expenditure Account in line with the SORP's requirements. The adjustments made in the Statement of Movement are managed via the Financial Instruments Adjustment Account.

15. Financial Assets

Loans and receivables are initially measured at fair value and carried at their amortised cost. Annual credits to the Income and Expenditure Account for interest receivable are based on the carrying amount of the asset multiplied by the effective rate of interest for the instrument. For all of the loans that the County Council has made, this means that the amount presented in the Balance Sheet is the outstanding principal receivable and interest credited to the Income and Expenditure Account is the amount receivable for the year in the loan agreement.

Where assets are identified as impaired because of a likelihood arising from a past event that payments due under the contract will not be made, the asset is written

down and a charge made to the Income and Expenditure Account.

Any gains and losses that arise on the derecognition of the asset are credited/debited to the Income and Expenditure Account

16. Provisions and Reserves

We set aside provisions where an event has taken place that gives the Council an obligation that probably requires settlement by a transfer of economic benefits, but where the timing or amount of the transfer is uncertain.

Provisions are charged to the appropriate service revenue account in the year that the County Council becomes aware of the obligation, based on the best estimate of the likely settlement. When payments are eventually made, they are charged to the provision set up in the Balance Sheet. Estimated settlements are reviewed at the end of each financial year – where it becomes more likely than not that a transfer of economic benefits will not now be required (or a lower settlement than anticipated is made), the provision is reversed and credited back to the relevant service revenue account. Details are given as notes to the accounting statements

The Council sets aside specific amounts as reserves for future policy purposes or to cover contingencies. Reserves are created by appropriating amounts in the Statement of Movement on the General Fund Balance. When expenditure to be financed from a reserve is incurred, it is charged to the appropriate service revenue account in that year to score against the Net Cost of Services in the Income and Expenditure Account. The reserve is then appropriated back into the General Fund Balance statement so that there is no net charge against council tax for the expenditure.

Certain reserves are kept to manage the accounting processes for tangible fixed assets and retirement benefits and that do not represent usable resources for the Council. Details of individual reserves are given as a note to the accounting statements.

17. Pension Fund

Foreign income is translated into sterling at the exchange rate at the time of the transaction.

The expenditure of the Fund includes all valid benefit claims arising during the financial year.

18. Estimation Techniques

Accounting policies and estimation techniques have been selected and exercised, having regard to the accounting principles and concepts set out in Financial Reporting Standard (FRS) 18, specifically:

The qualitative characteristics of financial information:

- Relevance;
- Reliability:
- Comparability;
- Understandability;
- Materiality;

Pervasive accounting concepts:

- Accruals;
- Going concern;
- Primacy of legislative requirements.

Estimation techniques are methods adopted to arrive at estimated monetary amounts, corresponding to the measurement bases selected for assets, liabilities, gains, losses and changes to reserves.

Estimation techniques are only included in the financial statements where they are applied to items where the range of possible monetary values is so large that any different amount could be material. Where a change in estimation techniques is material the change and effect is disclosed.

The main areas where estimation techniques are used are:

- Depreciation
- · Allocation of overheads to services
- Private Finance Initiative (operator's model)
- Actuarial Valuation for FRS 17 purposes

The fact that the Council has a negative Net Worth in its Balance Sheet at 31 March 2010 does not affect the Council's ability to continue as a "going concern" because the pension fund liability is to be met over a long period.

19. Contingent Assets and Liabilities

The County Council only records definite assets and liabilities in its Balance Sheet. Where income or expenditure is dependent on the result of an event such as a court case, details of material items are shown as notes to the accounting statements.

20. Prior Year Adjustments

Accounting standards require amendments to opening Balance Sheet figures and to the previous year's comparatives either for changes to accounting policies or to correct fundamental misstatements in the accounts.

21. Value Added Tax

VAT paid by the County Council is only shown in the accounts as an amount recoverable from HM Customs and Revenue. VAT charged by the County Council to its customers is payable to Customs and Revenue, and is therefore shown only as a reduction of the net amount payable.

22. Operating Leases

Rental charges payable under operating leases are charged to revenue on a straight-line basis over the length of the lease, in line with the payments made.

23. Landfill Allowances Trading Scheme

The Government allocates allowances for landfill to local authorities, who are then able to trade them with each other. Although there is no cash charge for the allowances, we account for them as expenditure, with a corresponding grant receivable from the Government. The Balance Sheet contains both the value of outstanding allowances, at the lower of cost or net realisable value, and the County Council's liability for its use of landfill in the past financial year.

Carbon Reduction Commitment (CRC) - This is a national scheme being introduced by central government to incentivise organisations within the public and private sectors to reduce their carbon emissions. The scheme focuses specifically on buildings and the carbon emissions attributable are based on the organisations' consumption of electricity, gas and fuel oil. The four key requirements of the scheme are:

- Purchase in advance the estimated carbon emission allowances required by the authority at a fixed price from government.
- Monitor emissions and complete an annual report
- Surrender allowances equal to total emissions, buying or selling allowances as appropriate
- Receive a recycling repayment from the government based on the County Council's position within a league table of performance - improved performance is rewarded, poor performance is penalised

It is envisaged that a secondary trading market in these emission allowances will develop as the scheme becomes embedded over time.

24. Exceptional Items

Any material exceptional items are included within the cost of the relevant individual service or separately identified on the face of the Income and Expenditure Account. Details (if any) of such items will be given in the explanatory notes.

25. Events After the Balance Sheet Date (FRS 21)

The accounts have taken into consideration any material event after the balance sheet date:

- Those that provide evidence of conditions that existed at the balance sheet date for which the County Council shall adjust the amounts recognised in its financial statements or recognise items that were not previously recognised (adjusting events);
- Those that are indicative of conditions that arose after the balance sheet date for which the County Council does not adjust the amounts recognised in its financial statements (non-adjusting events).

26. Private Finance Initiative (PFI)

From 1 April 2009, the Council is required to apply IFRIC 12 under the SORP. This has led to a change in accounting for PFI schemes which were previously treated as off balance sheet. The prior year comparatives have been restated.

PFI contracts are agreements to receive services, where the responsibility for making available the fixed assets needed to provide the services passes to the PFI contractor. As the Council is deemed under IFRIC 12 to control the services that are provided under its PFI schemes and as ownership of the fixed assets will pass to the Council at the end of the contracts for no additional charge, the Council now carries the fixed assets used under the contracts on the Balance Sheet.

The original recognition of these fixed assets was balanced by the recognition of a liability for amounts due to the scheme operator to pay for the assets.

Fixed assets recognised on the Balance Sheet are revalued and depreciated in the same way as property, plant and equipment owned by the Council.

Payments made by the County Council under a contract to the PFI operators each year are analysed into five elements:

Statement of Accounting Policies

 Fair value of the services received during the year – debited to the relevant service in the Income and Expenditure Account. These two cost categories are defined in BVACOP and accounted for as separate headings in the Income and Expenditure Account, as part of Net Cost of Services.

- Finance cost an interest charge (based on Internal Rate of Return (IRR) of 10.87% for Peacehaven Schools and 5.34% for the Joint Integrated Waste Management Service PFI Contract) on the outstanding Balance Sheet liability, debited to Interest Payable and Similar Charges in the Income and Expenditure Account.
- Contingent rent increases in the amount to be paid for the property arising during the contract, debited to Interest Payable and Similar Charges in the Income and Expenditure Account.
- Payment towards liability applied to write down the Balance Sheet liability towards the PFI operator.
- Lifecycle replacement costs recognised as fixed assets on the Balance Sheet for the Joint Integrated Waste Management Service PFI Contract, and recognised as revenue expenditure for Peacehaven Schools.

27. Capital Expenditure on Assets Owned by Others

The expenditure is charged to revenue on the basis of the benefit obtained by the service from the expenditure in that period. Any grant income that funded that expenditure is also credited to the relevant service.

Expenditure on voluntary aided schools assets, i.e., properties not owned by the County Council, are charged to the Income and Expenditure Account in accordance with the general provisions of the SORP. Legislation allows some expenditure to be classified as capital for funding purposes when it does not result in the expenditure being carried on the Balance Sheet as a fixed asset. The purpose of this is to enable it to be funded from capital resources rather than be charged to the General Fund and impact on that year's council tax.

28. Overheads and Support Services

The costs of overheads and support services are charged to those that benefit from the supply or service in accordance with the costing principles of the CIPFA Best Value Accounting Code of Practice 2008 (BVACOP). The total absorption costing principle is used – the full cost of overheads and support services are shared between users in proportion to the benefits received, with the exception of:

- Corporate and Democratic Core costs relating to the council's status as a multi-functional, democratic organisation.
- Non Distributed Costs the cost of discretionary benefits awarded to employees retiring early and any depreciation and impairment losses chargeable on non-operational properties.

29. Council Tax

The Council Tax is collected on behalf of the County Council on an agency basis by the five billing authorities in East Sussex: Eastbourne Borough Council, Hastings Borough Council, Lewes District Council, Rother District Council and Wealden District Council. From 1 April 2009, the County Council as a precepting authority is required to show Council Tax income in the Income and Expenditure Account on an accruals basis.

The difference between the income included in the Income and Expenditure account and the amount required by legislation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Statement of Movement on the County Fund Balance.

From 1 April 2009, the County Council is also required to recognise its share of Council Tax arrears, bad debt allowances, overpayments and prepayments in its Balance Sheet. The change of accounting policy for Council Tax has required a prior year adjustment to the 2008/09 corresponding amounts.

Statement Reporting Reviews of Internal Financial Controls for the year ended 31 March 2010

This statement is given in respect of the statement of accounts for East Sussex County Council. I acknowledge my responsibility under the 1972 Local Government Act (S151) and the Accounts and Audit Regulations 2003 (as amended) for ensuring that there are adequate and effective arrangements for financial management and that an effective system of internal financial control is maintained and operated in connection with the resources concerned.

The system of internal financial control can provide only reasonable and not absolute assurance that assets are safeguarded, that transactions are authorised and properly recorded, and that material errors or irregularities are either prevented or would be detected within a timely period.

My review of the effectiveness of the system of internal financial control is informed by:

- the work of managers within the Council;
- the work of the Finance Management Team (FMT);
- the work of the internal audit service;
- the external auditors in their annual governance report and other reports; and
- the Audit Commission's Organisational Assessment and the work of our external auditors on Use of Resources.

The system of internal financial control is based on a framework of regular management information, financial regulations, administrative procedures (including segregation of duties), management supervision, and a system of delegation and accountability. It is management's responsibility to establish and maintain internal control systems and to ensure that resources are properly applied, risks appropriately managed and outcomes achieved. It is the responsibility of internal audit to form an independent opinion on the adequacy and effectiveness of the system of internal control. In particular, the system includes:

- an established medium-term planning process including the process for reconciling policy priorities with financial resources;
- a clear business planning and performance management framework which includes setting clear objectives and targets, both financial and otherwise;
- medium-term financial planning;
- established budgeting systems and clear budget management guidance;
- regular reporting of financial performance against budget forecasts to officers and members;
- a clear framework for financial governance based on Contract Standing Orders, Financial Regulations and Standard Financial Procedures;
- clearly defined capital expenditure guidelines and processes that are compliant with the Chartered Institute of Public Finance and Accountancy's (CIPFA) Code on a Prudential Framework for Local Authority Capital Finance;
- clearly defined responsibilities for budget and financial management;
- robust and appropriate treasury management arrangements which are regularly reviewed and are compliant with CIPFA's revised Treasury Management Code;

- head of profession links between the Deputy Chief Executive and Director of Corporate Resources, as designated Treasurer for the Council, and departmental finance teams;
- financial management structures which promote ownership of financial issues within service departments and the use of formal project management disciplines for major projects; and a clear Anti-Fraud and Corruption Policy.

I am also satisfied that my role and the Authority's financial management arrangements generally are compliant with CIPFA's Statement on the Role of the Chief Financial Officer in Public Service Organisations.

In carrying out my responsibility for establishing sound financial management arrangements I have relied primarily on my head of profession links with the Financial Management Team and the systems and processes outlined above. I have also placed reliance on the County Council's statutory internal audit arrangements for which I am responsible. The in-house internal audit service is delivered in line with the Code of Practice for Internal Audit in Local Government in the United Kingdom. Internal audit delivery is based on a risk-based strategic audit plan and regular reporting to managers, chief officers and the Audit and Best Value Scrutiny Committee. On the basis of the audit reviews carried out, the Chief Internal Auditor provides an independent annual opinion on the adequacy and effectiveness of the system of internal control. The internal audit service works closely with the external auditor, within agreed protocols, to maximise the benefits from audit coverage at the County Council.

No assurance can ever be absolute; however, this opinion seeks to provide a reasonable assurance that there are no significant weaknesses in the County Council's system of internal financial control. There have been a number of areas for improvement that have been identified as a result of internal audit activity during the year including the system for making foster care payments (Carepay) which was judged to be "minimal assurance" in 2008/09. I am satisfied that appropriate action has now been taken to improve controls within Carepay and this is reflected in the "substantial assurance" opinion given by internal audit in 2010. In my opinion the County Council has in place a satisfactory framework of internal financial control. There are no significant weaknesses, however the County Council continues to face a number of challenges going forward (these are summarised at a strategic level in the Council's Strategic Risk Log) and will need to keep its system of internal financial control under review.

We know the financial outlook for public spending over the medium term will be the most challenging for decades. While the budget for 2010/11 has been set with a degree of certainty, the savings required in year will be very challenging and careful monitoring is required. For the medium term it will be vital to put in place robust planning frameworks for 20/11 onwards as soon as possible. All this is on top of 'normal' risks associated with particularly volatile and high value social care budgets which if anything are coming under increasing pressure. The need

Statement Reporting Reviews of Internal Financial Controls for the year ended 31 March 2010

for careful monitoring also extends to the short and medium term threat to capital funding.

Continuing action will be taken to promote excellence in financial management across the Council. Again this will build on the firm foundations already in place and specific improvement initiatives have been identified in the Council Plan and supporting business plans for 2010/11. I remain satisfied, however, that all reasonable measures to control risk are being taken.

Sean Nolan – Deputy Chief Executive and Director of Corporate Resources 8 June 2010

Income and Expenditure Account

The Income and Expenditure Account shows the County Council's actual financial performance for the year in accordance with proper accounting practices. It summarises the resources that have been generated and consumed in providing the functions for which the County Council is responsible, and demonstrates how the cost has been financed from general government grants and income from local taxpayers.

| 2008/09 | | | | 2009/10 | |
|-------------|------|--|-------------|---------|-------------|
| Net | | | Gross | | Net |
| Expenditure | Note | | Expenditure | Income | Expenditure |
| £000 | | | £000 | £000 | £000 |
| (Restated) | | | | | |
| | | Continuing Services | | | |
| 109,831 | | Education and Children's Services | 485,877 | 398,230 | 87,647 |
| 155,067 | | Adult Social Care Services | 231,916 | 70,233 | 161,683 |
| 40,350 | | Highways & Transport Services | 48,920 | 11,325 | 37,595 |
| 262 | | Other Housing Services | 351 | 174 | 177 |
| 31,320 | | Cultural, Environmental & Planning Services | 87,306 | 54,492 | 32,814 |
| | | Central Services: | | | |
| 1,037 | | Central services to the public | 4,164 | 1,905 | 2,259 |
| 2,210 | | Corporate and Democratic Core | 2,292 | 239 | 2,053 |
| 8,846 | | Non Distributed Costs | 5,959 | 152 | 5,807 |
| 764 | | Court Services | 837 | - | 837 |
| | - | | | | |
| 349,687 | | Net Cost of Services | 867,622 | 536,750 | 330,872 |
| 905 | | Land on dispense of Fixed Assets | | | 2.250 |
| 805 | 2 | Loss on disposal of Fixed Assets | | | 3,259 |
| 442 | 3 | Levying bodies | | | 443 |
| (145) | 4 | The same and a same and a same | | | (316) |
| 16,484 | | External Interest payable | | | 13,880 |
| 2,502 | | Net premiums for early repayment of loans | | | 952 |
| 2,412 | | Interest Payable and Similar Charges - PFI schemes | 3 | | 2,873 |
| (13,174) | | Interest and Investment Income | | | (2,238) |
| 11,504 | _ 6 | Pensions interest cost and net return on assets | | | 19,795 |
| 370,517 | | Net Operating Expenditure | | | 369,520 |
| (222,238) | | Council Tax | | | (230,936) |
| (11,460) | | Revenue Support Grant | | | (18,136) |
| (173) | | Local Authority Business Growth Incentive Grant | | | (156) |
| (23,717) | | Area Based Grant | | | (25,124) |
| (82,322) | | Non-Domestic Rates | | | (78,573) |
| 30,607 | | Deficit for the year transferred to the County Fund | | | 16,595 |
| | _ | | | | |

Please note that the 2008/09 comparative figures have been adjusted to reflect the changes in the accounting treatment for Council Tax and Private Finance Initiatives (PFI). Please see Prior Period Adjustments (note 1) for more details, and the amounts summarised above are set out in detail in Note 17 to the Accounting Statements.

Statement of Movement on County Fund Balance

The Income and Expenditure Account shows the County Council's actual financial performance for the year in accordance with proper accounting practices. However, the County Council is required to raise Council Tax on a different accounting basis in line with statutory provisions. The main differences are that capital investment is accounted for as it is financed rather than when the fixed asset is consumed, and retirement benefits are charged as amounts become payable to pension funds and pensioners rather than as future benefits are earned. This Statement of Movement on County Fund Balance summarises the differences between the surplus or deficit on the Income and Expenditure Account and the amount transferred to or from the County Fund balance.

| 2008/09 | | 2009/10 |
|------------|---|----------|
| £000 | | £000 |
| (Restated) | | |
| 30,607 | Deficit on Income and Expenditure Account for the year | 16,595 |
| | Net additional amount required to be credited to the County Fund balance (See | |
| (31,050) | note 17) | (18,022) |
| (443) | Increase in County Fund for the year | (1,427) |
| (17,423) | County Fund Balance brought forward | (17,866) |
| (17,866) | County Fund Balance carried forward | (19,293) |
| | Consisting of: | |
| (10,391) | Schools Balances | (11,753) |
| (7,475) | General Balance | (7,540) |
| (17,866) | | (19,293) |

Please note that the 2008/09 comparative figures have been adjusted to reflect the changes in the accounting treatment for Council Tax and Private Finance Initiatives (PFI). Please see Prior Period Adjustments (note 1) for more details, and the amounts summarised above are set out in detail in Note 17 to the Accounting Statements.

County Fund Balance Sheet

| | 009 | 0 N (| At 31 March | 20 | - |
|------------|-------------------|----------|---|----------|-------------------|
| £000 | £000 | See Note | | £000 | £000 |
| (Restated) | (Restated) | 10-21 | Fixed Assets | | |
| | 4,642 | 10 21 | Intangible Fixed Assets | | 4,426 |
| | .,0.1 | | Tangible Fixed Assets | | ., |
| | | | Operational assets: | | |
| 579,799 | | | Land and Buildings | 604,841 | |
| 27,989 | | | Vehicles, Plant, Furniture and Equipment | 25,884 | |
| 146,382 | | | Infrastructure Assets | 156,521 | |
| 1,619 | 755,789 | | Community Assets | 1,625 | 788,871 |
| | | | Non-operational assets: | | |
| 2,000 | | | Investment properties | 5,234 | |
| 12,955 | 22.069 | | Assets under construction | 40,557 | E2 477 |
| 8,013 | 22,968 783,399 | | Surplus Assets held for disposal Total Fixed Assets | 6,686 | 52,477 845,774 |
| | 763,399 1 | 24 | Long Term Investments | | 045,774 |
| | 28,175 | 25 | Long Term Debtors | | 25,962 |
| | 811,575 | 20 | Total Long Term Assets | - | 871,737 |
| | 2.1,010 | | | | , |
| | | 5 | Current Assets | | |
| 75 | | | Stocks and Work in Progress | 72 | |
| 1,280 | | | Payments in Advance | 4,174 | |
| 231 | | | Landfill Allowances | 1,628 | |
| 31,383 | | 25 | Debtors | 30,840 | |
| 238,000 | | 2,46 | | 208,950 | |
| 178_ | _ 271,147 | 26 | Cash and Bank | 200 | 245,864 |
| | 1,082,722 | | Total Assets | - | 1,117,601 |
| | ,, | 5 | Current Liabilities | | , , |
| (210) |) | | Short Term Borrowing | (196) | |
| (71,970) |) | 27 | Creditors | (77,221) | |
| (10,638) | | | Income in Advance | (15,709) | |
| (77) | | | Liability for Landfill Usage | (1,014) | |
| (11,550) | 988,277 | 26 | Accrued balance at bank and for third parties | (8,669) | (102,809) |
| | 900,277 | | Total Assets less Current Liabilities | | 1,014,792 |
| | | | Long-term liabilities | | |
| | (264,224) | 2,28 | Long Term Borrowing | | (241,262) |
| | (262,593) | 6 | Liability related to defined benefit pension schemes | | (515,937) |
| | (38,957) | | Unapplied Government Grants & Capital Contributions | | (37,081) |
| | (149,999) | 30 | Government Grants & Capital Contributions Deferred | | (180,595) |
| | (26,084) | | Deferred Liabilities | | (34,418) |
| | (5,756) | 29 | Provisions | - | (5,722) |
| | 240,664 | | Total Assets less Liabilities | - | (223) |
| | | 31 | Financed by: | | |
| | 35,374 | | Revaluation Reserve | | 54,892 |
| | 287,828 | 33 | Capital Adjustment Account | | 277,446 |
| | (3,047) | | Financial Instruments Adjustment Account | | (2,926) |
| | (156) | | Collection Fund Adjustment Account | | (339) |
| | (262,593) | | Pensions Reserve | | (515,937) |
| | 4,827 160,565 | | Usable Capital Receipts Reserve Earmarked Reserves | | 4,218 163 130 |
| | 7,475 | ან | General Balances - County Fund | | 163,130 7,540 |
| | 10,391 | 43 | - Schools | | 11,753 |
| | 240,664 | | Total Net Worth | - | (223) |
| | | | | - | ` |

I certify that this Statement of Accounts provides a true and fair view of the financial position of the County Council as at 31 March 2010 and its Income and Expenditure for the year then ended.

Sean Nolan,

Deputy Chief Executive and Director of Corporate Resources, 8 June 2010

The statement was re-approved by the Governance Committee on 3 September 2010.

Statement of Total Recognised Gains and Losses

The Statement of Total Recognised Gains and Losses (STRGL) brings together all the gains and losses of the Council for the year and shows the aggregate increase in its net worth. In addition to the (surplus)/deficit generated on the Income and Expenditure Account, it also includes gains and losses relating to the revaluation of fixed assets and the re-measurement of the net liability to cover the cost of retirement benefits.

| | 2008/09 | 2009/10 |
|---|----------|----------|
| | £000 | £000 |
| Deficit on Income and Expenditure Account | 33,723 | 16,595 |
| Net gain on valuation of fixed assets | (19,154) | (20,617) |
| Actuarial loss on Pension Fund assets and liabilities | 87,134 | 244,909 |
| Other (Gains) / Losses | 20 | - |
| Total recognised (gains) / losses for the year | 101,723 | 240,887 |

This statement brings together all the gains and losses of the County Council for the year:

- The surplus or deficit on the Income and Expenditure account is taken from the statement earlier in this Statement of Accounts;
- The gain or loss on valuation of fixed assets is shown in Note 32 and there is more detail in Note 19. It arises from annual revaluations;
- The actuarial gain or loss on the assets and liabilities of the Pension Fund also arises from annual re-measurement, and is shown in more detail in Note 6;
- Other (Gains)/Losses is a £0.020m fair value re-measurement of a stepped investment loan that was repaid during 2008/09;
- The Total Recognised Gain or Loss for the year of £240.887m represents the movement in Total Net Worth between the opening and closing balances on the Balance Sheet;
- The 2008/09 Statement of Accounts showed a Total Net Worth of £210.547m at 31/3/09. The 2008/09 comparative Balance Sheet has now been restated to show a Total Net Worth of £240.664m due mainly to the inclusion of Private Finance Initiative (PFI) assets. The 2008/09 Statement of Total Recognised Gains and Losses has not been restated for this change.

Cash Flow Statement

This Cash Flow Statement summarises the inflows and outflows of cash arising from transactions with third parties for revenue and capital purposes. The Cash Flow Statement has been prepared using the indirect method. Note 26 sets out the detail of the changing 'cash' balances, and Note 39 reconciles the balance on the County Fund Revenue Account to the net cash movement from revenue activities. Notes 47 and 48 set out the movement in cash reconciled to the movement in net debt, explanation of what the County Council includes in liquid resources, and reconciliation of items under the Financing and Management of Liquid Resources sections to the opening and closing Balance Sheets.

| E000 E000 E000 Revenue Activities Cash outflows Ca | | 2008/09 | | | 2009/10 | |
|--|-----------|-----------|--|-----------|-----------|----------|
| Cash outflows Section Section | £000 | £000 | £000 | £000 | £000 | £000 |
| Cash paid to and on behalf of employees 389,374 395,466 Other operating costs 560,981 | | | Revenue Activities | | | |
| A95,466 | | | | | | |
| Revenue funded from capital under statute | 387,636 | | Cash paid to and on behalf of employees | 389,374 | | |
| Cash inflows Revenue Support Grant (18,136) (18,136) (18,322) (18,00) (1 | | | · | | | |
| 11,460 Revenue Support Grant (18,136 G2,322 Non-domestic rate income (78,573 C20,609 Council tax income (231,292 C31,292 | 7,411 | 890,513 | Revenue funded from capital under statute | 8,207 | 958,562 | |
| 11,460 Revenue Support Grant (18,136 G2,322 Non-domestic rate income (78,573 C20,609 Council tax income (231,292 C31,292 | | | Cash inflows | | | |
| Returns on Investments and Servicing of Finance | (11.460) | | | (18.136) | | |
| Cash cash cuttlows Cash inflows Cash inflows Cash unterest received for goods and services Cash inflows Cash unterest received for goods and services Cash unterest received for goods and services Cash unterest paid 13,838 2,502 Premium on the early repayment of debt 952 | | | | , , | | |
| Cash received for goods and services | , , | | Council tax income | | | |
| C200,718 C200,718 | | | Other government grants | | | |
| Returns on Investments and Servicing of Finance Cash outflows 116,450 Interest paid 13,838 2,502 Premium on the early repayment of debt 952 | | | | | | |
| Returns on Investments and Servicing of Finance Cash outflows | (200,718) | (932,396) | Other revenue cash income | (210,729) | (992,158) | |
| Cash outflows | | | (41,883) | | | (33,596) |
| Cash outflows 13,838 2,502 Premium on the early repayment of debt 952 | | | Poturns on Investments and Servicing of Finance | | | |
| 16,450 | | | _ | | | |
| 2,502 Premium on the early repayment of debt 952 | | 16,450 | Interest paid | | 13,838 | |
| 18,452 Interest received 5,00 9,539 (41,383) Net cash inflow from revenue activities Capital Activities Cash outflows (666) | | | | | | |
| 18,452 Interest received 5,00 9,539 (41,383) Net cash inflow from revenue activities Capital Activities Cash outflows (666) | | | | | | |
| S00 (41,383) Net cash inflow from revenue activities (24,057) | | | | | | |
| Capital Activities Cash outflows Cash inflow from revenue activities Cash outflows Cash inflows Capital grants received (44,178) Capital grants received (44,178) Other capital income (7,050) (52,619) (2,032) (26,105) (1,765) Net cash inflow before financing 33,171 | _ | (18,452) | | _ | (5,251) | |
| Capital Activities Cash outflows T9,847 Cash outflows T9,847 Cash inflows Cash inflows Cash inflows Cash inflows Capital grants received (1,391) Capital grants received (44,178) Capital grants received (44,178) Capital grants received (7,050) (52,619) (1,765) Net cash inflow before financing T,7228 (1,765) Net cash inflow before financing T,7228 (1,765) Net increase / (decrease) in short term deposits (29,050) (14,043) (25,879) Cash outflows Ca | | _ | | | _ | |
| Cash outflows 79,847 | | | (41,383) Net cash inflow from revenue activities | | | (24,057) |
| Cash inflows Capital grants received (1,391) (23,407) (20,32) (26,105) (1,765) Net cash inflow before financing (1,765) Net increase / (decrease) in short term deposits (29,050) (14,043) (25,879) (14,043) (25,879 | | | Capital Activities | | | |
| Cash inflows Sale of fixed assets (1,391) (23,407) Capital grants received (44,178) (2,032) (26,105) 39,618 (1,765) Net cash inflow before financing 37,930 Net increase / (decrease) in short term deposits (29,050) (50,208) (12,278) Net decrease in other liquid resources (14,043) Financing Cash outflows | | | Cash outflows | | | |
| Capital grants received (44,178) Capital grants | | 65,723 | Investment in fixed assets | | 79,847 | |
| Capital grants received (44,178) Capital grants | | | Cash inflows | | | |
| (23,407) Capital grants received (44,178) (2,032) (26,105) Other capital income (7,050) (52,619) 39,618 27,228 (1,765) Net cash inflow before financing 3,171 Management of Liquid Resources 37,930 Net increase / (decrease) in short term deposits (29,050) (50,208) (12,278) Net decrease in other liquid resources - (29,050) (14,043) (25,879) | (666) | | | (1.391) | | |
| (2,032) (26,105) Other capital income (7,050) (52,619) 39,618 27,228 (1,765) Net cash inflow before financing 3,171 Management of Liquid Resources 37,930 Net increase / (decrease) in short term deposits (29,050) (50,208) (12,278) Net decrease in other liquid resources - (29,050) (14,043) (25,879) | | | | | | |
| 39,618 27,228 (1,765) Net cash inflow before financing 3,171 | | (26,105) | , • | | (52,619) | |
| Management of Liquid Resources 37,930 Net increase / (decrease) in short term deposits (50,208) (12,278) Net decrease in other liquid resources (14,043) Financing Cash outflows | | <u> </u> | 39,618 | | | 27,228 |
| 37,930 Net increase / (decrease) in short term deposits (29,050) (50,208) (12,278) Net decrease in other liquid resources - (29,050) (14,043) Financing Cash outflows | | | (1,765) Net cash inflow before financing | | | 3,171 |
| 37,930 Net increase / (decrease) in short term deposits (29,050) (50,208) (12,278) Net decrease in other liquid resources - (29,050) (14,043) Financing Cash outflows | | | Management of Liquid Resources | | | |
| (50,208) (12,278) Net decrease in other liquid resources - (29,050) (14,043) (25,879) Financing Cash outflows | | 37.930 | | | (29.050) | |
| (14,043) (25,879) Financing Cash outflows | | | | | (20,000) | (29.050) |
| Cash outflows | _ | (,) | | _ | | |
| Cash outflows | | | | | | |
| | | | | | | |
| 40 600 Denouments of amounts borround 90 060 | 40.600 | | | 22.062 | | |
| 12,629 Repayments of amounts borrrowed 22,962 - 12,629 Reduction in short term loans - 22,962 | 12,029 | 12 620 | | 22,962 | 22.062 | |
| 12,023 Reduction in Short term loans | | 12,029 | Reduction in Short term loans | | 22,902 | |
| Cash inflows | | | Cash inflows | | | |
| (6,450) New loans raised - | (6,450) | | New loans raised | - | | |
| 8 (6,442) Decrease in short term loans 14 14 | 8 | (6,442) | | 14 | 14 | |
| 6,187 22,976 | | | | | _ | |
| (7,856) Net increase in cash (2,903) | | _ | (7,856) Net increase in cash | | _ | (2,903) |

1. Authorisation of Statement of Accounts & Prior Period Adjustments

These accounts were authorised for issue by Sean Nolan, Deputy Chief Executive and Director of Corporate Resources, 8 June 2010.

The Statement of Accounts (re-approved on 3 September 2010) is published with an audit opinion and with additional disclosure notes since member approval on 8 June 2010.

Prior Period Adjustments

In its 2009/10 Statement of Accounts, the Council has adopted two significant accounting policies that impact the comparative figures for 2008/09. The first is a change to the way we treat PFI contracts under the International Financial Reporting Interpretation Committee 12 (IFRIC 12). This requires examining each PFI contract to determine whether it should continue to be off Balance Sheet or move onto the Balance Sheet. The main criteria are around the control and eventual ownership of the assets. In all cases our PFI contracts require the assets to be recognised on the balance sheet with a corresponding lease liability. The second accounting policy change is in relation to the Council's position as principal in the role of the Collection Fund. The 2009 SORP concludes that billing authorities act as agent of major precepting authorities in collecting their attributable share of Council Tax. Billing authorities and major preceptors share proportionally the risks and rewards that the amount of Council Tax collected could be less or more than predicted. This requires us to recognise debtors and creditors in relation to the collection of Council Tax at the end of each year.

These changes have had the following impact on the comparative figures for 2008/09 compared to those published in the 2008/09 Statement of Accounts. For comparability and understandability of the Income and Expenditure Account, the 2008/09 services cost has been restated, with most impact between Education/Children Services and Adult Social Care Services. Please note the following tables only show an extract of the financial statements where figures have been adjusted to take account of the changes in accounting policies.

Income and Expenditure Account

Extract from the Income and Expenditure Account

Continuing Services
Education and Children's Services

Cultural, Environmental & Planning Services

Net Cost of Services

Interest Payable and Similar Charges

Net Operating Expenditure

Council Tax

Deficit for the year transferred to the County Fund

| 2008/09 Statement of Accounts (Published) £000 | Accounting for Council Tax Adjustment £000 | Accounting for PFI Adjustments | 2008/09 Statement of Accounts (Restated) £000 |
|--|---|--------------------------------|---|
| 113,150 | - | (3,319) | 109,831 |
| 31,900 | - | (580) | 31,320 |
| 353,586 | - | (3,899) | 349,687 |
| - | - | 2,412 | 2,412 |
| 372,004 | - | (1,487) | 370,517 |
| (220,609) | (1,629) | - | (222,238) |
| 33,723 | (1,629) | (1,487) | 30,607 |

Statement of Movement on County Fund Balances

Extract from Statement of Movement on County Fund Balances

Deficit on Income and Expenditure Account for the year

Net additional amount required to be debited/(credited) to the County Fund balance (See note 17) (Increase)/decrease in County Fund for the year

County Fund Balance brought forward County Fund Balance carried forward

| 1 | | Accounting for | Accounting for | |
|---|-------------|----------------|----------------|------------|
| | 0000/00 | _ | _ | 0000/00 |
| | 2008/09 | Council Tax | PFI | 2008/09 |
| | (Published) | Adjustment | Adjustments | (Restated) |
| | £000 | £000 | £000 | £000 |
| | 33,723 | (1,629) | (1,487) | 30,607 |
| | (34,166) | 1,629 | 1,487 | (31,050) |
| | (443) | _ | - | (443) |
| | | | | , , |
| | (17,423) | <u>-</u> | | (17,423) |
| | (17,866) | - | - | (17,866) |

| Rai | lar | 00 | Sh | eet |
|-----|-----|----|----|-----|
| | | | | |

| Balance Sheet | | | | | | | |
|---|------------------------|----------------------------|---------|------------|--------------------------------------|---------------------------------|-----------------------|
| Extract from Balance Sheet | 2008/09 (Published) | 2007/Opening Adjustment | • | Schools | Accounting for PFI Adjustments Waste | Interest Received Accrual | 2008/09 (Restated) |
| | £000 | £000 | £000 | £000 | £000 | £000 | £000 |
| Intangible Fixed Assets | 4,629 | 13 | - | - | - | - | 4,642 |
| Operational Assets | | | | | | | |
| Land and Buildings | 546,275 | (572) | - | 20,697 | 13,399 | - | 579,799 |
| Vehicle, Plant, Furniture and Equipment | 27,958 | 31 | - | - | - | - | 27,989 |
| Infrastructure Assets | 146,354 | 28 | - | - | - | - | 146,382 |
| Non-Operational Assets | | | | | | | |
| Surplus Assets held for disposal | 8,020 | (7) | - | - | - | - | 8,013 |
| Long Term Debtors | 5,409 | 2 | - | - | 22,764 | - | 28,175 |
| Current Assets | | | | | | | |
| Debtors | 20,939 | 1 | 7,376 | - | - | 3,066 | 31,383 |
| Payment in Advance | 4,337 | - | (3,057) | - | - | - | 1,280 |
| Short Term Investments | 241,066 | - | - | - | - | (3,066) | 238,000 |
| Current Liabilities | | | | | | | |
| Creditors | (66,841) | 558 | (4,477) | - | - | (1,210) | (71,970) |
| Accrued balance at bank and for third parties | (11,572) | 22 | - | - | - | - | (11,550) |
| Long Term Liabilities | (007 10 1) | | | | | | (001.001) |
| Long Term Borrowing | (265,434) | - () | - | - | - | 1,210 | (264,224) |
| Unapplied grants & contributions | (38,379) | (578) | - | - (1- 1-0) | - (40.004) | - | (38,957) |
| Deferred Liabilities | - | - | - | (15,479) | (10,604) | - | (26,084) |
| Finance by: | 07.77 | (4.6=0) | | 7.000 | | | 05.05.1 |
| Revaluation Reserve | 27,773 | (1,272) | - | 7,920 | 952 | - | 35,374 |
| Capital Adjustment Account | 287,919 | 769 | (450) | (2,702) | 1,843 | - | 287,828 |
| Collection Fund Adjustment Account | 407.000 | - | (156) | - | | - | (156) |
| Earmarked Reserves | 137,802 | - | - | - | 22,763 | - | 160,565 |

2. Fair Value of assets and liabilities carried at amortised cost

Financial liabilities and financial assets represented by loans and receivables are carried in the Balance Sheet at amortised cost. Their fair value can be assessed by calculating the present value of the cash flows that will take place over the remaining term of the instruments, using the following assumptions:

- for loans from the PWLB and other loans payable, premature repayment rates from the PWLB have been applied to provide the fair value under PWLB debt redemption procedures;
- estimated interest rates at 31 March 2010 of 5.35% for loans from the PWLB and 1.01% for other loans receivable and payable;
- for loans receivable prevailing benchmark market rates have been used to provide the fair value;
- no early repayment or impairment is recognised;
- where an instrument has a maturity of less than 12 months or is a trade or other receivable, the fair value is taken to be the principal outstanding or the billed amount.
- the fair value of trade and other receivables is taken to be the billed or invoiced amount.

The fair values calculated are as follows:

| Carrying amount £'000 | Fair value £'000 | amount £'000 | Fair value £'000 |
|-----------------------|---|---|--|
| (251,081) (13,143) | (290,631) (12,814) | (228,362) (12,900) | (251,593) (12,483) |
| (264,224) | (303,445) | (241,262) | (264,076) |
| (133,381) | (133,381) | (139,869) | (139,869) (403,945) |
| • | £'000 (251,081) (13,143) (264,224) | £'000 £'000 (251,081) (290,631) (13,143) (12,814) (264,224) (303,445) (133,381) (133,381) | ## ## ## ## ## ## ## ## ## ## ## ## ## |

The fair value is more than the carrying amount because the Council's portfolio of loans includes a number of fixed rate loans where the interest rate payable is higher than the rates available for similar loans in the market at the balance sheet date. This commitment to pay interest above current market rates increases the amount that the authority would have to pay if the lender requested or agreed to early repayment of the loans.

| Money Market Loans < 1 year | 238,000 | 238,000 | 208,950 | 208,950 |
|-----------------------------|---------|---------|---------|---------|
| Money Market Loans > 1 year | - | - | - | - |
| Total Money Market Loans | 238,000 | 238,000 | 208,950 | 208,950 |
| Other Assets | 32,655 | 32,655 | 33,896 | 33,896 |
| Total Loans and Receivables | 270,655 | 270,655 | 242,846 | 242,846 |

The fair value is the same as the carrying amount because the Council's portfolio of investments will mature in the next 12 months. The carrying amount is therefore assumed to approximate to fair value.

The fair values for financial liabilities have been determined by reference to the Public Works Loans Board (PWLB) redemption rules and prevailing PWLB redemption rates as at each balance sheet date and include accrued interest. The fair values for non PWLB debt have also been calculated using the same procedures and interest rates and this provides a sound approximation for fair value of these instruments.

3. Levying Bodies

| Total | 442 | 443 |
|------------------------------------|---------|---------|
| Environment Agency (flood defence) | 126 | 128 |
| Sussex Sea Fisheries | 229 | 236 |
| Ashdown Forest Conservators | 87 | 79 |
| | £'000 | £'000 |
| | 2008/09 | 2009/10 |

4. Trading Accounts

The table below analyses the figure shown in the County Income and Expenditure Account as the net effect of trading accounts:

County Catering Service County Transport Group 1970 Act (see below) **Total**

| 2008/09 | | | 2009/10 | | |
|-------------|---------|-------|-------------|---------|-------|
| Expenditure | Income | Net | Expenditure | Income | Net |
| £000 | £000 | £000 | £000 | £000 | £000 |
| 391 | (407) | (16) | 374 | (388) | (14) |
| 441 | (582) | (141) | 121 | (495) | (374) |
| 2,771 | (2,759) | 12 | 2,653 | (2,581) | 72 |
| 3,603 | (3,748) | (145) | 3,148 | (3,464) | (316) |

The Local Government Goods and Services Act (1970) authorises local authorities to carry out certain services for other public bodies. The County Council provides various services to bodies including district and parish councils, Sussex Police Authority and East Sussex Fire Authority, under the provisions of section 1 of the above Act. The scale of these operations is small in relation to County Council expenditure generally and can be summarised as follows:

| | | 2008/09 | | | 2009/10 | |
|--------------------------|-------------|---------|--------------------------------|-------------|---------|--------------------------------|
| | Expenditure | Income | Proportion of Related Capacity | Expenditure | Income | Proportion of Related Capacity |
| | £'000 | £'000 | % | £'000 | £'000 | % |
| Legal Services | 439 | (439) | 21 | 319 | (319) | 13 |
| County Records | 374 | (374) | 36 | 389 | (389) | 35 |
| School Library Service | 118 | (118) | 21 | 113 | (113) | 20 |
| Music Tuition | 210 | (198) | 7 | 190 | (118) | 6 |
| Street Lighting | 368 | (368) | 12 | 207 | (207) | 8 |
| Lewes Car Parking scheme | 403 | (403) | 21 | 381 | (381) | 19 |
| ICT Services | 30 | (30) | - | 24 | (24) | - |
| Financial Services | 266 | (266) | 2 | 292 | (292) | 7 |
| Property Services | 87 | (87) | 1 | 119 | (119) | 1 |
| Other | 476 | (476) | 19 | 619 | (619) | 31 |
| Total | 2,771 | (2,759) | | 2,653 | (2,581) | |

5. Financial Instruments Balances

The borrowings and investments disclosed in the Balance Sheet are made up of the following categories of financial instruments:

| | Long-Term | | Current | | |
|---|------------------------|------------------------|------------------------|------------------------|--|
| | 31 March 2009 £'000 | 31 March 2010 £'000 | 31 March 2009 £'000 | 31 March 2010 £'000 | |
| Financial liabilities (principal amount) Accrued Interest | 303,160 - | 278,322 - | 94,445 - | 102,809 | |
| Other accounting adjustments | 21 | 21 | - | - | |
| Financial liabilities at amortised cost | 303,181 | 278,343 | 94,445 | 102,809 | |
| Financial liabilities at fair value through the I&E | - | - | - | - | |
| Total borrowings | 303,181 | 278,343 | 94,445 | 102,809 | |
| Loans and receivables (principal amount) | 5,411 | 653 | 265,244 | 242,193 | |
| Accrued Interest | = | = | 3,066 | 52 | |
| Other accounting adjustments | | <u>-</u> | | - | |
| Loans and receivables at amortised cost | 5,411 | 653 | 268,310 | 242,245 | |
| Available-for-sale financial assets | - | - | - | - | |
| Financial assets at fair value through the I&E | - | - | - | - | |
| Unquoted equity investment at cost | 1 | 1 | | | |
| Total investments | 5,412 | 654 | 268,310 | 242,245 | |
| Non - Financial Instruments balances: | | | | | |
| Stocks and Work in Progress | | | 75 | 72 | |
| Debtors - VAT | | | 2,762 | 3,547 | |
| Total | | | 271,147 | 245,864 | |

Under accounting requirements the financial instrument values shown in the Balance Sheet include the principal amounts borrowed or lent and further adjustments for breakage costs or stepped investment loans (measured by an effective interest rate calculation) including accrued interest. However accrued intrest is shown separately in current assets or liabilities where the payments or receipts are due within one year. The fair value has been measured by direct reference to published price quotations where there is an active market and/or by estimation using a valuation technique.

6. Defined Benefit Pension Schemes

As part of the terms and conditions of employment of its employees, the County Council offers retirement benefits. Although these will not actually be payable until employees retire, the County Council has a commitment to make the payments, and this needs to be disclosed at the time that employees earn their future entitlement.

The Statement of Accounting Policies explains that the County Council participates in two schemes, the Local Government Pension Scheme and the Teachers' Pension Scheme. The Teachers' Pension Scheme is administered nationally, and the Income and Expenditure Account contains actual contributions made to the scheme. The Local Government Scheme is administered through the East Sussex Pension Fund, and in addition the County Council has liabilities for discretionary payments for added years, and other benefits, both for local government employees and for teachers. These are charged as an expense to the accounts of the County Council, rather than those of the Pension Fund. The quoted securities held as assets in the defined benefits pension scheme are now valued at bid price rather than mid-market value.

We recognise the cost of retirement benefits in the Net Cost of Services when they are earned by employees, rather than when the benefits are eventually paid as pensions. However, the charge we are required to make against council tax is based on the contributions made in the year, so the real cost of retirement benefits is reversed out in the Statement of Movement in the County Fund Balance and the contributions made in the year are included. The following transactions have been made in the Income and Expenditure Account and Statement of Movement in the County Fund Balance during the year:

Income and Expenditure Account

Net Cost of Services:

- Current Service Cost
- Past Service Cost
- Settlements and Curtailments

Net Operating Expenditure:

- Interest Cost
- Expected Return on Scheme Assets

Net charge to the Income and Expenditure Account

Statement of Movement on the County Fund Balance:

Actual amount charged against the County Fund Balance for pensions in the year:

- Employers' contributions payable to scheme
- Reversal of net charges made for retirement benefits in accordance with FRS 17

Net Movement on the County Fund Balance

| 2009/10 |
|--------------------------|
| £000 |
| 15,832 2,599 2,737 |
| 53,330 (33,535) |
| 40,963 |
| |
| 32,528 |
| (40,963) |
| (8,435) |
| |

2008/09

2009/10

In addition to the recognised gains and losses included in the Income and Expenditure Account, actuarial gains and losses of £244.9m (£87.1m in 2008/09) were included in the Statement of Total Recognised Gains and Losses. The cumulative amount of actuarial gains and losses recognised in the Statement of Total Recognised Gains and Losses is £370.7m.

Assets and liabilities in relation to retirement benefits

Reconciliation of present value of the scheme liabilities:

| Liabil | ities 1 | 1 April | : |
|--------|---------|---------|---|
|--------|---------|---------|---|

Current Service Cost
Interest Cost
Contributions by scheme participants
Actuarial gains and losses
Past Service Cost
Losses/Gains on Curtailments
Liabilities Assumed in a Business Combination
Estimated Unfunded Benefits Paid
Estimated Benefits paid

Liabilities 31 March:

| 2008/09 | 2009/10 |
|----------|-----------|
| £000 | £000 |
| 779,008 | 770,568 |
| 17,265 | 15,832 |
| 53,797 | 53,330 |
| 8,717 | 9,262 |
| (64,008) | 397,171 |
| 6,164 | 2,599 |
| 1,703 | 2,737 |
| - | 7,234 |
| (4,580) | (4,907) |
| (27,498) | (29,161) |
| 770,568 | 1,224,665 |

Reconciliation of fair value of the scheme assets:

Assets 1 April

Expected rate of return
Contributions by scheme participants
Employer contributions
Contributions in respect of unfunded benefits
Actuarial gains and losses
Assets Assumed in a Business Combination
Unfunded benefits paid
Benefits paid

Assets 31 March

| 2008/09 | 2009/10 |
|------------------------|------------------------|
| £000 609,194 | £000 507,975 |
| 003,134 | 307,973 |
| 42,293 | 33,535 |
| 8,717 | 9,262 |
| 26,410 | 27,621 |
| 4,580 | 4,907 |
| (151,141) | 152,262 |
| - | 7,234 |
| (4,580) | (4,907) |
| (27,498) | (29,161) |
| | |
| 507,975 | 708,728 |

The expected return on scheme assets is determined by considering the expected returns available on the assets underlying the current investment policy. Expected yields on fixed interest investments are based on gross redemption yields as at the Balance Sheet date. Expected returns on equity investments reflect long-term real rates of return experienced in the respective markets.

The actual return on scheme assets in the year was £185,797,000 (2008/09: -£106.597.000).

Scheme history

Present Value of Liabilities:
Local Government Pension Scheme

Fair value of assets in the Local Government Pension Scheme

Deficit in the scheme: Local Government Pension Scheme

| 2004/05* | 2005/06* | 2006/07 As restated | 2007/08 As restated | 2008/09 | 2009/10 |
|-----------|-----------|------------------------|------------------------|-----------|-------------|
| £000 | £000 | £000 | £000 | £000 | £0 |
| (691,146) | (757,770) | (819,477) | (779,008) | (770,568) | (1,224,665) |
| 482,340 | 602,480 | 647,564 | 609,195 | 507,975 | 708,728 |
| (208,806) | (155,290) | (171,913) | (169,813) | (262,593) | (515,937) |

^{*} The County Council has elected not to restate fair value of scheme assets for 2004/05 and 2005/06 as permitted by FRS 17 (as revised).

The liabilities show the underlying commitments that the County Council has in the long run to pay retirement benefits. The total liability of £1,224.7m (£770.6m in 2008/09) has a substantial impact on the net worth of the authority as recorded in the Balance Sheet, resulting in a negative overall balance of £515.9m (£262.6m in 2008/09).

However, statutory arrangements for funding the deficit mean that the financial position of the County Council remains healthy. The deficit on the Local Government Scheme will be made good by increased contributions over a 20 year period, as assessed by the scheme actuary.

The total contributions expected to be made to the Local Government Pension Scheme by the County Council in the year to 31 March 2011 is £27.5m. This excludes items that cannot be fairly estimated in advance such as past service cost, losses/ (gains) on curtailments and settlements, etc.

Based on the current benefits structure of the Local Government Pension Scheme (LGPS), and using the roll forward model, the actuarial estimate of the present value of funded liabilities is approximately £571.1m, £170.2m and £388.5m in respect of employee members, deferred pensioners and pensioners respectively as at 31 March 2010. This liability also comprises of approximately £51.6m in respect of LGPS unfunded pensions and £43.3m in respect of Teachers' unfunded pensions. It is assumed that all unfunded pensions are payable for the remainder of the member's life.

Basis for estimating assets and liabilities

Liabilities have been assessed on an actuarial basis using the projected unit method, an estimate of the pensions that will be payable in future years dependent on assumptions about mortality rates, salary levels, etc. The County Council Fund liabilities have been assessed by Hymans Robertson LLP, an independent firm of actuaries, estimates for the County Council Fund being based on the latest full valuation of the scheme as at 31 March 2007.

The principal assumptions used by the actuary have been:

Long-term expected rate of return on assets in the scheme:

Equity investments

Bonds

Property

Cash

Mortality assumptions:

Longevity at 65 for current pensioners

Men

Women

Longevity at 65 for future pensioners

Men

Women

Rate of inflation/Pension Increase Rate

Rate of increase in salaries

Expected Return on Assets

Rate for discounting scheme liabilities

| 2008/09 | 2009/10 |
|------------------------------|------------------------------|
| 7.0% 5.4% 4.9% 4.0% | 7.8% 5.0% 5.8% 4.8% |
| 20.8 Y 24.1 Y | |
| 22.3 Y | 'ears |
| 25.7 Y | 'ears |
| 3.1% 4.6% 6.5% | 3.8% 5.3% 7.1% |
| 6.9% | 5.5% |

0000/00

Assets in the Pension Fund consist of the following categories, by proportion of the total assets held by the Fund:

0000/40

Equity investments Bonds Property Cash **Total**

| 31 March 2009 | 31 March 2010 |
|---------------|---------------|
| % | % |
| 76 | 74 |
| 10 | 5 |
| 8 | 7 |
| 6 | 14 |
| 100 | 100 |

Amount Recognised in Statement of Total Gains and Losses (STRGL)

The actuarial gains identified as movements on the Pensions Reserve in 2009/10 can be analysed into the following categories, measured as a percentage of assets or liabilities at 31 March 2010:

Actuarial Gains and (Losses) Increase/(decrease) in Irrecoverable Surplus from Membership fall and other factors Actuarial Gains/(Losses) recognised in STRGL

Cumulative Actuarial Gains and Losses

| ı | 0004/05 | 0005/00 | 0000/07 | 0007/00 | 0000/00 | 0000/40 |
|---|----------|----------|----------|----------|-----------|-----------|
| | 2004/05 | 2005/06 | 2006/07 | 2007/08 | 2008/09 | 2009/10 |
| | £000 | £000 | £000 | £000 | £000 | £000 |
| | (79,946) | 294 | 44,607 | (3,659) | (87,134) | (244,909) |
| | - | - | - | - | - | - |
| | (79,946) | 294 | 44,607 | (3,659) | (87,134) | (244,909) |
| | (79,946) | (79,652) | (35,045) | (38,704) | (125,838) | (370,747) |

At 31 March 2010, the County Council owed £3,081,000 to the Pension Fund in respect of employer's and employees' contributions.

Details of the East Sussex Pension Fund, for which a full actuarial valuation was last carried out at 31 March 2007, can be found on pages 71 to 83.

7. Teachers' Pension Scheme

Teachers employed by the County Council are members of the Teachers' Pension Scheme, administered by the Department for Education. It provides teachers with defined benefits upon their retirement, and the County Council contributes towards the costs by making contributions based on a percentage of members' pensionable salaries.

In 2009/10 the County Council incurred a total of £18.3m payable to the Teachers' Pension Agency in respect of teachers pension costs, which represents 14.1% of teachers pensionable pay. In addition, the County Council is responsible for all pension payments relating to added years it has awarded, together with the related increase. These amounted to £2m, representing 1.84% of pensionable pay. These figures compare to an amount of £17.8m payable in 2008/09 (14.1% of pensionable pay), and £2.2m for added years pensions payable to former teachers.

This is a defined benefit scheme, and although it is unfunded, the Agency uses a notional fund as the basis for calculating the employer's contribution rate. However it is not possible to identify the County Council's share of the underlying liabilities of the scheme for its own employees. For the purposes of these accounts it is therefore accounted for as a defined contribution scheme. The County Council is responsible for the costs of the additional benefits awarded upon early retirement, and these benefits are fully accrued in the liability included in the Balance Sheet and in Note 6 above.

At 31 March 2010 the County Council owed £2.3m to the Teachers' Pension Agency for employers and employees' contributions to the Teachers' Pension Scheme.

8. Section 137 of the Local Government Act 1972

This section states that a local authority may incur expenditure which, in its opinion, is in the interests of its area or of part of any area, or all or some of its inhabitants and which is not otherwise authorised. None of the expenditure or income shown in the County Income and Expenditure Account was incurred under this section of the 1972 Act.

9. Publicity

A separate publicity account is kept under the provisions of section 5 of the Local Government Act 1986. The types of publicity which are required to be included relate to:

| Total | 2,831 | 2,652 |
|------------------------------|---------|---------|
| Other non-exempt advertising | 942 | 1,024 |
| Recruitment advertising | 1,359 | 1,057 |
| Staff costs, etc | 530 | 571 |
| | £000 | £000 |
| | 2008/09 | 2009/10 |

The staff costs above are for employees whose duties relate wholly or mainly to publicity. Staff employed on this basis are engaged by the Public Relations Unit of the Governance and Community Services.

10. Partnership Schemes under Section 75 of the National Health Services Act 2006

In 2009/10 the County Council participated in three partnership schemes involving pooled budget arrangements under Section 75 of the National Health Service Act 2006 with the Primary Care Trusts: East Sussex Downs and Weald PCT and Hastings and Rother PCT.

- The **Integrated Community Equipment Service** scheme, which started in September 2004, comprises the County Council, as host agency, and the East Sussex Downs and Weald PCT and Hastings and Rother PCT.
- The **Community Collaborative Rehabilitation Team** scheme, which started in October 2001, comprises the County Council together with Hastings and Rother PCT, as host agency.
- The **Carers Service** scheme started in April 2004 and comprises the County Council, as host agency, and the East Sussex Downs and Weald PCT and Hastings and Rother PCT.

The financial transactions of these schemes can be summarised as follows:

| _ | | | |
|------|-----|----|----|
| Arra | nge | me | nt |

Learning Disabilities Integrated Community Equipment Community Collaborative Rehabilitation Carers Services

| Expenditure | 2008/09 Income | ESCC Contribution | Expenditure | 2009/10 Income | ESCC Contribution |
|------------------------|------------------------|------------------------|--------------|-------------------|----------------------|
| £'000 | £'000 | £'000 | £'000 | £'000 | £'000 |
| 36,819 3,009 567 | 36,819 3,017 567 | 24,690 1,509 144 | 3,490 542 | 3,490 547 | 1,745 147 |
| 581 | 581 | 318 | 595 | 595 | 326 |
| 40,976 | 40,984 | 26,661 | 4,627 | 4,632 | 2,218 |

• The **Learning Disabilities** pooled budget, which commenced in November 2004, comprising the County Council, as host agency, and the East Sussex Downs and Weald PCT and Hastings and Rother PCT, was terminated on 31 March 2009 as full commissioning responsibility transferred to the Council.

11. South Downs Joint Committee and South Downs Advisory Forum 2005-2010

The Joint Committee works to secure the preservation and enhancement of the South Downs. The parties to the agreement are Natural England, the County Councils of East Sussex, Hampshire and West Sussex, the unitary council of Brighton & Hove City and the Borough and District Councils of Adur, Arun, Chichester, Eastbourne, East Hampshire, Horsham, Lewes, Mid Sussex, Wealden, Worthing and Winchester City.

The local authorities and Natural England agreed in 2009 that although the two Areas of Outstanding Natural Beauty (AONBs) - Sussex Downs and East Hampshire - would be de-designated on 31 March 2010 when the South Downs National Park takes effect, the Joint Committee should stay in existence and continue to exercise its delegated functions over the area of the two former AONBs for the remainder of its term of office expiring on 31 March 2011. This is subject to the ability of the Shadow National Park Authority to assume some of these responsibilities. This arrangement allows the management of the South Downs under the Joint Committee to continue until the National Park Authority takes up full office on 1 April 2011.

Total expenditure for 2009/10 was £2.727m, met partly by £2.503m of funding by the constituent parties of which East Sussex County Council contributed £249,100 (9.2%).

12. Members' Allowances

The total amount of allowances and of travelling and subsistence expenses payable in 2009/10 were £888,000 compared to £883,000 in 2008/09. The table below shows the actual amounts paid to individual members in the 2009/10 financial year (excluding employer NI & pension contributions). The amounts to which Members' are entitled, including the basic allowance for every member and expenses for special responsibilities, travel, phones etc, are published annually and form part 6 of our Constitution.

Actual amounts paid to individual members in 2009/10

| | | Members Special | | |
|--------------------|--------------------|-----------------|---------------|-------------|
| Name | Dania Allauranaa | Responsibility | Travel by Can | Fares and |
| Name | Basic Allowance | Allowance | Travel by Car | Subsistence |
| Barnes | £ 10,629 | £ | £ | £ |
| Belsey | 8,824 | - | 804 | - |
| Bennett | 8,824 | | 1,173 | - |
| Bentley | 10,629 | 11,805 | 1,173 | 18 |
| Birch | 10,842 | 11,805 | 1,909 | - 10 |
| Daniel | 10,842 | 6,021 | 1,468 | _ |
| Dowling | 10,629 | 3,649 | 408 | _ |
| Elkin | 10,629 | 11,805 | 1,791 | 153 |
| Ensor | 10,629 | 4,559 | 1,791 | 133 |
| Fawthrop | 8,824 | -,559 | 559 | |
| Field | 10,842 | 3,129 | 1,403 | 5 |
| Forster | 2,048 | 3,129 | 134 | _ ~ |
| Freebody | 8,824 | | 374 | _ |
| Freeman | 10,629 | 2,361 | 597 | _ |
| Gadd | 10,842 | - | 337 | _ |
| Garvican | 2,048 | _ | 197 | _ |
| Glazier | 10,629 | 15,348 | 4,666 | 582 |
| Gubby | 2,048 | 1,137 | 70 | 40 |
| Harris | 10,842 | 549 | - | - |
| Healy | 10,842 | 2,409 | - 742 | - |
| , | | 2,409 | 742 59 | 9 |
| Heaps | 8,824 | _ | | 9 |
| Howson | 10,629 | - | 468 - | - |
| Hughes | 8,824 | - 23 616 | - 764 | - |
| Jones Kenward | 10,629 | 23,616 | | - |
| | 8,824 | - 2 220 | 431 | - |
| Kirby | 2,008 | 2,230 | - 81 | - |
| Kramer | 2,048 | - 2.722 | | - |
| Lacey | 2,451 | 2,722 | - | - |
| Lambert | 8,824 | 1,860 | - | - |
| Livings | 10,629 | 11 805 | 663 | - 503 |
| Lock Martin | 10,629 | 11,805 | 3,213 | |
| | 2,048 | - 10,671 | - - | - |
| Maynard | 10,842 | 10,671 | - 125 | - |
| Murphy O'Keefe | 2,008 | _ | 125 | - I |
| | 10,842 | 2.400 | - | - 21 |
| Ost | 10,842 | 2,409 | 335 | 21 |
| Pragnell Reid | 8,824 | | - | 1 220 |
| | 10,629 | 16,530 | 2,008 | 1,228 |
| Rodohan | 8,824 | 4 603 | 106 589 | - 217 |
| Rogers | 10,842 | 4,603 | | |
| Scott | 10,842 | - | 903 | - |
| Shing, DS | 8,824 10,842 | - | - 200 | - |
| Shing, S | 10,842 | - 10 102 | 299 477 | - 64 |
| Simmons Skilton | 10,629 | 10,192 | 4// | 64 |
| | 2,048 | - 4,559 | - | 9 |
| Sparks | 10,629 | | 334 | 5 |
| St Pierre | 10,842 | 2,409 | 1 01 4 | - |
| Stogdon | 10,629 | 4,559 | 1,014 | 32 |
| Stroude | 10,629 | 11,805 | 1,550 | 148 |
| Taylor | 10,842 | 6,021 | - 2 797 | - |
| Thomas | 10,842 | - | 2,787 | 826 |
| Thompson | 8,824 | - 44.005 | - 1 606 | |
| Tidy, B | 10,629 | 11,805 | 1,696 | 12 |
| Tidy, S | 10,629 | 5,904 | 902 | 19 |
| Tunwell | 2,008 | 1,115 | 260 | 129 |
| Tutt | 10,842 | 10,671 | 333 | 47 |
| Waite | 10,629 | 4,559 | 1,832 | 55 |
| Webb | 10,842 | 4,821 | - | - |
| Whetstone | 10,629 | - | 1,008 | - |
| Wilson | 2,048 | - | 135 | - |
| Woodall | 2,048 | - | | - |

13. Officers' Emoluments

The numbers of employees whose remuneration was £50,000 or more in bands of £5,000 were:

| Remuneration band | 2008/09 | 2009/10 |
|----------------------|---------|---------|
| £50,000 to £54,999 | 148 | 168 |
| £55,000 to £59,999 | 60 | 75 |
| £60,000 to £64,999 | 42 | 49 |
| £65,000 to £69,999 | 22 | 16 |
| £70,000 to £74,999 | 16 | 16 |
| £75,000 to £79,999 | 12 | 16 |
| £80,000 to £84,999 | 9 | 13 |
| £85,000 to £89,999 | 2 | 4 |
| £90,000 to £94,999 | 2 | 2 |
| £95,000 to £99,999 | 4 | 2 |
| £100,000 to £104,999 | - | 1 |
| £105,000 to £109,999 | 3 | 1 |
| £110,000 to £114,999 | 1 | 1 |
| £115,000 to £119,999 | 1 | 1 |
| £120,000 to £124,999 | 2 | 2 |
| £125,000 to £129,999 | - | 2 |
| £130,000 to £134,999 | 1 | - |
| £135,000 to £139,999 | - | - |
| £140,000 to £144,999 | - | - |
| £145,000 to £149,999 | - | 1 |
| £150,000 to £154,999 | 1 | - |
| £155,000 to £159,999 | - | - |
| £160,000 to £164,999 | - | - |
| £165,000 to £169,999 | - | 1 |
| £170,000 to £174,999 | 1 | - |
| £175,000 to £179,999 | - | - |
| £180,000 to £184,999 | - | - |
| £185,000 to £189,999 | - | - |
| £190,000 to £194,999 | - | - |
| £195,000 to £199,999 | - | 1 |
| £200,000 to £209,999 | - | 1 |

These figures cover all employees, including local government officers and teachers. Remuneration comprises – gross pay (before the deduction of employees' pension contributions), but excludes employer's pension contributions.

The following table sets out and provides information about the remuneration of those senior managers who influence the decisions of the County Council as a whole, i.e., for Senior Officers whose salary is less than £150,000 but equal to or more than £50,000. In addition, the disclosures below include all Senior Officers whose salary is more than £150,000 per year.

| Senior Employees' Remuneration 2009 - 2010 | | | | | | | | | |
|--|------------|--|--------|---|--------|-------|---------|--|---------|
| Position | Notes | Total Remuneration To Excluding Remun Salary, Expenses Compensation Pension Employers Inclu Fees or Allowance for loss of Benefits Contributions Pension Pen | | | | | | Total Remuneration Including Pension Contributions | |
| Chief Executive - Cheryl Miller * Deputy Chief Executive and Director of | Note 1 | 181,098 | 12,928 | - | - | 2,154 | 196,180 | 37,059 | 233,239 |
| Corporate Resources - Sean Nolan | Note 1 | 153,933 | 11,319 | - | - | 231 | 165,483 | 31,563 | 197,046 |
| Director of Childrens Services | Note 1 | 135,060 | 9,931 | - | - | 916 | 145,907 | 27,693 | 173,600 |
| Director of Law and Personnel | Notes 1, 2 | 130,292 | 9,173 | - | 65,329 | - | 204,794 | 165,152 | 369,946 |
| Director of Adult Social Care | | 121,320 | - | - | - | 886 | 122,206 | 23,172 | 145,378 |
| Director of Policy & Communications | Note 1 | 121,320 | 8,661 | - | - | - | 129,981 | 24,826 | 154,807 |
| Director of Transport and Environment | Note 1 | 114,873 | 8,408 | - | - | 1,120 | 124,401 | 24,104 | 148,505 |

Notes

- 1 Bonuses relate to Honorarium payments 7.50% of salary in previous year
- 2 Employers Pension Contributions includes 3 years Augmentation on retirement with a cost to the employer of £138,915.00

*Cheryl Miller retired as the Council's Chief Executive on 30th April 2010, after 16 years of exceptional service on behalf of the County Council. She is one of the longest serving chief executives in the country. In accordance with County Council policies, applying to all employees, Cheryl Miller was awarded three additional year's pension, the present value of which is a one-off cost of £197,000 and she will not receive any severance payment. The pension cost is covered by the Council making allowances in respect of non ill-health early retirements by contributing an additional 1% to cover such costs. It does not, therefore, represent a new cost to the Council. Her formal contract of employment with the Council ended on 30th April 2010; therefore, the employer's pension contributions and pro-rata salary for April 2010 will be disclosed within the 2010/11 Financial Statement.

| Senior Employees' Remuneration 2008 - 2009 | | | | | | | | | |
|---|-------|----------------------------------|---------|------------------------------------|-------------------------------------|---------------------|--|---------------------------------------|--|
| Position | Notes | Salary, Fees or Allowances | Bonuses | Expenses Allowance (taxable) | Compensation for loss of Employment | Benefits in Kind | Total Remuneration Excluding Pension Contributions 2009/2010 | Employers Pension Contributions | Total Remuneration Including Pension Contributions |
| Chief Executive - Cheryl Miller | | 172,173 | - | - | - | 2,497 | 174,670 | 32,924 | 207,594 |
| Deputy Chief Executive and Director of Corporate Resources - Sean Nolan Director of Childrens Services | | 150,915 132,411 | - | - | - | 30 1,339 | 150,945 133,750 | 28,825 25,290 | 179,770 159,040 |
| Director of Law and Personnel | | 122,360 | - | - | - | - | 122,360 | 23,362 | 145,722 |
| Director of Adult Social Care | | 124,140 | - | - | - | 582 | 124,722 | 23,711 | 148,433 |
| Director of Policy & Communications | | 115,479 | - | - | - | - | 115,479 | 22,056 | 137,535 |
| Director of Transport and Environment | | 110,895 | - | - | - | 586 | 111,481 | 21,413 | 132,894 |

14. Transactions with Related Parties

The County Council is obliged to disclose material transactions with related parties, a term that includes central government, the Pension Fund, some partnerships, as well as any financial relationships with Members and Chief Officers other than payments of salaries, expenses, etc. We disclose these transactions to indicate the extent to which the County Council might have been constrained in its ability to operate independently, or to have secured the ability to limit another party's ability to bargain freely with the County Council.

Central government provides much of the County Council's funding and determines its statutory framework. Details of transactions with central government are shown in the Income and Expenditure Account and the Cash Flow Statement, and in Note 40.

Members of the County Council have direct control over the Council's financial and operating policies. None of the Members or Chief Officers had any interests in any related party transactions during the year. The Register of Members' Interests is held at County Hall, Lewes, and is open to public inspection.

During 2009/10, the Pension Fund had an average balance of £2.39m deposited with the County Council, which paid £7,740 interest for these deposits. The County Council charged the Fund £1.4m for expenses incurred in administering the Fund.

The County Council is involved in several partnerships under Section 75 of the National Health Services Act 2006. The Bexhill & Rother Primary Care Trust (PCT) is chaired by a member of the County Council.

The County Council acts as sole trustee for the Ashdown Forest Trust (see Note 41). No balances were held by the County Council at 31 March 2010.

The High Weald Unit of the Transport and Environment Department rented part of the Woodland Enterprises Centre from Woodland Enterprises Ltd (see note 24 to the balance sheet) at an annual rent of £25,175. There were no long term debts to the company at 31 March 2010.

15. Audit Costs

The table below sets out the fees agreed with both Audit Commission (AC) and PKF for services rendered during the year. All external audit services were carried out by both AC and PKF.

Paid to:

External audit services Statutory inspection Grant claims and returns **Sub- Total** Pension Fund Audit **Total**

| 2008/09 | 2009/10 | | | |
|---------|---------|------|-------|--|
| £000 | £000 | £000 | £000 | |
| Total | PKF | AC | Total | |
| | | | | |
| 220 | 239 | 2 | 241 | |
| 16 | - | 18 | 18 | |
| 17 | 15 | - | 15 | |
| 253 | 254 | 20 | 274 | |
| 50 | 53 | - | 53 | |
| 303 | 307 | 20 | 327 | |

16. Operating and Finance Leasing

The County Council does not enter into finance leases (excluding Private Finance Initiatives – see Note 38), which would allow the County Council to acquire assets at the end of the lease period, but it does use some vehicles and equipment under operating leases, which do not enable the County Council to take ownership of the asset. The amount paid under these arrangements in 2009/10 was £1,642,000 compared to a figure of £1,583,000 in 2008/09. Commitments as at 31 March 2010 of £1,536,000 include leases expiring in:

| | 1,536 |
|--------------------|-------|
| 2016/17 onwards | 66 |
| 2011/12 to 2015/16 | 1,149 |
| 2010/11 | 321 |
| | £000 |

| 7. Analysis | of Statement of Movement in the County Fund Balance | | | |
|----------------------|--|----------|-----------------|--------|
| 2008/09 £000 | | £000 | 2009/10 £000 | £000 |
| (Restated) 30,607 | Deficit on Income and Expenditure Account for the year | | | 16,59 |
| 00,007 | 1 Items in Income and Expenditure but not chargeable to County Fund | | | 10,00 |
| (58,373) | Depreciation and Impairment of Fixed Assets (see 'a' below) | (45,267) | | |
| 8,670 | Amortisation of Government Grants Deferred | 22,068 | | |
| (7,411) | Revenue Expenditure Funded from Capital under Statute | (8,208) | | |
| (805) | Net Gain or Loss on sale of fixed assets | (3,259) | | |
| (1,644) | Net premiums for early repayment of loans to I & E from previous years | 45 | | |
| (99) | Soft Loan Amortisation | 76 | | |
| 1,629 | Council Tax income and residual community charge adjustment | (183) | | |
| (36,636) | Net charges made for retirement benefits in accordance with FRS 17 | (40,963) | | |
| (94,669) | | | (75,691) | |
| | 2 Items chargeable to County Fund but not included in the Income and Expenditure Account | | | |
| 12,450 | Statutory provision for repayment of debt | 12,368 | | |
| 18,482 | Capital expenditure charged to County Fund | 10,008 | | |
| 30,990 | Employer's contributions payable | 32,528 | | |
| 61,922 | | | 54,904 | |
| | 3 Other transfers to / (from) County Fund but not included in the Income and Expenditure Account | | | |
| 200 | Voluntary Provision for Repayment of Debt | 200 | | |
| - | Transfer into earmarked reserves (Waste PFI) | 5,251 | | |
| 1,497 | Transfer to / (from) earmarked reserves | (2,686) | | |
| 1,697 | | | 2,765 | |
| (31,050) | | | | (18,02 |
| (443) | County Fund Surplus for the year | | = | (1,42 |

a) To determine if there has been any material downward valuation in assets due to the on-going economic climate, the County Council revalued those investment properties and properties surplus to ESCC's requirement, which are not currently due for revaluation, and this has resulted in an impairment charge of £11.3m. Amount charged to service revenue accounts for the use of assets (depreciation) in 2009/10 is £34.0m. The main impairment charges made to the Income and Expenditure Account in 2009/10 are Education & Children's £8.5m, Highways and Transport £0.014m, Adult Social Care £0.1m, and Non Distributed Costs £2.6m.

18. Capital Expenditure and Financing

| Capital Financing Requirement (CFR) | 2008/0 | 2008/09 | |) |
|---|--|---|--|---|
| | £000 | £000 | £000 | £000 |
| Opening CFR (previously reported) Adjustment for PFI/Other Fixed Assets Opening CFR (restated) | _ | 273,906 - 273,906 | _ | 284,118 26,080 310,198 |
| Operational assets Non-operational assets Intangible assets Revenue Expenditure Funded from Capital under Statute | 66,319 31 666 7,203 | | 50,081 27,616 771 8,208 | |
| Total capital investment | 74,219 | | 86,676 | |
| Capital receipts Government grants Other contributions Revenue financing Total financing other than from loan Net investment financed from loan | (3,071) (27,517) (3,774) (18,482) (52,844) | | (2,000) (49,946) (2,718) (10,008) (64,672) | 22.004 |
| Revenue provision for repayment of loans Private Finance Initiative finance leases Closing Capital Financing Requirement | _ | 21,375 (11,163) - - 284,118 | _ _ | 22,004 (12,568) 13,207 332,841 |

The Capital Financing Requirement represents the County Council's net need to borrow to finance its capital investment, made up of all loan investment in previous years, less amounts set aside each year for the redemption of debt.

For both years shown above, the capital investment financed from loans relates entirely to borrowing categorised as being supported by Government financial assistance, through Revenue Support Grant (although this grant, as discussed in the Foreword on page 4, does not in practice provide additional cash on a year-on-year basis).

The Capital Financing Requirement reflects various items in the balance sheet, as shown below:

| | 31 March 2009 £000 | 31 March 2010 £000 |
|--------------------------------|-----------------------|-----------------------|
| | (Restated) | 2000 |
| Fixed Assets | 783,399 | 845,774 |
| Government Grants Deferred | (128,771) | (157,702) |
| Capital Contributions Deferred | (21,228) | (22,893) |
| Capital Adjustment Account | (287,828) | (277,446) |
| Revaluation Reserve | (35,374) | (54,892) |
| Capital Financing Requirement | 310,198 | 332,841 |

The County Council accounts fully for depreciation of assets in line with accounting standards in the Income & Expenditure Account, but it is legally obliged to provide for the repayment of a proportion of its Capital Financing Requirement (the Minimum Repayment Provision) in its charge to taxpayers. The reversal of the depreciation charge and the charge for the statutory provision for debt repayment are shown in the analysis of Movement on the County Fund Balance (Note 17).

19. Fixed Assets

| | Other Land and Buildings | Vehicles, Plant, Furniture & Equipment | Infrastructure | Community Assets | Total Operational Assets |
|---|--------------------------|---|----------------|---------------------|--------------------------------|
| Coat as valuation | £'000 | £'000 | £'000 | £'000 | £'000 |
| Cost or valuation As at 31 March 2009 (previously reported) | E04 02E | 64.051 | 211 462 | 1,619 | 070.050 |
| , | 594,925 | 64,851 | 211,463 | 1,019 | 872,858 |
| *Restatement for existing assets PFI assets | (27,147) 34,341 | - | - | - | (27,147) 34,341 |
| As at 1 April 2009 (restated) | 602,119 | 64,851 | 211,463 | 1,619 | 880,052 |
| Additions | | • | • | 1,619 | |
| Additions - Waste PFI | 25,377 | 5,717 | 18,981 | 0 | 50,081 |
| | 13,207 | - | - | - | 13,207 |
| Donations | - (4.036) | - (EQA) | - | - | - (4 620) |
| Disposals | (4,036) | (584) | | | (4,620) |
| Reclassifications | (2,732) | - | - | - | (2,732) |
| Revaluations | (1,518) | - | - | - | (1,518) |
| Impairments At 31 March 2010 | (13,452) | 69,984 | 230,444 | 1,625 | (13,452) |
| At 31 March 2010 | 618,965 | 09,904 | 230,444 | 1,025 | 921,018 |
| Depreciation As at 31 March 2009 (previously reported) | (48,650) | (36,893) | (65,109) | _ | (150,652) |
| *Restatement for existing assets | 26,575 | 31 | 28 | - | 26,634 |
| PFI assets | (245) | - | - | - | (245) |
| As at 1 April 2009 (restated) | (22,320) | (36,862) | (65,081) | - | (124,263) |
| Charge for 2009/10 | (16,269) | (7,811) | (8,842) | - | (32,922) |
| Disposals | 213 | 573 | - | - | 786 |
| Reclassifications | 390 | - | - | - | 390 |
| Revaluations | 21,554 | - | - | - | 21,554 |
| Impairments | 2,308 | - | - | - | 2,308 |
| At 31 March 2010 | (14,124) | (44,100) | (73,923) | - | (132,147) |
| | • | , | , | | |
| Balance Sheet amount at 31 March 2010 | 604,841 | 25,884 | 156,521 | 1,625 | 788,871 |
| Balance Sheet amount at 31 March 2009 | 546,275 | 27,958 | 146,354 | 1,619 | 722,206 |
| Balance Sheet amount at 1 April 2009 | 579,799 | 27,989 | 146,382 | 1,619 | 755,789 |
| (restated) | | | | | |
| Nature of asset holding | | A= A4 : | 4-0-0: | | = .0.0.0 |
| Owned | 558,618 | 25,884 | 156,521 | 1,625 | 742,648 |
| Finance Lease | - | - | - | - | - |
| PFI assets | 46,223 | - | - | - | 46,223 |
| | 604,841 | 25,884 | 156,521 | 1,625 | 788,871 |

^{*} The balance at 1 April 2009 has been restated for a change in how previous revaluations and impairments have been charged to either gross cost and/or accumulated depreciation.

| | Investment Assets £'000 | Assets Under Construction £'000 | Assets Awaiting Disposal £'000 | Total Non Operational Assets £'000 | Intangible Assets £'000 | Total Fixed Assets £'000 |
|---|-------------------------------|---------------------------------------|---|------------------------------------|-------------------------------|--------------------------------|
| Cost or valuation | 2000 | | 2000 | 2000 | 2000 | 2000 |
| As at 31 March 2009 (previously reported) | 2,000 | 12,955 | 8,654 | 23,609 | 8,415 | 904,882 |
| *Restatement for existing assets | 1,927 | - | 591 | 2,518 | (1) | (24,630) |
| PFI assets | _ | _ | - | - | - | 34,341 |
| As at 1 April 2009 (restated) | 3,927 | 12,955 | 9,245 | 26,127 | 8,414 | 914,593 |
| Additions | , - | 27,602 | 14 | 27,616 | 771 | 78,468 |
| Additions - PFI | - | - | - | - | - | 13,207 |
| Donations | - | - | - | _ | - | - |
| Disposals | (194) | - | (642) | (836) | (211) | (5,667) |
| Reclassifications | 3,396 | - | (664) | 2,732 | · - | · - |
| Revaluations | (1,881) | - | (1,039) | (2,920) | - | (4,438) |
| Impairments | (14) | - | (98) | (112) | - | (13,564) |
| At 31 March 2010 | 5,234 | 40,557 | 6,816 | 52,607 | 8,974 | 982,599 |
| Depreciation | | | | | | - |
| As at 31 March 2009 (previously reported) | _ | | (634) | (634) | (3,786) | (155,072) |
| *Restatement for existing assets | - (1,927) | - | (598) | (2,525) | (3,780) | 24,123 |
| PFI assets | (1,921) | - | (390) | (2,323) | - 14 | (245) |
| As at 1 April 2009 (restated) | (1,927) | | (1,232) | (3,159) | (3,772) | (131,194) |
| Charge for 2009/10 | (1,321) | _ | (106) | (106) | (987) | (34,015) |
| Disposals | _ | _ | 20 | 20 | 211 | 1,017 |
| Reclassifications | (492) | _ | 102 | (390) | | - |
| Revaluations | 2,419 | _ | 1,082 | 3,501 | _ | 25,055 |
| Impairments | _, | _ | 4 | 4 | _ | 2,312 |
| At 31 March 2010 | _ | - | (130) | (130) | (4,548) | (136,825) |
| | | | | | | |
| Balance Sheet amount at 31 March 2010 | 5,234 | 40,557 | 6,686 | 52,477 | 4,426 | 845,774 |
| Balance Sheet amount at 31 March 2009 | 2,000 | 12,955 | 8,020 | 22,975 | 4,629 | 749,810 |
| Balance Sheet amount at 1 April 2009 (restated) | 2,000 | 12,955 | 8,013 | 22,968 | 4,642 | 783,399 |
| (restated) | | | | | | |
| Nature of asset holding | F 00.4 | 40.557 | 0.000 | 50.477 | 4 400 | 700 554 |
| Owned | 5,234 | 40,557 | 6,686 | 52,477 | 4,426 | 799,551 |
| Finance Lease PFI assets | - | - | - | - | - | 46,223 |
| | 5,234 | 40,557 | 6,686 | 52,477 | 4,426 | 845,774 |
| | | .0,001 | 0,000 | ~=, ··· · | .,0 | 2.0, |

Intangible Assets represent purchased software licences and are valued at acquisition cost and written off over the period of the licence. The County Council has no intangible asset trademarks, artistic originals or patents.

Depreciation is calculated on a straight-line basis over the expected life of the asset, on the difference between the book value and any estimated residual value. Depreciation is charged on all classes of assets, with the exception of land, community land assets, investment land, land awaiting disposal and assets under construction.

The County Council does not have a Housing Revenue Account (HRA) which accounts for the provision for housing accommodation, so all net assets employed by the County Council relate to the County Fund.

The life expectancies of the assets are assessed as follows:

Operational land Not depreciated as an infinite life expectancy

Operational buildings Individually assessed by valuers

Vehicles Individually assessed on acquisition (usually up to 10 years)
IT equipment Individually assessed on acquisition (usually up to 5 years)
Other plant, furniture and equipment Individually assessed on acquisition (usually up to 20 years)

Infrastructure 40 years for new roads, otherwise 20 years
Intangible assets Length of IT software licence agreement
Infrastructure land Not depreciated as an infinite life expectancy
Community land Not depreciated as an infinite life expectancy

Investment properties Individually assessed by valuers

Investment land Not depreciated as an infinite life expectancy

Assets under construction Not depreciated

Buildings awaiting disposal Individually assessed by valuers

Land awaiting disposal

Not depreciated as an infinite life expectancy

20. Valuation of Fixed Assets

The County Council operates a policy of revaluing its property assets on a rolling 5-year basis, with the aim of revaluing all of its assets within this period. The Council also reviews the asset register each year, and, if necessary adjusts the value of assets if significant impairment has been identified.

Freehold and leasehold properties regarded by the authority as operational, together with investment assets and assets awaiting disposal, are valued on the basis of open market value for the existing use or where this cannot be assessed because there was no market value, the depreciated replacement cost. This is in line with the Statement of Asset Valuation Practice and Guidance Notes of the Royal Institution of Chartered Surveyors. Buildings are depreciated in line with the estimated life expectancies of the assets.

Furniture, equipment, plant and machinery values were initially calculated either as an assessed proportion of the valuation of the buildings or, in the case of properties valued at open market value, as an assessed rate per square metre. Together with intangible assets, they are updated in line with capital expenditure, and depreciated in line with the estimated lives of the assets.

Infrastructure and community assets are not revalued. They were initially shown on the basis of outstanding loan debt at 1 April 1994. They are updated in line with capital expenditure and, in the case of infrastructure, depreciated in accordance with the expected life of the asset created or enhanced.

With the exception of Bentley Museum contents, non-operational land and buildings are valued at the same time and in the same way as operational assets.

When the County Council sold Bentley Wildfowl Centre and Motor Museum during 2004/05, it retained ownership of the contents. A valuation carried out by Sotheby's in March 2004, valued the contents at £925,000 and this amount has previously been shown in the accounts. While the County Council will be commissioning a new valuation of these assets, a review of relevant documents in March 2009 has resulted in valuing the County Council share of these contents to be in the region of £645,000.

The following statement shows the progress of the County Council's rolling programme for the revaluation of land and buildings. The valuations are carried out by an external firm of valuers - Wilkes, Head and Eve (a member of Chartered Surveyors and Town Planners), on behalf of the County Council. The valuation dates are as at 1 April in each year.

| | Operational Land and | Non Operational | Non Operational |
|-----------------------------|-------------------------|--------------------|----------------------|
| | Buildings | Investment | Assets |
| | | Properties | Awaiting Disposal |
| | £000 | £000 | £000 |
| Valued at historical cost | 127,040 | - | 903 |
| Valued at current value in: | | | |
| 2009 | 88,784 | 5,234 | 319 |
| 2008 | 90,467 | - | 3,011 |
| 2007 | 83,063 | - | 576 |
| 2006 | 82,968 | - | 312 |
| 2005 | 132,519 | - | 920 |
| Bentley contents | - | - | 645 |
| Total | 604,841 | 5,234 | 6,686 |

In the light of on-going economic recession, the County Council carried out a review for impairment of all fixed assets to determine the carrying amount of the fixed asset. This is to determine if there has been any diminution in the value of assets due to the current economic climate and to ensure that the accounts do not include values that are materially different following significant changes in asset values. The outcome of the review is an additional £11.3m impairment charge in the 2009/10 accounts.

21. Assets Held

An analysis of the freehold and leasehold assets is given below

| | 31 March 2009 (numbers) | 31 March 2010 (numbers) |
|---|--|---|
| Schools Tutorial Units Maintained Youth and Community Centres Sports Centres Family and Children's Establishments Children's Centres Other Education Buildings Travellers' Sites Principal Roads Other Roads Green Lanes Back Lanes | 162 3 14 2 16 23 5 5 359 km 2,962 km 56 km 7 km | 162 3 13 2 14 26 5 5 5 859 Km 2,933 Km 56 Km 7 Km |
| Highways Depots and Sub Depots Vehicles and Plant Libraries County Records buildings County Offices Surplus Buildings Surplus Land (Number) Country Parks Registrars' Offices Elderly Day Centres Establishments for People with Disabilities Group Homes for People with Disabilities Other Social Services' Centres and Patch Offices Investment & Commercial Properties Community Assets | 6 696 26 6 4 25 36 3 4 21 18 20 21 1 | 6 702 26 6 4 18 27 3 4 21 18 20 21 27 See note 9 |

Note: In 2009/10 a number of residential and surplus properties have been re-classified as commercial properties.

22. Future Capital Expenditure

Over the five year period, 2010/11 to 2014/15, the Council is planning to spend a gross capital expenditure of £397m. A large part of this, some £247m is planned to be funded using scheme specific resources such as government grants and contributions from external organisations.

The approved capital programme shows that in 2010/11 the council plans to spend £171.3m. This amount includes £67.9m on new projects starting in 2010/11 and £21.5m on schemes within its continuing programme. The balance of £81.9 is shown against schemes which were already in the programme at 31 March 2010 and completing in 2010/11 or later financial years.

Having adjusted for the actual outturn in 2009/10, slippage on projects and for provisions where there is no on-going commitment, the net commitment profiles for schemes in progress at 31 March 2010 are shown below:

| 2010/11 | 2011/12 | 2012/13 | 2013/14 | Total |
|---------|---------|---------|---------|--------|
| £34.4m | £17.0m | £5.5m | £0.6m | £57.5m |

Examples of the costs of completing some of the larger projects already underway at 31 March 2010 include:

| Department/Scheme | 2010/11 £m | 2011/12 £m | 2012/13 £m | Total £m |
|---|---------------|---------------|---------------|-------------|
| Adult Social Care Warwick House | 0.2 | 4.0 | 0.8 | 5.0 |
| Governance and Community Services New Archive & Records Office Travellers Sites Swan Barn | 2.2 1.0 | 11.6 - | 4.0 - | 17.8 1.0 |
| Children's Services Bexhill High BSF | 11.5 | 0.5 | - | 12.0 |
| Corporate Resources ICT Network Resilience | 0.4 | - | - | 0.4 |
| Transport and Environment Household Waste Recycling Site | 2.0 | - | - | 2.0 |

23. Revenue Expenditure Funded from Capital Under Statute

Revenue Expenditure Funded from Capital Under Statute (previously known as Deferred Charges) represents capital expenditure either on fees for feasibility studies for capital schemes which may or may not come to fruition, or expenditure on assets which are not owned by the County Council (e.g. adapting the homes of people with disabilities). Revenue Expenditure Funded from Capital Under Statute is written off in the year in which the expenditure is incurred. However, the financing cost, in terms of interest and Minimum Repayment Provision, is deferred over a number of years. In 2009/10, £8,207,434 of the County Council's capital investment related to Revenue Expenditure Funded from Capital Under Statute (Note 18), and all was written off in the year the expenditure was incurred.

24. Investments

The County Council has a 19% interest in Woodland Enterprises, a company limited by guarantee, which was set up to create prosperity in woodland and wood industries through sustainable development. The total assets less current liabilities of the Company were £1,107,417 as at 31 March 2010. The legal liability of the County Council is limited to £1.

The Local Government Act 2003 permits local authorities to invest surplus cash balances for periods longer than one year as part of an Annual Investment Strategy. ESCC did not have any investments that are within a period between one to five years, which can be classified in the balance sheet as long-term investment.

| 25. Current and Long Term Debtors | | |
|--|--------------------------|--------------------------|
| | 31 March 2009 £000 | 31 March 2010 £000 |
| Current Debtors | Restated | |
| Government Grants and VAT | 4,927 | 5,280 |
| Council Tax | 12,727 | 14,692 |
| Sundry debtors | 19,680 | 17,951 |
| • | 37,334 | 37,923 |
| Adjustment for bad debts | (600) | (419) |
| Adjustment for bad debts - Council Tax | (5,351) | (6,664) |
| Total | 31,383 | 30,840 |
| | 31 March 2009 | 31 March 2010 |
| | £000 | £000 |
| Long Term | Restated | |
| Waste PFI Prepayment | 22,764 | 25,309 |
| Other | 5,411 | 653 |

Total ______ 28,175 25,962

26. Cash and Bank Balances

| Total including cash in hand | (11,372) | (8,469) | 2,903 |
|---|---------------|---------------|----------|
| Total excl cash in hand | (11,550) | (8,669) | 2881 |
| Accrued balance at bank and for third parties | (10,957) | (9,840) | 1,117 |
| Imputed cash adjustment for South Downs and primary care trusts | (593) | 1,171 | 1,764 |
| Cash in hand | 178 | 200 | 22 |
| | Restated | | |
| | £000 | £000 | £000 |
| | 31 March 2009 | 31 March 2010 | Movement |

Notes 10 and 11 set out some details of the arrangements under which the County Council 'hosts' the finances of pooled arrangements for Pooled Budgets (with Primary Care Trusts) and the South Downs Joint Committee. These arrangements relate to a number of different organisations and it is necessary to allocate their balance sheets between the different participants. The result of adjusting the balances for debtors, creditors, etc. is to create an imbalance, which represents the difference between the cash actually held by the County Council and the share of the arrangements' cash which is eventually allocable to the County Council. This difference is recorded above as 'imputed cash'.

The County Council manages and invests its cash balances with the aim of achieving a balance at the bank as close as possible to zero. As it manages cash balances on behalf of the East Sussex Fire and Rescue Authority, the East Sussex Pension Fund, and some trust funds alongside its own balances, the County Council allows its own balances to become overdrawn if there is cash held in its own bank accounts on behalf of the other authorities. Our accounts also show an overdrawn balance because cheques and BACS payments are recorded when they are drawn, rather than when they are presented at the bank. The overdrawn balance shown above was made up as follows:

| Accrued balance at bank and for third parties | (10,957) | (9,840) |
|---|---------------|---------------|
| Unpresented cheques and BACS payments | (7,574) | (4,665) |
| Trust Funds | (993) | (212) |
| East Sussex Pension Fund | 1,850 | 483 |
| East Sussex Fire and Rescue Authority | (4,240) | (5,446) |
| | £000 | £000 |
| | 31 March 2009 | 31 March 2010 |

The pooled bank balances at 31 March 2010 include £20.0m (£19.2m at 31 March 2009) relating to bank accounts operated by schools under local management arrangements.

27. Creditors

| | 31 March 2009 | 31 March 2010 |
|--|---------------|---------------|
| | £000 | £000 |
| | Restated | |
| Central Government – Inland Revenue and Teachers' Pensions | 9,807 | 10,060 |
| Council Tax | 4,476 | 5,500 |
| East Sussex Pension Fund | 2,984 | 3,081 |
| Other creditors and accruals | 54,703 | 58,580 |
| Total | 71,970 | 77,221 |

28. Borrowing Analysis

| | 31 March 2009 | 31 March 2010 | Movement |
|--|---------------|---------------|----------|
| | £000 | £000 | £000 |
| Loans: Public Works Loan Board (carrying amount) | 251,303 | 228,341 | (22,962) |
| FRS 26 Adjustment | 21 | 21 | - |
| Money Market Loans | 12,900 | 12,900 | - |
| Total long-term borrowing | 264,224 | 241,262 | (22,962) |
| Accrued interest on long term borrowing | 1,211 | 1,152 | (59) |
| Total | 265,435 | 242,414 | (23,021) |
| Short-term borrowing | 210 | 196 | (14) |
| Total | 265,645 | 242,610 | (23,035) |

| Long term borrowing serviced by the County Council analysed by maturity: | 31 March 2009 | 31 March 2010 | Movement |
|--|---------------|---------------|----------|
| | £000 | £000 | £000 |
| Maturing up to 2 years | 1 | 1 | - |
| Maturing between 2 to 5 years | 1,317 | 5,273 | 3,956 |
| Maturing between 5 to 10 years | 21,747 | 21,748 | (1) |
| Maturing in more than 10 years | 241,159 | 214,240 | (26,919) |
| Total | 264,224 | 241,262 | (22,962) |

29. Provisions

Provisions are amounts set aside in the accounts for liabilities or losses which are certain or very likely to occur and for which a reliable estimate of the amount of the obligation can be made. The provision has been established for material liabilities of uncertain timing. The following table shows the level of the Council's provisions:

| | Opening | Contributions | Utilised in | Closing |
|----------------------------------|--------------|---------------|-------------|---------------|
| | Balance | in Year | Year | Balance |
| | 1 April 2009 | | | 31 March 2010 |
| | £000 | £000 | £000 | £000 |
| Adult Social Care legal costs | 295 | - | - | 295 |
| Independent Insurance | 64 | - | (64) | - |
| Insurance claims | 3,986 | - | (112) | 3,874 |
| Municipal Mutual Insurance | 81 | - | (81) | <u>-</u> |
| Redundancies | 53 | 317 | ` - | 370 |
| Section 117 liabilities | 800 | - | - | 800 |
| Learning Disability Care Costs | 155 | - | - | 155 |
| Tipper operator - public enquiry | - | 44 | - | 44 |
| Schools/Hillcrest Restructuring | 322 | - | (138) | 184 |
| Total | 5,756 | 361 | (395) | 5,722 |

The provision for Adult Social Care legal costs relates to a case where the County Council is liable for the costs, but the amount and settlement date have yet to be determined.

The Independent Insurance Company had been our insurers from 1993/94 to 1995/96. They ceased business during 2001/02. However, it will be several years before the County Council's exact liability can be established, therefore, previously set aside provision has been moved into reserve.

The provision for insurance claims (Pre 1997 & Post 1997 liabilities) represents an estimate of the amounts, which the County Council will have to pay for claims arising before 31 March 2010, but where the exact amount and the date of payment are uncertain.

The insurance provision for Municipal Mutual Insurance, which has now been moved into reserve, was set up following the cessation of business by this company, who had been the County Council's insurers during 1992/93.

Redundancy ASC – The application of the provision was to cover the costs associated with the specific costs relating to a Tribunal ruling for a member of staff.

Between 1993 and 2000, the County Council charged clients for the provision of services under Section 117 of the Mental Health Act 1993. A court case subsequently established that it was illegal to make such charges. The County Council is obliged to repay these charges, together with interest. However, since it is uncertain how much will be repaid and when, a provision has been set up to allow for the future repayment of all outstanding cases.

Learning Disability Care Costs is a provision in respect of care costs pending the outcome of contract disputes.

There is a claim from a tipper operator and aggregates supplier for costs relating to a public enquiry held in July 2009. This matter was then pending a further court appearance in December 2009 which also found against the Council.

Schools Restructure - The County Council supports schools in restructuring of staffing in order to address financial difficulties arising, for example, from reducing numbers of pupils, by meeting the costs of redundancies in approved circumstances. A major restructuring had been agreed in principle before 31 March 2010 although details of individual cases had not been finalised. Therefore a provision was created in the 2009/10 to cover the estimated costs flowing from the decision to proceed with the restructuring.

30. Government Grants Deferred & Capital Contributions Deferred and Unapplied

Government Grants Deferred & Capital Contributions Deferred

Grants and contributions applied to capital investment Credited to the Service Revenue Accounts Total movement in the account Balance brought forward at 1 April Balance carried forward at 31 March

| 2008 | 2008/09 2009/10 | | 9/10 |
|-------------------|-----------------|--------------------|------------------|
| Grants | Contributions | Grants | Contributions |
| £000 | £000 | £000 | £000 |
| 27,517 (7,972) | 3,774 (698) | 49,946 (21,015) | 2,718 (1,053) |
| 19,545 | 3,076 | 28,931 | 1,665 |
| 109,226 | 18,152 | 128,771 | 21,228 |
| 128,771 | 21,228 | 157,702 | 22,893 |

The balances on these accounts represent the amounts of government grants and other contributions towards the cost of fixed assets. They are accumulated as grants and contributions until used to finance expenditure, and written down in line with depreciation and disposals.

Unapplied Government Grants and Capital Contributions

The balance on the Unapplied Government Grants and Capital Contributions account as at 31 March 2010 was £37.08m (£38.96m at 31 March 2009). The balance includes government grants £23.28m (£29.73 at 31 March 2009), developer contributions £7.30m (£6.30m at 31 March 2009) and other capital contributions £6.50m (£2.93m at 31 March 2009).

31. Analysis of Movements in Reserves

| | Opening Balance | (Gains) / Losses | Transfers between | Closing Balance |
|--|--------------------------|---------------------|----------------------|--------------------|
| | 1 April 2009 Restated | | Reserves | 31 March 2010 |
| | £000 | £000 | £000 | £000 |
| Revaluation Reserve | (35,374) | (20,616) | 1,098 | (54,892) |
| Capital Adjustment Account | (287,828) | - | 10,382 | (277,446) |
| Usable Capital Receipts Reserve | (4,827) | - | 609 | (4,218) |
| Pension Reserve | 262,593 | 244,909 | 8,435 | 515,937 |
| County Fund balances | (17,866) | 16,594 | (18,021) | (19,293) |
| Financial Instruments Adjustment Account | 3,047 | - | (121) | 2,926 |
| Collection Fund Adjustment Account | 156 | - | 183 | 339 |
| Earmarked Reserves | (160,565) | - | (2,565) | (163,130) |
| Total net worth | (240,664) | 240,887 | - | 223 |

This note analyses the movement in each reserve, and the total gains and losses shown above equals the total shown in the Statement of Total Recognised Gains and Losses. The movements on individual reserves are shown in more detail in the notes below.

32. Revaluation Reserve

| Gains on revaluation of fixed assets |
|--|
| Impairments charged to revaluation reserve balance |
| Adjustment for Historical Cost depreciation |
| Balances on disposal transferred to the Capital Adjustment Account |
| Net movement in reserve |
| Balance brought forward at 1 April 2009 (as previously reported) |
| Restatement due to PFI/Other adjustments (see Note 1) |
| Balance brought forward at 1 April 2009 (restated) |

| 2009/10 | 2009/10 |
|----------------|---------|
| £000 | £000 |
| 20,617 | |
| (072) | |
| (972) (127) | |
| , | 19,518 |
| 27,773 | |
| 7,601 | |
| | 35,374 |

Balance carried forward at 31 March 2010

The balance brought forward at 1 April has been restated to reflect the inclusion of Private Finance Initiative assets.

33. Capital Adjustment Account

| | 2009/10 | |
|--|----------|----------|
| | £000 | £000 |
| Capital receipts set aside | | |
| Usable receipts applied | | 2,000 |
| Revenue resources set aside | | |
| Capital expenditure financed from revenue | 10,008 | |
| Revenue Expenditure Funded from Capital Under Statute and | (8,208) | |
| Investment written down | | |
| Grants and contributions deferred written down | 22,068 | |
| Provision for loan repayment, excluding depreciation | (21,447) | |
| | | 2,421 |
| Amounts written off fixed asset balances for disposals | | (4,650) |
| Impairments | | (11,252) |
| Adjustment for Historical Cost depreciation | | 972 |
| Transfer of disposal gains from the revaluation reserve | | 127 |
| Total movement in reserve | | (10,382) |
| Balance brought forward at 1 April 2009 (as previously reported) | | 287,919 |
| Restatement due to PFI/Other adjustments (see Note 1) | | (91) |
| Balance brought forward at 1 April 2009 (restated) | | 287,828 |
| Balance carried forward at 31 March 2010 | | 277,446 |

The Capital Adjustment Account contains:

- Depreciation and impairment losses posted out of the Statement of Movement on the County Fund Balance;
- Compensatory adjustments from the Revaluation Reserve to convert current value depreciation/impairment loss debits to historical cost;
- Book value of assets on disposal/decommissioning posted out of the Statement of Movement on the County Fund Balance;
- Transfer from Revaluation Reserve of revaluation gains for assets outstanding on disposal/decommissioning;
- Amortisations posted out of the Statement of Movement on the County Fund Balance;
- Capital receipts posted out of the Usable Capital Receipts Reserve;
- Direct revenue financing and Minimum Revenue Provision/loan repayments debited to the Statement of Movement on the County Fund Balance;
- Minimum Revenue Provision/loan repayments;
- The amount released annually from the Government Grants Deferred Account (see Note 30 above);
- The amounts written down annually from Revenue Expenditure Funded from Capital under Statute;
- The opening balance has been restated to reflect the inclusion of Private Finance Initiative assets.

34. Usable Capital Receipts Reserve

| | 2008/09 | 2009/10 |
|---|---------|---------|
| | £000 | £000 |
| Amounts receivable during the year | 666 | 1,391 |
| Amounts applied to finance new capital investment | (3,071) | (2,000) |
| Total decrease in realised capital resources | (2,405) | (609) |
| Balance brought forward at 1 April 2009 | 7,232 | 4,827 |
| Balance carried forward at 31 March 2010 | 4,827 | 4,218 |

Capital receipts are obtained either from sale of fixed assets such as land and buildings. Such receipts can legally only be applied to reduce debt, or in most cases, to support new capital schemes. The balance at 31 March is available to support capital expenditure in future years.

| | Opening Balance 31 March 2009 | Receipts in Year | Payments in Year | Closing Balance 31 March 2010 |
|---|-------------------------------------|---------------------|---------------------|-------------------------------------|
| | Restated | | | |
| | £000 | £000 | £000 | £000 |
| ACRES Reserve | - | 375 | _ | 375 |
| ASC Business Transformation Risk | 617 | - | - | 617 |
| Capital Programme | 43,725 | 2,633 | (5,324) | 41,034 |
| CBOSS Development | 594 | 61 | - | 655 |
| Chief Executive ICT Refresh | 51 | 55 | (106) | - |
| Climate Change | 150 | - | - | 150 |
| Community Partnership | 94 | - | (93) | 1 |
| Corporate Waste | 60,548 | 19,115 | (12,970) | 66,693 |
| CSD ICT Refresh | 40 | 108 | - | 148 |
| Deferred Payments | 405 | - | (315) | 90 |
| Departmental Budgets | 8,807 | 7,794 | (9,031) | 7,570 |
| Developer Contribution Smoothing | 175 | - | (175) | - |
| Extended Schools (Community Facilities) | 155 | 72 | - | 227 |
| e-Government | 1,314 | 552 | (58) | 1,808 |
| High Weald | 51 | 14 | - | 65 |
| Insurance (from 1/4/97) | 8,029 | 1,391 | (1,114) | 8,306 |
| Insurance (to 31/3/97) | 530 | 481 | (17) | 994 |
| Invest To Save | 2,042 | 90 | (700) | 1,432 |
| Leisure Centres | 332 | - | (3) | 329 |
| Management Capacity | 138 | 40 | (49) | 129 |
| Map Digitisation | 36 | - | (24) | 12 |
| On-street car parking | 310 | 237 | (89) | 458 |
| Ouse Valley Commuted Maintenance | 29 | - | (12) | 17 |
| Interest Rate Equalisation Reserve | 1,298 | 1,702 | (2,999) | 1 |
| PFI Assets | 4,680 | 221 | (4,680) | 221 |
| Recession Fund Reserve | - | 894 | - | 894 |
| Redundancies | 2,950 | 150 | (1,265) | 1,835 |
| Roundabout Reserve | - | 114 | - | 114 |
| Strategic Economic Development | 327 | - | (327) | - |
| Transport & Environment ICT Refresh | 26 | 32 | - | 58 |
| Travellers' Sites | 160 | 25 | (34) | 151 |
| Virtual College | - | 232 | - | 232 |
| Winter Maintenance | 189 | 311 | - | 500 |
| Total (excl. Waste PFI) | 137,802 | 36,699 | (39,385) | 135,116 |
| Waste PFI | 22,763 | 5,251 | - | 28,014 |
| Total (with Waste PFI) | 160,565 | 41,950 | (39,385) | 163,130 |

The purpose of each reserve shown above is set out below:

ACRES Reserve The ACRES (Adult College of Rural East Sussex) consortium, comprising 5 colleges and

the Council's Governance and Community Services dept, provides adult learning services in East Sussex. There is no Council Tax support for these services. Changes in funding arrangements in the further education sector, together with managing the potential for year on year learner number and/or trading volatility make it essential that the consortium can draw on self-generated resources to meet any future investment, restructuring and other

exceptional costs.

ASC Business Transformation

Risk

To meet potential unplanned costs arising from the transformation business processes within Adult Social Care.

Capital Programme To provide resources which may be used for capital spending, and in recognition of the

reducing forecasts of capital receipts.

CBOSS Development To meet the cost of developing the corporate back office systems and services.

Chief Executive ICT Refresh To provide for regular replacement of ICT equipment on a 4-year rolling programme in the

Chief Executive's Department.

Climate Change This should cover additional staffing costs, as well as the costs of joining the South East

Climate Change Partnership, awareness-raising and training events and publications.

Community Partnership To support initiatives that address crime and the fear of crime, and to support initiatives that

can increase the capacity of local communities to be involved in activities that encourage

improved quality of life, well being, engagement and self-determination.

Corporate Waste To smooth the large year-on-year budget increases that will be needed to finance the Waste

PFI project over the whole life of the service.

CSD ICT Refresh

To provide for regular replacement of ICT equipment on a 4-year rolling programme in

Children's Services.

Deferred Payments This relates to Adult Social Care cases where residential services may be provided to

clients who have assets but no immediate funds and where debt is deferred until their property is eventually sold. The Council receives a government grant towards the cost of deferred income, and the reserve is designed to smooth out the cash flow difficulties

associated with this practice.

Departmental Budgets To enable net underspends by departments to be carried forward for spending in the next

financial year in accordance with Financial Regulations. Underspends often reflect situations

where expenditure has been committed, but not actually incurred, at the year end.

Developer Contribution

Smoothing

To smooth the impact of timing differences between the payment for works (funded by development) and the actual receipt of the developer contributions. Used in approved cases where the certainty of the development contribution is high but the works are required

before all the contributions are received.

Extended Schools (Community

Facilities)

For Community facilities run by Schools under the extended school programme.

e-Government To provide funding for the support of the ICT development programme.

High Weald To provide for future spending commitments in the High Weald Area of Outstanding Natural

Beauty.

Insurance (from 1/4/97)

To cater for internal insurance and risk management on County Council services. Self

Insurance through this reserve is more economical than external insurance for these

classes of risks.

Insurance (pre 1/4/97) This reserve was used for the same purposes as the current insurance reserve, but it

relates to the pre-reorganisation County Council, and some may eventually be attributable

to Brighton and Hove City Council.

Invest To Save To provide initial funding for projects designed to save the County Council money over

future years.

Leisure Centres To enable the County Council to meet its obligations under the lease agreement to keep

premises in good repair in accordance with a 5-year plan.

Management Capacity To provide one-off funding to support priority corporate and department projects.

Map Digitisation Investment in making historical records available in electronic form, including through the

ESCC website.

On-Street Car Parking Use of 'surpluses' is restricted by legislation. This reserve can be used to cover deficits from

earlier years, provision of off-street parking, highway maintenance and passenger transport.

To fund the ongoing maintenance costs associated with the landscape project at Newhaven

Ouse Valley Commuted

Maintenance

Ouse Estuary.

Interest Rate Equalisation

Reserve

This reserve provides resources, which may be used to help manage fluctuations in interest rates and the impact on our short-long term borrowing and investment.

PFI Assets

The reserve has been derecognised due to the infrastructure being recognised as an asset with the related liability. The amounts previously represent the payments made to the

with the related liability. The amounts previously represent the payments made to the contractor which relate to the asset value, which was exactly matched by the former PFI

prepayment account.

Recession Fund The Council has agreed to a one off allocation which can be used over several years, to

support the work to address the recession and the impact it has on residents, businesses

and communities.

Redundancies To provide funds for the one-off costs of severance pay, enabling ongoing savings and

efficiencies to be made.

Roundabout Reserve The Transport & Environment Department are commencing a "Roundabout Sponsorship"

scheme. Private companies will be "sponsoring" a roundabout for a period of three years - paying over an agreed sponsorship amount. Highways will then enhance/ maintain the landscaping and environment of that roundabout for that period. There is no requirement to spend particular sponsorship money on a particular roundabout, merely for certain

maintenance standards to be observed.

Strategic Economic Development

To provide support for County Council projects that promote economic development.

Transport & Environment ICT

Refresh

To provide for regular replacement of ICT equipment on a 4-year rolling programme in the Transport & Environment Department.

Travellers' Sites To provide resources for future investment in the sites managed by the County Council. The

reserve may be used to meet revenue costs or by way of contributions to capital

expenditure.

Virtual College The management committees of the Vitual Colleges will carry forward their balances at the

end of each financial year. The reserve will hold the accumulated balances brought

forward.

Winter Maintenance To smooth the financial impact of variations between years in winter weather on road

maintenance.

Waste PFI The Waste PFI reserve represents the amount included in the unitary charge that the

Council has modelled as contributing towards the development of the Energy Recovery Facility due to open in 2011. This reserve will be transferred to the Capital Adjustment Account to establish the relevant MRP as the asset comes into use and the liability is finally

established.

36. Contingent Liabilities and Assets

In September 2007 the County Council extended its Integrated Waste Management Services PFI contract with South Downs Waste Services Limited (Veolia) by 5 years to end in 2033. The County Council considers that it acted legally and in the interest of Council taxpayers. There has been a complaint to the European Commission about compliance with EU procurement rules and as a result the Commission has raised certain issues with the UK Government and the County Council. The Commission has decided to issue a letter of formal notice to the UK Government setting out its concerns. The UK Government has provided its response to the concerns raised by the Commission. The Commission has sought further clarification on some of the responses and these have been provided by the Government. The complaint could take some time to reach a conclusion. It is not possible to assess what the outcome of the complaint will be, nor the financial impact, if any, on the County Council. Brighton & Hove City Council has also made this disclosure in its accounts.

An Interreg IIIA grant of £239,644 was approved by the Managing Authority in Rouen, France as shown in a Revision of Grant Offer letter dated 23 November 2007. Our partners included the Brighton & Hove Museum Service (part of Brighton & Hove City Council) and Sussex Archaeological Society. In view of a potential loss in the outstanding balance of the grant, ESCC is submitting a formal complaint to the Regional Council of Upper Normandy, the European Commission and the Government Office for the South East (GOSE). ESCC would not have committed to incurring such large costs had the correct guidance been received. In the 2009/10 accounts Transport & Environment will not accrue for the unpaid grant of £78,627. This will be treated as a contingent asset in ESCC's accounts.

Following the outcome of arbitration proceedings in favour of ESCC in relation to a capital building contract a further final account submission has been submitted by the Contractor requesting additional payments of £767,291. This claim has been refuted in detail in December 2009 and our professional advice indicates that no further monies are due for payment.

Equal Pay Employment Tribunal Claims – three Equal Pay claims have been lodged against the Council from Teaching Assistants in special schools drawing a comparison with Rights of Way Ranger posts in the Transport & Environment department. In addition, a collective grievance has been lodged on behalf of thirty-three individuals from a broader range of occupational groups, including Teaching Assistants, Care Officers, Home Care Support Workers and a range of Schools based posts such as Secretaries, Bursars etc. Discussions with the trades unions with a view to reaching a settlement are currently taking place, and correspondence on these points is still being exchanged between the Council's and Union's legal advisers. It is not possible at this stage to assess the financial implications of any potential settlement.

There are two contingent assets, for claiming compound interest from HMRC, which have been lodged at the High Court for a sum in excess of £300,000. The first claim is on hold pending the outcome of the Littlewoods case which is likely to be referred to the European Court of Justice. The second claim, regarding VAT paid on off-street car parking charges, has been lodged with the First Tier Tribunal (Tax) for £45,014 for a refund of tax. The claim is on hold pending a judgement on the Isle of Wight Council and other such cases.

37. Post Balance Sheet Events

The significant events which have occurred since the balance sheet date are non-adjusting events. These events have been declared to ensure a fair presentation of the financial statements and concern conditions that did not exist at the balance sheet date:

- The Chancellor of the Exchequer announced in his emergency Budget on 22nd June 2010 that the consumer price index rather than the retail prices index will be the basis for future public sector pension increases. In accordance with paragraph 21 of Financial Reporting Standard 21 (Events after the balance sheet date), this change is deemed to be a non-adjusting post balance sheet event. The effect of this change is estimated to reduce the value of FRS 17 liabilities and will be determined in future actuarial valuations.
- Age Well PFI Project On 8th June 2010, the County Council decided to withdraw from the procurement process for the Age Well PFI project. A bidder is now seeking to claim from the County Council its costs incurred under the procurement process.

38. Private Finance Initiatives (PFI)

Value of PFI assets at each balance sheet date and analysis of movement in those values.

| | Peacehaven School PFI | | | | | |
|-------------------|-----------------------|-----------------------|------------------|------------|------------|--------|
| | | Telscombe | | Peacehaven | Peacehaven | |
| Schools PFI | Hoddern Junior | Cliffs Primary | Meridian Primary | Secondary | Infants | Total |
| | £000 | £000 | £000 | £000 | £000 | £000 |
| Value of assets | | | | | | |
| 01 April 2009 | 2,632 | 5,422 | 272 | 11,140 | 1,231 | 20,697 |
| Additions | - | - | - | - | - | - |
| Revaluations | - | - | = | - | - | - |
| Disposals | - | - | - | - | - | - |
| Reclassifications | - | - | - | - | - | - |
| Depreciation | (75) | (155) | (8) | (318) | (35) | (591) |
| 31 March 2010 | 2,557 | 5,267 | 265 | 10,822 | 1,196 | 20,106 |

| | | | Waste PFI | | | |
|-------------------|----------------------------|----------------------------|-----------------------------|---------------------------|-------------------------------------|---------------|
| Waste PFI | Hollingdean WTS £000 | Hollingdean MRF £000 | Crowborough HWRS £000 | Maresfield WTS & MRF £000 | Whitesmith Composting Facility £000 | Total £000 |
| Value of assets | | | | | | |
| 01 April 2009 | 5,393 | 5,393 | 2,857 | - | - | 13,644 |
| Additions | - | - | - | 3,323 | 9,884 | 13,207 |
| Revaluations | - | - | - | = | - | - |
| Disposals | - | - | - | = | - | - |
| Reclassifications | - | - | - | = | - | - |
| Depreciation | (154) | (154) | (327) | - | - | (635) |
| 31 March 2010 | 5,239 | 5,239 | 2,531 | 3,323 | 9,884 | 26,217 |

In addition to the tangible fixed assets, there is prepayment held on Balance Sheet in relation to the Waste PFI contract. The prepayment represents the amount included in the unitary charge that the Council has modelled as contributing towards the development of the Energy Recovery facility due to open 2011.

Value of liabilities resulting from PFI at each balance sheet date and analysis of movement in those values

01 April 2009

New operational assets Use of prepayment reserve Lease repayment

31 March 2010

| Waste PFI £000 | Schools PFI £000 | Total £000 |
|-------------------|---------------------|---------------|
| 10,604 | 15,479 | 26,084 |
| 13,207 | - | 13,207 |
| (2,705) | - | (2,705) |
| (667) | (335) | (1,002) |
| 20,439 | 15,145 | 35,584 |

The original recognition of these fixed assets is balanced by the recognition of a liability for amounts due to the scheme operator to pay for the assets. The table above includes a long term deferred liability as at 31 March 2010 of £34.4m, and short term liability of £1.2m. The long term liability is included under Deferred Liabilities in the Balance Sheet and the short term liability under Creditors.

Details of payments to be made under PFI contracts

Waste PFI

In conjunction with Brighton and Hove City Council, the Council jointly entered into a 25 year agreement, on the 31st March 2003, for the provision of an integrated waste management service with Southdown Waste Services Ltd. This agreement has now been extended by a further 5 years to 31 March 2033. Based on a projected 2.5% annual inflation rate the details of the payments due to be made are detailed below.

Within 1 year: 2010/11

Within 2 to 5 years: 2011/12 to 2014/15 Within 6 to 10 years: 2015/16 to 2019/20 Within 11 to 15 years: 2020/21 to 2024/25 Within 16 to 20 years: 2025/26 to 2029/30 Within 21 to 23 years: 2030/31 to 2032/33

| Prepayments | Repayment of Liability | Interest | Service charge |
|-------------|---------------------------|----------|----------------|
| £000 | £000 | £000 | £000 |
| 5,647 | 794 | 699 | 16,022 |
| 54 | 9,201 | 18,236 | 65,146 |
| - | 14,980 | 19,867 | 93,423 |
| - | 15,502 | 15,982 | 114,663 |
| - | 26,652 | 10,092 | 130,244 |
| | 20,237 | 2,269 | 88,774 |

Peacehaven Schools PFI

The County Council has a contract with Peacehaven Schools Ltd (PSL) under the Private Finance initiative to provide a new secondary school and replace or refurbish four primary schools in Peacehaven and Telscombe Cliffs. The first school became operational in January 2000. Based on actual inflation to 31 March 2010 and assuming a 3.0% inflation rate for the remaining life of the contract to 2025, the payments to be made are set out below:

Within 1 year: 2010/11

Within 2 to 5 years: 2011/12 to 2014/15 Within 6 to 10 years: 2015/16 to 2019/20 Within 11 to 15 years: 2020/21 to 2024/25 Within 16 to 17 years: 2025/26 to 2026/27

| ntingent Rent |
|------------------|
| £000 |
| 255 |
| 1,312 |
| 2,364 |
| 3,287 |
| 1,123 |
| |

All operational PFI contracts are now accounted for in a manner that is consistent with the adaptation of IFRIC 12 Service Concession Arrangements contained in the government's Financial Reporting Manual.

The long term deferred liability as at 31 March 2010 was £34.4m (£19.6m for Waste PFI, and £14.8m for Peacehaven Schools PFI), and as at 31 March 2009 was £26.1m (£10.6m for Waste PFI, and £15.5m for Peacehaven Schools PFI)

39. Reconciliation of Income and Expenditure Account to Revenue Activities Cash Flow

| | £000 | £000 |
|--|----------|----------|
| Deficit / (Surplus) for the year | | 16,595 |
| Interest | | (9,538) |
| Non-cash transactions | | |
| Depreciation | (34,015) | |
| Impairments | (11,252) | |
| Government Grants/Capital Contributions Deferred | 22,068 | |
| Gain on disposal of fixed assets | (3,259) | |
| Provisions set aside during year | 34 | |
| Social Care Debt | 76 | |
| MRP | 1,129 | |
| Pensions Reserve | (8,435) | (33,654) |
| Changes in accruals | | |
| Increase in Long term debtors | 291 | |
| Decrease in Stocks and work in progress | (3) | |
| Decrease in Payments in advance | (163) | |
| Increase in Landfill allowances | 459 | |
| Decrease in Debtors | (106) | |
| Increase in Creditors | (5,465) | |
| Increase Income in advance | (2,011) | (6,998) |
| Net Revenue Activities | _ | (33,595) |

40. Government Grants

Grant income included in Cash Flow Statement Revenue Activities

| | Revenue Account £'000 | Adjust for Accruals £'000 | Cash Flow Statement £'000 |
|---|-----------------------------|---------------------------------|---------------------------------|
| Department for Education | (336,103) | (124) | (336,227) |
| Department for Transport | (184) | 212 | 28 |
| Department of Health | (2,455) | (198) | (2,653) |
| Department for Communities and Local Government | (17,689) | (1,104) | (18,793) |
| Department for Environment Food and Rural Affairs | (2,979) | 1,475 | (1,504) |
| Home Office | (1,684) | (51) | (1,735) |
| Other Government departments | (26,336) | 93 | (26,243) |
| Total | (387,430) | 303 | (387,127) |

Adjustment for Accruals at 31 March 2010

| | Debtors | Income in Advance | Creditors | Total |
|-----------------------|---------|----------------------|-----------|---------|
| Balance 1 April | 2,165 | (4,724) | - | (2,559) |
| Balance 31 March | 1,733 | (5,616) | - | (3,883) |
| Net Difference | (432) | (892) | - | (1,324) |
| Adjust for LATS Grant | | | | 1,627 |
| Net Adjustment | | | | 303 |

As explained in the Statement of Accounting Policies (paragraph 23), under the Landfill Allowances Trading Scheme (LATS) the Government allocates allowances, which are accounted for as expenditure on the allowances matched by a Government Grant. As no money changes hands, both the grant and the corresponding expenditure are excluded from the Cash Flow Statement.

41. Trust Funds

The County Council administers various funds for the benefit of individuals or groups of people. The income of such funds is not available for general use and the accounts are kept separate from those of the County Council.

The term 'trust fund' includes money held on behalf of individuals, such as Social Services clients. In these cases, the holding is virtually a personal bank account and is not invested by the County Council. The County Council acts as sole trustee for the following trusts:

- Music: for the provision of tuition in music;
- Robertsbridge Youth Centre: interest from money raised by the sale of land at the youth centre, applied towards youth services in Robertsbridge;
- Lewes Educational Charity: interest from money raised by the sale of former educational premises, applied towards education in Lewes and the surrounding area;
- How Scholarship: assistance to individuals in the Borough of Hastings;
- Wright Legacy: for the purchase of particular classes of books for Eastbourne Library.

The transactions of the funds during the year are summarised below:

| | Opening Balance | Income in Year | Expenditure in | Closing Balance |
|----------------------------|--------------------|----------------|----------------|--------------------|
| | 2008/09 | | 2009/10 | |
| | £000 | £000 | £000 | £000 |
| Sole trustee funds | | | | |
| Music Trust | 721 | - | (14) | 707 |
| Robertsbridge Youth Centre | 102 | - | - | 102 |
| Lewes Educational Charity | 43 | 13 | (14) | 42 |
| How Scholarship | 3 | 3 | (3) | 3 |
| Wright Legacy | 2 | - | - | 2 |
| Total sole trustee funds | 871 | 16 | (31) | 856 |
| Ashdown Forest Trust | 1,410 | 64 | (69) | 1,405 |
| General trust funds | 118 | 1 | (1) | 118 |
| Bequests | 119 | - | - | 119 |
| Voluntary funds | 14 | 8 | (9) | 13 |
| Comforts funds | 41 | 16 | (22) | 35 |

| Safe Custody | 822 | 579 | (1,349) | 52 |
|-------------------|-------|-----|---------|-------|
| Total trust funds | 3,395 | 684 | (1,481) | 2,598 |

42. Euro Costs

The County Council continues to review the impact of the European Single Currency ("the Euro") on its ongoing operations and financial systems.

43. Dedicated Schools Grant

The County Council's expenditure on schools is funded by grant monies provided by the Department of Education (formerly the Department for Children, Schools and Families), the Dedicated Schools' Grant (DSG). DSG is ring-fenced and can only be applied to meet expenditure properly included in the Schools' Budget. The Schools' Budget includes elements for a range of educational services provided on an authority-wide basis and for the Individual School Budget, which is divided into a budget share for each maintained school.

Details of the deployment of the DDG receivable for 2009/10 are as follows:

| | 2008/09 | 2009/10 | | |
|--|---------------|--------------------------------|---|---------------|
| | Total £000 | Central Expenditure £000 | Individual Schools Budget £000 | Total £000 |
| Final DSG for the year | 257,367 | | | 266,665 |
| Brought Forward from 2008/09 | 2,756 | | | - |
| Carry forward to 2010/11 agreed in advance | - | | | 1,622 |
| Agreed budgeted distribution | 260,153 | 36,206 | 232,081 | 268,287 |
| Actual central expenditure | (41,125) | (37,714) | - | (37,714) |
| Actual Individual Schools Budget (ISB) deployed in schools | (219,288) | - | (232,081) | (232,081) |
| Local authority contribution | 1,882 | 2,867 | - | 2,867 |
| Carry forward | 1,622 | 1,359 | - | 1,359 |

School Reserve

The total value of the Individual Schools' Budget (the budget which is delegated to schools) for 2009/10 was £232.0m. Schools carried forward (reserve) a net total of £11.8 m (5.1%) at the end of the financial year to 31 March 2010, which was an increase of £1.4m compared to 31 March 2009. Table below shows the numbers and value of schools with surpluses and deficits.

| | | Primary | Secondary | Special | Total |
|------------------------------|------|---------|-----------|---------|--------|
| All schools with surpluses | | | | | |
| Number of schools | No. | 131 | 21 | 10 | 162 |
| Total surplus | £000 | 6,472 | 5,413 | 839 | 12,724 |
| All schools with deficits | | | | | |
| Number of schools | No. | 24 | 6 | - | 30 |
| Total surplus | £000 | 556 | 322 | - | 878 |
| Carry forward | £000 | 5,916 | 5,091 | 839 | 11,846 |
| Less Capital Loan to Schools | £000 | (4) | (86) | (3) | (93) |

| Net carry forward £000 5 | 5,912 | 5,005 | 836 | 11,753 |
|--------------------------|-------|-------|-----|--------|
|--------------------------|-------|-------|-----|--------|

This reserve represents unspent balances remaining at the year-end against schools' delegated budgets (the number of schools above include church aided schools, which are legally owned by the church authorities). The main reasons why schools hold balances are anticipation of future budget pressures usually arising from pupil number variation, to fund specific projects such as building work and IT and to hold a contingency for reasons of prudence. These balances are committed to be spent on the education service and are not available to the County Council for general use.

44. Area Based Grant (ABG)

From April 2008, 36 former specific grants were grouped together as a new Area Based Grant (ABG). ABG builds on the success of Local Area Agreement (LAA) grant by further increasing local flexibility over the use of resources, and further reducing onerous reporting requirements. This grant is non-ringfenced, but unlike general formula grant, allocations are according to specific policy area rather than general grant formulae. The grant was announced for three years, and for the County Council is currently as follows:

| Policy Area | 2008/09 £000 | 2009/10 £000 | 2010/11 £000 |
|-----------------------------------|-----------------|-----------------|-----------------|
| Adult Social Care | 10,697 | 10,630 | 22,099 |
| Governance and Community Services | 860 | 872 | 938 |
| Children's Services | 10,368 | 11,615 | 11,103 |
| Transport & Environment | 1,792 | 2,007 | 1,983 |
| Total Area Based Grant | 23.717 | 25.124 | 36.123 |

Government guidance on ABG indicates that it will be accounted for as a "general" grant and included with "general" sources of income such as council tax and formula grant. This will not affect council tax, but it will increase the gross expenditure on services when calculating the County Council's budget requirement.

The Government has advised local authorities of the particular specific grant amounts included within ABG (i.e. for this spending review period only). This enables the County Council to allocate ABG according to current service needs, based on the existing specific grants absorbed. Ultimately, there is no expectation to use ABG to support the objectives of these former specific grants. There is also no restriction about carrying forward unspent ABG.

45. Financial Instruments Gains and Losses

The gains and losses recognised in the Income and Expenditure Account and Statement of Total Recognised Gains and Losses in relation to financial instruments are made up as follows:

| | | Financial Liabilities | Fi | inancial Asse | ts | |
|---|---------------------|---|-----------------------|---------------------------|----------------------------------|-------------------|
| | Total | Liabilities measured at amortised cost | Loans and receivables | Available for sale assets | Fair value through the I&E | Total |
| | 2008/09 £'000 | 2009/10 £'000 | 2009/10 £'000 | 2009/10 £'000 | 2009/10 £'000 | 2009/10 £'000 |
| Interest expense Losses on derecognition | (16,298) (1,260) | (13,880) (997) | - | - | - | (13,880) (997) |
| Impairment losses | (1,200) | (00.7 | - | - | - | - |
| Interest payable and similar charges | (17,558) | (14,877) | - | - | - | (14,877) |
| Interest income | 13,000 | - | 2,238 | - | - | 2,238 |
| Gains on derecognition | - | | 181 | | | 181 |
| Interest and investment income | 13,000 | - | 2,419 | - | - | 2,419 |
| Gains on revaluation | 9 | - | - | - | - | - |
| Losses on revaluation | (208) | - | (1,313) | - | - | (1,313) |
| Recycled to the I&E a/c after impairment Surplus arising on revaluation of financial | - | | - | | | |
| assets | (199) | - | (1,313) | - | - | (1,313) |
| Net gain / (loss) for the year | (4,757) | (14,877) | 1,106 | - | - | (13,771) |

46. Disclosure of nature and Extent of Risk Arising from Financial Instruments

Key Risks

The County Council's activities expose it to a variety of financial risks, the key risks are:

- Credit risk the possibility that other parties might fail to pay amounts due to the County Council;
- Liquidity risk the possibility that the County Council might not have funds available to meet its commitments to make payments;
- Re-financing risk the possibility that the County Council might be required to renew a financial instrument on maturity at disadvantageous interest rates or terms;
- Market risk the possibility that financial loss might arise for the County Council as a result of changes in such measures as interest rates movements.

Overall Procedures for Managing Risk

The County Council's overall risk management procedures focus on the unpredictability of financial markets, and implementing strategies and policies to minimise these risks. The procedures for risk management are set out through a legal framework set out in the *Local Government Act 2003* and the associated regulations. These require the County Council to comply with the CIPFA Prudential Code, the CIPFA Treasury Management in the Public Services Code of Practice and Investment Guidance issued through the Act. Overall, these procedures require the County Council to manage risk in the following ways:

- by formally adopting the requirements of the Code of Practice;
- by the adoption of a Treasury Policy Statement and treasury management clauses within its financial regulations;
- by approving annually in advance prudential and treasury indicators for the following three years limiting:
 - The County Council's overall borrowing;
 - Its maximum and minimum exposures to fixed and variable rates;
 - Its maximum and minimum exposures to the maturity structure of its debt;
 - Its maximum annual exposures to investments maturing beyond a year.
- by approving an investment strategy for the forthcoming year setting out its criteria for both investing and selecting investment counterparties in compliance with the Government Guidance;

These are required to be reported and approved at or before the County Council's annual Council Tax setting budget. These items are reported with the annual Treasury Management Strategy, which outlines the detailed approach to managing risk in relation to the County Council's financial instrument exposure. Actual performance is also reported annually to Members.

The annual treasury management strategy which incorporates the prudential indicators was approved by Full Council on 10 February 2009 and is available on the Council's website. The key issues within the strategy were:

- The Authorised Limit for 2009/10 was set at £338 million. This is the maximum limit of external borrowings or other long term liabilities;
- The Operational Boundary was expected to be £318 million. This is the expected level of debt and other long term liabilities during the year;
- The maximum amounts of fixed and variable rate interest rate exposure were set at 100% based on the Council's net debt;
- The maximum and minimum exposures to the maturity structure of debt are shown under the Refinancing and Maturity Risk section of this note.

These policies are implemented by a central treasury team. The County Council maintains written principles for overall risk management, as well as written policies covering specific areas, such as interest rate risk, credit risk, and the investment of surplus cash through Treasury Management Practices (TMPs). These TMPs are a requirement of the Code of Practice and are reviewed regularly.

Credit risk

Credit risk arises from deposits with banks and financial institutions, as well as credit exposures to the County Council's customers. This risk is minimized through the Treasury Management Strategy, which requires that deposits are not made with financial institutions unless they meet identified minimum credit criteria, in accordance with the Fitch, Moody's and Standard & Poors Ratings Services. The Treasury Management Strategy also imposes a maximum amount and time to be invested with a financial institution located within each category. Deposits are not made with banks and financial institutions unless they meet the minimum requirements of the investment criteria outlined above.

The County Council's Treasury Management is kept under constant review and due to the exceptional risks of the international financial crisis the strategy was amended a number of times during 2008/09 and 2009/10.

Whilst the recent credit crisis in international markets has raised the overall possibility of default, the County Council maintains strict credit criteria for investment counterparties. The credit criteria in respect of financial assets held by the authority at 31 March 2010 are detailed below:

 Up to £60 million maximum, deposited for a period up to one year only, with any of the following up to the individual limit of £40 million – Barclays, Lloyds HBOS, Nat West/RBS, Santander, HSBC, Nationwide, Individual AAA rated Treasury Type Money Market Funds, Individual AAA rated Cash Type Money Market Funds;

 Only Banks which are eligible for the Government's Credit Guarantee Scheme and meet the following minimum rating criteria for at least two of the designated agencies to be used

| | Long Term | Short Term |
|------------------|-----------|------------|
| Ratings Agency | | |
| Fitch | AA- | F1+ |
| Moody | AA3 | P-1 |
| Standard & Poors | AA- | A-1+ |

 The policy retains the ability to revert to some or even extensive use of the Government's Debt Management Account Deposit Facility (DMADF) if market risk conditions tighten.

No breaches of the County Council's counterparty criteria occurred during the reporting period. In October 2008, the Icelandic banking sector defaulted on its obligations but the County Council had no funds invested in this sector. All the County Council deposits are made through the London Money Markets. As at 31 March 2010 the County Council's investments included £209 million with UK banks, with no investments in non UK banks. The County Council does not expect any losses from non-performance by any of its counterparties in relation to deposits.

The following analysis summarises the Council's maximum exposure to credit risk. The table, with composite defaults from Fitch, Standard & Poors and Moody's credit rating agencies, gives details of global corporate finance average cumulative default rates (including financial organisations) for the period 1990 – 2009. The details shown are by long term category on investments out to one year which are the most commonly held investments during the year.

| | | | Historical | |
|--------------------------|----------------------------|--|---|--|
| | Amount at 31 March 2010 | Historical experience of default | experience adjusted for market conditions at 31 March 2010 | Estimated maximum exposure to default and uncollectability |
| | £'000 | % | % | £'000 |
| | а | b | С | (a * c) |
| Deposits with banks and | | | | |
| financial institutions | | | | |
| AAA rated counterparties | - | 0.00% | 0.00% | - |
| AA rated counterparties | 208,950 | 0.03% | 0.03% | 63 |
| AA rated counterparties | - | 0.08% | 0.08% | - |
| Total | 208,950 | | | 63 |
| Trade Debtors | 10,199 | 0.00% | 0.00% | <u>-</u> |
| Total | 219,149 | | | 63 |

The County Council does not formally allow credit for its trade debtors. The total due amount can be analysed by age as follows:

| | £000 |
|------------------------|-------|
| Less than three months | 6,819 |
| Three to five months | 358 |

| Five months to one year | 1,139 |
|-------------------------|--------|
| More than one year | 1,883 |
| Total | 10,199 |

The County Council initiates a legal charge on property where, for instance, clients require the assistance of Adult Social Services but cannot afford to pay immediately. The total collateral at 31 March 2010 was £1.94 million.

Liquidity risk -

The County Council manages its liquidity position through the risk management procedures above (the setting and approval of prudential indicators and the approval of the treasury and investment strategy reports), as well as through a comprehensive cash flow management system as required by the Code of Practice. This seeks to ensure that cash is available when it is needed.

The County Council has ready access to borrowings from the Money Markets to cover any day to day cash flow need, and whilst the PWLB provides access to longer term funds, it also acts as a lender of last resort to councils (although it will not provide funding to a council whose actions are unlawful). The County Council is also required to provide a balanced budget through the Local Government Finance Act 1992, which ensures sufficient monies are raised to cover annual expenditure. There is therefore no significant risk that it will be unable to raise finance to meet its commitments under financial instruments.

The maturity analysis of financial assets is as follows:

| | 2008/09 Restated | 2009/10 |
|-------------------------------------|---------------------|---------|
| | £000 | £000 |
| Less than one year (current assets) | 268,310 | 242,245 |
| Between one and two years | 5,411 | 653 |
| Between two and three years | - | - |
| More than three years | - | - |
| | 273,721 | 242,898 |

Refinancing and Maturity Risk -

The County Council maintains a significant debt and investment portfolio. Whilst the cash flow procedures above are considered against the refinancing risk procedures, longer term risk to the County Council relates to managing the exposure to replacing financial instruments as they mature. This risk relates to both the maturing of longer term financial liabilities and longer term financial assets.

The approved prudential indicator limits for the maturity structure of debt and the limits placed on investments placed for greater than one year in duration are the key parameters used to address this risk. The County Council approved treasury and investment strategies address the main risks and the central treasury team address the operational risks within the approved parameters. This includes:

- monitoring the maturity profile of financial liabilities and amending the profile through either new borrowing or the rescheduling of the existing debt; and
- monitoring the maturity profile of investments to ensure sufficient liquidity is available for the County Council's day to day cash flow needs, and the spread of longer term investments provide stability of maturities and returns in relation to the longer term cash flow needs.

The maturity analysis of financial liabilities, including the minimum and maximum limits for fixed interest rates maturing in each period, is as follows:

| Approved | Approved | 2008/09 | 2009/10 |
|------------------|------------------|----------|---------|
| Minimum Limit | Maximum Limit | Restated | |

| | % | % | £000 | £000 |
|--|----|-----|---------|---------|
| Less than one year (current liabilities) | 0% | 25% | 95,025 | 102,809 |
| Between one and two years | 0% | 40% | 38,380 | 37,083 |
| Between two and five years | 0% | 60% | 7,908 | 13,838 |
| Between five and ten years | 0% | 80% | 35,290 | 39,359 |
| More than ten years | 0% | 80% | 221,023 | 188,063 |
| | | _ | 397,626 | 381,152 |

All trade and other payables are due to be paid in less than one year.

Market risk

Interest rate risk -

In terms of exposure to interest rate changes on amounts borrowed, the County Council has little direct exposure as almost all of its borrowings are fixed interest rates. Rises in interest rates would reduce the fair value of the borrowings but as borrowings are not carried at fair value in the Balance Sheet any such nominal gains and losses would not impact on the Income and Expenditure account or Statement of Total Recognised Gains and Losses.

Exposure to interest rate changes is greater for investments because the County Council's investments have a much shorter maturity profile (with overnight lending reflecting daily interest rate changes) and because some of the investments are at variable or semi–variable interest rates. Movements in the fair value of fixed rate investments will be reflected in the Statement of Total Recognised Gains and Losses and changes in the interest received on variable rate borrowing will be posted to the Income and Expenditure account and affect the Balance Fund balance.

The County Council has a number of strategies for managing interest rate risk. The annual Treasury Management Strategy draws together the County Council's prudential indicators and its expected treasury operations, including an expectation of interest rate movements. From this Strategy, a prudential indicator is set which provides maximum and minimum limits for fixed and variable interest rate exposure. The central treasury team will monitor market and forecast interest rates within the year to adjust exposures appropriately.

Using the investments and loan liabilities shown in the Balance Sheet as at 31 March 2010, the impact of a 1% rise in interest rates would be:

| | £000 |
|---|-------|
| Increase in interest payable on variable rate borrowings (none held) | - |
| Increase in interest receivable on variable rate investments | 1,590 |
| Impact on Income and Expenditure Account | 1,590 |
| Increase in Government grant receivable for financing costs | - |
| Impact on STRGL | 1,590 |
| Decrease in fair value of fixed rate borrowings liabilities (no impact on I+E Account or STRGL) | - |

The approximate impact of a 1% fall in interest rates would be as above, but with the movements being reversed. This figure of £1.59 million (£0.69million at 31 March 2009) represents the immediate impact on the Council investments that are on variable rate, but ignores the impact of overnight and short-term fixed rate investments. These assumptions are based on the same methodology as used in the Note – Fair value of Assets and Liabilities carried at Amortised Cost.

Price risk - The County Council, excluding the pension fund, does not invest in equity shares or marketable bonds.

Foreign exchange risk - The County Council has no financial assets or liabilities denominated in foreign currencies. It therefore has no exposure to loss arising from movements in exchange rates.

47. Reconciliation of the movement in Cash to Net Debt

| | £000 | | |
|--|---------------------------|--------------------|---------------------|
| Increase in cash in the period | 2,903 | | |
| Cash inflow from decrease in debt financing | 22,962 | | |
| Cash outflow from decrease in liquid resources | (29,050) | | |
| Movement in net debt | (3,185) | | |
| Net Debt as at 1 April 2009 | (37,595) | | |
| Net Debt as at 31 March 2010 | (40,780) | | |
| | | | |
| | | | |
| | Balance | Cash Flow | Balance |
| | 01 April 2009 | | 31 March 2010 |
| | £000 | £000 | £000 |
| Analysis of Net Debt | | | |
| Cash in Hand | 178 | 22 | 200 |
| Bank Overdraft | (11,550) | 2,881 | (8,669) |
| Long Term Borrowing | (264,224) | 22,962 | (241,262) |
| Short Term Investments | 238,000 | (29,050) | 208,950 |
| Long Term Investments | 1 | | 1 |
| | (37,595) | (3,185) | (40,780) |
| Long Term Borrowing Short Term Investments | (264,224) 238,000 1 | 22,962 (29,050) | (241,262 208,950 |

48. Reconciliation of items under the Financing and Management of Liquid Resources to the opening and closing Balance Sheets

The movement in financing is analysed below:

| The movement in infancing is analysed below. | | | |
|---|----------------------------------|-----------|----------------------------------|
| | Balance | Cash Flow | Balance |
| | 01 April 2009 | | 31 March 2010 |
| | £000 | £000 | £000 |
| Long Term Borrowing | (264,224) | 22,962 | (241,262) |
| Total Financing | (264,224) | 22,962 | (241,262) |
| The movement in liquid resources is analysed below: | Balance 01 April 2009 £000 | Cash Flow | Balance 31 March 2010 £000 |
| Short Term Investments | 238,000 | (29,050) | 208,950 |
| Total Liquid Resources | 238,000 | (29,050) | 208,950 |
| | | | |

Liquid resources comprise short term deposits of surplus balances (less than one year).

49. Landfill Allowance Trading Scheme

In order to reduce the amount of biodegradable waste (for example, kitchen and garden waste, paper and card) going to landfill, the government has issued tradeable landfill allowances to waste disposal authorities to allow them to landfill a reducing number of tonnes for each year from 2005/06 to 2019/20. The allowances are reflected at fair value and are subsequently revalued each financial year. The fair value of the asset can be reliably measured by using evidence of the market value of the same or similar assets

The Council has valued the allowances for 2009/10 at £15.95 each. The council's allocation for 2009/10 was 102,028 tonnes, valued at £1.628m based on trading activities between councils. An estimated 63,588 tonnes were actually landfilled (£1.014m), leaving 38,440 (£0.613m) surplus allowances in 2009/10. These surplus permits cannot be carried forward to be used in future years as 2009/10 is a target year under the scheme. However, the Council is able to trade these surplus permits with other councils up to 30 September 2010. Authorities which landfill more than their permitted allowance can either purchase additional allowances from other waste disposal authorities or pay to the government a financial penalty of £150 per tonne.

The council has been required to write off its surplus of 2008/09 permits, which has reduced the value of the waste reserve by £0.043m.

50. Financial Instruments Adjustment Account

A financial instrument is any contract that gives rise to a financial asset of one entity and a financial liability or equity instrument of another. The difference between the income included in the Income and Expenditure account and the amount required by legislation to be credited to the General Fund is taken to the Financial Instruments Adjustment Account and included as a reconciling item in the Statement of Movement on the County Fund Balance. The County Council is required to account for the amortisation of premiums and discounts on the early repayment of loans and soft loan interest on Adult Social Care debt in this manner.

| | 2008/09 | 2009/10 |
|--|---------|---------|
| | £'000 | £'000 |
| Amortisation of premiums 2009/10 | _ | 793 |
| Amortisation of premiums 2008/09 | 1,749 | (753) |
| Amortisation of premiums 2007/08 | (86) | (86) |
| Amortisation of discounts 2007/08 | 1 | 1 |
| Measurement of Adult Social Care soft loan debt | 194 | 37 |
| Credit to revenue for Adult Social Care soft loan debt | (96) | (113) |
| Net movement for the year | 1,762 | (121) |
| Balance brought forward at 1 April | 1,285 | 3,047 |
| Balance carried forward at 31 March | 3,047 | 2,926 |

51. Collection Fund Adjustment Account

Council Tax income is collected on behalf of the County Council on an agency basis by the five billing authorities in East Sussex: Eastbourne Borough Council, Hastings Borough Council, Lewes District Council, Rother District Council and Wealden District Council.

From 1 April 2009, the County Council as a precepting authority is required to show Council Tax income in its Income and Expenditure Account on an accruals basis. The difference between the income included in the Income and Expenditure account and the amount required by legislation to be credited to the County Fund is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Statement of Movement on the County Fund Balance.

| | 2008/09 | 2009/10 |
|-------------------------------------|---------|---------|
| | £'000 | £'000 |
| | | |
| Adjustment to Council Tax Income | (1,629) | 183 |
| Net movement for the year | (1,629) | 183 |
| Balance brought forward at 1 April | 1,785 | 156 |
| Balance carried forward at 31 March | 156 | 339 |

East Sussex Pension Fund Accounts

Introduction

The Local Government Pension Scheme (LGPS) is a statutory pension scheme, whose rules are governed by Parliament in accordance with the Superannuation Act 1972. New regulations came into force on 1 April 2008 with the rules of the scheme split between two separate sets of regulation; the Local Government Pension Scheme (Benefits, Membership and Contributions) Regulations 2007 and the Local Government Pension Scheme (Administration) Regulations 2008 and provide the statutory basis within which the Scheme can operate. Separate transitional regulations provide the link between the old and new scheme provisions.

Although a national pension scheme, set up for the benefit of local government employees the LGPS is in fact administered locally. The LGPS is open to all employees of the County Council, District, Borough and Unitary Authorities in East Sussex, as well as Colleges of Further Education, Town and Parish Councils and a small number of charitable organisations who have applied to be treated as "admission bodies".

In addition, the Scheme allows employees of private contractors to remain in the Scheme where they are providing a service or assets in connection with the functions of a scheme employer, in accordance with the specific requirements of the LGPS Regulations. The scheme is not open to teachers or fire fighters, as these groups of employees have separate pension schemes.

Currently within the East Sussex Pension Fund there are 59 participating employers. A full list of participating employers is given in note 9.

Fund Account for Year Ended 31 March 2010 Dealings with Members, Employers and Others directly involved in the Scheme.

| 200 | 8/09 | | 2 | 2009/10 |
|------------------|-------------------------|---|------------------|------------------------|
| £000 | £000 | Contributions | £000 | £000 |
| 73,870 26,460 | 100,330 | From Employers From Employees or Members | 76,762 26,669 | 103,431 |
| | 7,994 108,324 | Transfers in | | 9,845 113,276 |
| | 80,126 | Benefits | | 89,057 |
| | 5,033 | Payments to and on account of leavers | | 8,231 |
| | 1,400 86,559 | Administrative expenses | | 1,384 98,672 |
| | 21,765 | Net Additions / (Withdrawals) from dealings | s with members | 14,604 |
| | 0.4.7.40 | Returns on investments | | 40.500 |
| | 24,746 | Investment income | | 13,582 |
| | (338,310) | Change in market value of Investments | | 460,919 |
| | (519) | Taxation | | (447) |
| | (3,761) | Investment management expenses | | (3,227) |
| | (317,844) | Net returns on investments | | 470,827 |
| | (296,079) | Net Increase / (Decrease) in fund during th | e year | 485,431 |
| | 1,678,066 | Add Opening Net Assets of the scheme | | 1,381,987 |
| | 1,381,987 | Closing net assets of the scheme | | 1,867,418 |

East Sussex Pension Fund Accounts

Net Assets Statement as at 31 March 2010

| 200 | 8/09 | | | 20 | 09/10 |
|--------------------|----------------------|--|---|--------------------|-----------|
| £000 | £000 | | | £000 | £000 |
| | | Investment assets | | | |
| 4,102 130,350 | 134,452 | Fixed interest securities | - Public Sector - Other | 0 95,822 | 95,822 |
| 109,325 203,054 | | Equities Segregated | - UK - Overseas | 135,553 257,109 | |
| 69,572 | 381,951 | Unlisted | - Overseas | 82,418 | 475,080 |
| 0 9,428 | 9,428 | Index Linked Securities | - Public Sector - Other | 0 | 0 |
| 110,032 | | Pooled Investment Vehicle Unit Trusts | - Property | 165,097 | |
| 610,876 38,982 | 759,890 | Partnerships | EquitiesInfrastructure | 808,125 36,216 | 1,009,438 |
| | 90,917 | Cash deposits | | | 284,568 |
| | 15,781 | Other Investment balances | s | | 10,067 |
| | 1,392,41 <u>9</u> | | | | 1,874,975 |
| | (15,063) | Investment liabilities | | | (11,717) |
| | 7,721 | Current assets | | | 8,153 |
| | (3,090) | Current liabilities | | | (3,993) |
| | 1,381,98 7 | | | | 1,867,418 |

The Fund's financial statements do not take account of its liabilities to pay pensions and other benefits after the end of the financial year 2009/10.

Treasurer's Certificate

East Sussex Pension Fund Accounts

Deputy Chief Executive and Director of Corporate Resources

1. Administering Authority Responsibilities

East Sussex County Council has a statutory responsibility to administer and manage the East Sussex Pension Fund on behalf of all the participating employers of the Fund in East Sussex, and in turn past and present contributing members, and their dependents.

The Fund receives contributions from both employees and employers, as well as income from its investments. All of these elements put together then meet the cost of paying pensions, as well as other benefits. As part of its responsibilities as the administering authority the County Council is responsible, through the Pension Fund Investment Panel, for setting the investment policy and reviewing the performance of the Fund's external investment managers. Non investment issues concerning the Fund (such as administering authority discretions or the admission of new employers via admission agreements) are considered by the County Council's Governance Committee.

The County Council has contracted SERCO to undertake the day to day functions associated with the administration of the LGPS. The main services provided by SERCO include maintenance of scheme members records, calculation and payment of retirement benefits and premature retirement compensation, transfers of pension rights, calculation of annual pension increases and the provision of information to scheme members, employers and the Fund's Actuary.

Although the day to day work associated with administering the LGPS has been passed to SERCO, the County Council takes its statutory responsibility very seriously. It has therefore, set up procedures to ensure that SERCO undertake the work associated with the administration of the LGPS in accordance with an agreed service specification. The County Council also ensures that all the participant employers within the East Sussex Pension Fund are aware of their own responsibilities, as well as any changes to the provisions of the Scheme that may be introduced.

It is important to note that ultimate responsibility for both the administration of the Pension Fund and the investment of all monies associated with the Fund remains with the County Council. The County Council hosts an annual employers' pension forum, to update and involve all the participating employers of the East Sussex Pension Fund, which is always well attended.

The Local Government Pension Scheme (LGPS) (Management and Investment of Funds) Amendment Regulations 1998 included a requirement for LGPS administering authorities to prepare, maintain and publish a Statement of Investment Principles (S.I.P). The statement also covers the extent to which social, environmental and ethical considerations are taken into account in the selection, retention and realisation of investments and a summary of the policy (if any) in relation to the exercise of the rights, including voting rights, attaching to investments. The East Sussex Fund's consolidated S.I.P. includes the Funding Strategy Statement (FSS) and all other Policies issued by the East Sussex Fund.

The Code of Myners Principles will also be included in the S.I.P. LGPS administering authorities are required to prepare, publish and maintain statements of compliance against a set of six principles for pension fund investment, scheme governance, disclosure and consultation. These principles have been adopted by CLG (the central government department with responsibility for oversight of the LGPS) and replace the original ten Myners principles.

A specialist provider of Custodian Services, Northern Trust, is employed by the East Sussex Pension Fund.

The responsibilities of the Custodian are:

- Collection of investment income.
- Arranging for the custody of the schemes assets in compliance with the custody agreement.
- Providing CRD Finance with quarterly valuations of the schemes assets and details of all transactions.
- Responsibility for cash management and investing the daily cash balances in a "Triple A" rated cash pool.

2. Accounting Policies and Basis of Preparation

These accounts have been prepared in accordance with section 2 of the .Statement of Recommended Practice (SORP) 'Financial Reports of Pension Schemes' (revised May 2007) and the 2009 SORP 'A Code of Practice on Local Authority Accounting in Great Britain'. The Fund has adopted the revised Pensions SORP 2007. As a result investments previously valued at mid prices are now valued at bid or offer prices for assets where there is a bid/offer spread. The accounts summarise the transactions and net assets of the Scheme.

The accounting policies for the Pension Fund accounts are the same as those used for the County Council, as set out on pages 18 to 23. The points which specifically relate to the Pension Fund are:

- Foreign income is translated into sterling at the exchange rate at the time of the transaction.
- The expenditure of the fund includes all valid benefit claims arising during the financial year.

We show the investments held by the Pension Fund at the market value at 31 March 2010. The sources of valuation are as follows:

- Where available, all assets are priced at bid (the price a dealer is prepared to pay for a security).
- Northern Trust uses a number of established vendors for pricing equities and fixed income regardless of the market the security is traded in.
- The Private Equity investments are valued quarterly in arrears and are shown in the net assets statement as Equities-Unlisted Overseas.
- Unitised funds' prices are also sourced from a number of vendors as well as the Investment Manager.
- Non-sterling priced assets are priced in the local currency and converted to sterling at the WM/Reuters 4pm foreign exchange rate.
- All gains and losses arising on derivative contracts are reported in the 'Reconciliation of Movement in Investments'
- Broker's commissions and other costs of acquisition are included in the cost of investments purchased.

3. Actuarial Position

The latest actuarial valuation of the Fund was carried out as at 31 March 2007. The purpose of the triennial valuation is to calculate the contribution rates required to be made by each employer participating in the Fund which together with investment growth will be sufficient to meet the Fund's future liabilities. The 2007 valuation shows the Fund has a past service deficit, being 89% funded in respect of past liabilities. This compares with 84% funded at the 2004 valuation. A recent survey of valuation results for County Council funds carried out by the Society of County Treasurers has shown that all County Council funds are now in deficit. East Sussex funding of 89% compares with an average of 83% for all County Council funds and places East Sussex in joint 5th position out of thirty four funds. This means that the employer contribution rate only needs to go up by 1% over the next 3 years for the majority of the East Sussex Fund's employers. The contribution rates paid by each employer participating in the fund for 2009/2010 are shown at note 9.

The contribution rates as described are calculated to be sufficient to cover 100% of the Funds Liabilities. With effect from 1 April 2008 the Common Rate of Contribution was 18.8% of pensionable pay, comprising a future service funding rate of 15.2% of pensionable pay, and an additional 3.6% in respect of the past service deficit resulting from past investment underperformance.

Summary of Methods and Assumptions Used

Full details of the methods and assumptions used are described in the valuation report dated 31 March 2008.

The actuarial opinion on the security of prospective rights is based on the Projected Unit Method. This assesses the cost of benefits accruing to existing members during the year following the valuation, allowing for future salary increases. The resulting contribution rate is adjusted to allow for any difference in the value of accrued liabilities (allowing for future salary increases) and the market value of assets.

Since assets were taken into account at their market value the actuary considers it appropriate to take a lead from the market when setting the financial assumptions used to value the ongoing liabilities, to ensure compatibility of the asset and liability valuation bases. The stream of future liability payments is converted into a capital value today by assuming a return on Fund assets of 6.1% a year. The anticipated returns on assets are set by reference to the prevailing returns available on investing in the Government bond market. Long-term returns of 1.6% a year more than Government bonds are anticipated.

The contribution rates have been calculated using the projected unit method and the main actuarial assumptions were as follows:

| Investment Return | Nominal |
|-----------------------------------|---------|
| Equities | 6.1% |
| Pay Increases | 4.7% |
| Price inflation/Pension Increases | 3.2% |

4. Fund Managers

The market value (at Bid) of the investments as at 31 March 2010 which were under the management of fund managers and the proportion managed by each manager:

| Manager | 2009 | | 2010 | |
|-------------------------|---------|-------|---------|-------|
| | £m | % | £m | % |
| UBS | 114.6 | 8.3 | 11.0 | 0.6 |
| Capital | 11.7 | 0.8 | 19.4 | 1.0 |
| Fidelity | 346.6 | 25.2 | 438.1 | 23.5 |
| Prudential M&G | 145.0 | 10.5 | 125.8 | 6.7 |
| Harbourvest | 30.2 | 2.2 | 35.1 | 1.9 |
| Adams Street Partners | 39.3 | 2.9 | 47.7 | 2.6 |
| Northern trust Cash | 84.7 | 6.2 | 235.6 | 12.6 |
| UBS Infrastructure | 13.9 | 1.0 | 14.9 | 8.0 |
| Prudential Infracapital | 25.1 | 1.8 | 21.7 | 1.2 |
| Legal & General | 563.1 | 40.9 | 741.3 | 39.8 |
| Alliance Bernstein | 2.4 | 0.2 | - | - |
| Schroders | - | - | 174.3 | 9.3 |
| Total | 1,376.6 | 100.0 | 1,864.9 | 100.0 |

The overall annual rate of return achieved by the Fund is 34.3% compared with the WM Universe return of 35.1%.

5. Analysis of Investments

| Description | 31/03/09 | (of which unquoted) | 31/03/10 | (of which unquoted) |
|---------------------------|----------|---------------------|----------|---------------------|
| | £m | £m | £m | £m |
| UK | 737.9 | (39.0) | 1,175.2 | (36.2) |
| Foreign | 638.7 | (69.6) | 689.7 | (82.4) |
| | 1,376.6 | (108.6) | 1,864.9 | (118.6) |
| Other Investment balances | 15.8 | - | 10.1 | - |
| | 1,392.4 | (108.6) | 1,875.0 | (118.6) |

Largest Holdings

| Name | Investment Type | £m | % |
|---|-----------------------------|-------|------|
| Legal & General UK Equity Index | Unit Trust Equity (Passive) | 276.6 | 14.9 |
| Legal & General World Equity Index | Unit Trust Equity (Passive) | 131.9 | 7.1 |
| Legal & General S N. America Equity Index | Unit Trust Equity (Passive) | 117.4 | 6.3 |
| | | | |

Only three holdings represented over 5% of the total value of the net assets of the scheme.

6. Investment Income Table

| Income From Fixed Interest Securities Dividends from Equities |
|--|
| Income from index linked securities |
| Income from pooled investment vehicles Securities Lending Commission Recapture Interest on cash deposits Income from Class Actions |
| Irrecoverable Withholding tax Total Investment Income |

| 2008/09 £000 | 2009/10 £000 |
|----------------------|----------------------|
| 1,007 | 112 |
| 13,024 | 10,369 |
| 70 | - |
| 2,389 | 1,731 |
| 161 | - |
| 12 | 8 |
| 7,564 | 796 |
| - | 119 |
| 24,227 519 | 13,135 447 |
| 24,746 | 13,582 |

7. Investment

Transaction costs are included in the cost of purchases and sale proceeds. Transaction costs include the costs charged directly to the scheme such as fees, commissions, and stamp duty. Transaction costs incurred during the year amounted to £1.322m (£1.567m 2008/09). In addition, indirect transaction costs are also incurred through the bid-offer spread on investments within pooled investment vehicles. The amount of indirect costs is not separately provided to the scheme.

Reconciliation of Movement in Investments

| | Value at 2008/09 | Purchases at cost & Derivative Payments | Sales Proceeds & Derivative Receipts | Change in | Value at 2009/10 |
|-------------------------------------|------------------|---|--------------------------------------|----------------|------------------|
| | £000 | £000 | £000 | £000 | £000 |
| Fixed Interest Securities | 134,452 | 46,126 | (119,025) | 34,269 | 95,822 |
| Equities Index Linked Securities | 381,951 9,428 | 327,835 | (359,714) (10,339) | 125,008 911 | 475,080 - |
| Pooled Investment Vehicles | 759,890 | 74,405 | (125,435) | 300,578 | 1,009,438 |
| | 1,285,721 | 448,366 | (614,513) | 460,766 | 1,580,340 |
| Cash Deposits | 90,917 | | | (114) | 284,568 |
| Other Investment balances | 15,781 | | | 267 | 10,067 |
| | | | | | |
| | 1,392,419 | | | 460,919 | 1,874,975 |

Fixed Interest Securities
UK Public Sector Quoted
UK Corporate Quoted
Overseas Corporate Quoted

Equities
UK Quoted
UK Unquoted
Overseas Quoted
Overseas Unquoted

| Value | Value |
|---------|---------|
| £000 | £000 |
| 2008/09 | 2009/10 |
| 4,102 | - |
| 130,350 | 95,822 |
| - | - |
| 134,452 | 95,822 |
| | |
| 2008/09 | 2009/10 |
| 109,325 | 135,553 |
| - | - |
| 202.054 | 257,109 |
| 203,054 | 237,109 |
| 69,572 | 82,418 |

Index Linked Securities

UK Public Sector Quoted

Overseas Public Sector Quoted

Pooled Investment Vehicles

UK Unit Trusts -Property

-Other

Partnerships -Infrastructure

Cash Deposits

Sterling

Foreign Currency

| 2009/10 | 2008/09 |
|-----------|---------|
| - | 9,428 |
| - | - |
| - | 9,428 |
| | |
| 2009/10 | 2008/09 |
| 165,097 | 110,032 |
| 808,125 | 610,876 |
| 36,216 | 38,982 |
| 1,009,438 | 759,890 |
| | |
| 2009/10 | 2008/09 |
| 284,568 | 90,917 |
| - | - |
| 284,568 | 90,917 |

Investment Assets (Other Investment Balances)

Sales (including currency) Investment Income Due Recoverable Taxes Managers Fees rebate

Total

| 2008/09 | 2009/10 |
|---------|---------|
| £000 | £000 |
| 13,705 | 7,820 |
| 1,199 | 1,289 |
| 833 | 950 |
| 44 | 8 |
| 15,781 | 10,067 |

8. Derivative Contracts

Derivative receipts and payments represent the realised gains and losses on futures contracts. The scheme's objective is to decrease risk in the portfolio by entering into futures positions to match assets that are already held in the portfolio without disturbing the underlying assets.

| Derivative Contracts | | Mar-09 | Mar-10 |
|--------------------------------|------------------|------------------------|--------|
| | | £000 | £000 |
| UK Fixed Income Futures | | 90 | - |
| Overseas Fixed Income Futures | | | - |
| | | 90 | _ |
| Type of Future | Expiration | Economic Exposure | Market |
| LIV ETSE evolunge traded | loss than 1 year | Value 10,972 | Value |
| UK FTSE exchange traded | less than 1 year | 10,972 | - |
| Overseas FTSE exchange traded | less than 1 year | | - |
| | | 10,972 | - |
| | | Mar-09 | Mar-10 |
| Adjustment to Variation Margin | | (90) | - |
| | | (90) | - |

9. Authorities in the Fund

| | Contribution Boton | |
|---|--------------------|-------------|
| | Contribution Rates | |
| | 2009/10 | 2010/11 |
| | % | % |
| Administering Authority | | |
| East Sussex County Council | 17.8% | 18.1% |
| | | |
| Scheduled Bodies | | |
| Brighton & Hove City Council | 16.7% | 17.0% |
| Eastbourne Borough Council | 20.9% | 21.2% |
| Hastings Borough Council | 20.5% | 20.8% |
| Lewes District Council | 19.2% | 19.5% |
| Rother District Council | 22.4% | 22.7% |
| Wealden District Council | 20.1% | 20.4% |
| East Sussex Fire & Rescue Service | 18.3% | 18.4% |
| Battle Town Council | 18.3% | 18.6% |
| Bexhill 6th Form College | 15.2% | 15.5% |
| City College Brighton | 16.5% | 16.8% |
| Brighton Hove & Sussex 6 th Form College | 15.2% | 15.5% |
| | 18.3% | |
| Chailey P C | | 18.6% |
| Conservators of Ashdown Forest | 18.3% | 18.6% |
| Crowborough Town Council | 18.3% | 18.6% |
| Valuation Tribunal | 18.3% | 18.6% |
| Sussex Probation Board | 20.0% | 20.0% |
| | | |
| Sussex Downs College | 14.1% | 14.5% |
| Forest Row Parish Council | 18.3% | 18.6% |
| Hailsham Town Council | 18.3% | 18.6% |
| Sussex Coast College | 15.7% | 16.0% |
| Heathfield & Waldron Parish Council | 18.3% | 18.6% |
| Lewes Town Council | 18.3% | 18.6% |
| Maresfield Parish Council | 18.3% | 18.6% |
| Newhaven Town Council | 18.3% | 18.6% |
| Peacehaven Town Council | 18.3% | 18.6% |
| Plumpton College | 15.2% | 15.5% |
| Polegate Town Council | 18.3% | 18.6% |
| Ringmer Parish Council | 18.3% | 18.6% |
| Rye Town Council | 18.3% | 18.6% |
| Seaford Town Council | 18.3% | 18.6% |
| Sussex Sea Fisheries District Committee | 18.3% | 18.6% |
| Telscombe Town Council | 18.3% | 18.6% |
| Uckfield Town Council | 18.3% | 18.6% |
| | | |
| University of Brighton | 15.4% | 15.7% |
| Varndean 6th Form College | 15.2% | 15.5% |
| Willingdon & Jevington Parish Council | 18.3% | 18.6% |
| Chiddingly Parish Council | 18.3% | 18.6% |
| | | |
| Admitted Bodies | | |
| 1066 Housing Association | 29.9% | 29.9% |
| Hove & Portslade Citizens Advice Bureau | 21.0% | 21.5% |
| Rother Homes | 29.9% | 29.9% |
| SEERA | 12.8% | 13.1% |
| Sussex Archaeological Society | 18.5% | 19.0% |
| Sussex Housing And Care | 18.5% | 19.0% |
| University of Sussex | 18.5% | 19.0% |
| Freedom Leisure | 13.6% | 13.9% |
| Commission for Social Care & Inspection | 20.1% | 20.7% |
| | | |
| Centre for British Teachers | 13.3% | - 10.00/ |
| Jarvis Workspace FM | 18.4% | 19.8% |
| De La Warr Pavillion Trust | 16.4% | 17.6% |
| Fact Success County Council | | |

| RBLI | 15.5% | 15.8% |
|--------------------------------------|-------|-------|
| Eastbourne Leisure Trust (Serco) | 8.7% | 9.0% |
| Convex Leisure | 13.4% | 13.7% |
| Wealden & Eastbourne Lifeline (WELL) | 16.3% | 16.6% |
| Eastbourne Homes | 15.9% | 17.0% |
| May Gurney | 18.7% | 18.8% |
| Wave Leisure | 12.6% | 13.8% |
| Sussex County Sports Partnership | 15.8% | 15.8% |
| Crime Reduction Initiatives | 21.3% | 21.3% |

The LGPS in East Sussex

Membership of the East Sussex Pension Fund as at 31 March 2010 is detailed below

| | March 2009 | March 2010 |
|------------------|------------|------------|
| Contributors | 21,550 | 21,384 |
| Pensioners | 13,644 | 14,247 |
| Deferred Members | 17,357 | 18,512 |

10. Analysis of Contributions

The normal contribution rates that are paid by participating employers in the Fund cover the cost of benefits relating to future service, and correcting any deficit identified at the latest actuarial valuation over a specified number of years.

The deficit funding in total for all participating employers is shown on the table below.

Contribution rates and benefits payable are set out in statutory regulations

| - | | | | |
|----|-------|-----|----------|--------|
| CO | N I I | RIP | 1161 | \sim |
| | | | | |

Employers' Normal Deficit funding Augmentation Members' Normal

Total

| 2008/09 £000 | 2009/10 £000 |
|-----------------|-----------------|
| (63,496) | (62,089) |
| (9,181) | (13,407) |
| (1,193) | (1,266) |
| (26,460) | (26,669) |
| (100,330) | (103,431) |

All transfers in (£9,845m) are individual transfers i.e. there are no group transfers.

BENEFITS PAYABLE

Pensions Commutations & Lump Sums Lump Sums Death Benefits

Total

| 2008/09 £000 | 2009/10 £000 |
|-----------------|-----------------|
| 59,405 | 64,281 |
| 19,249 | 22,882 |
| 1,472 | 1,894 |
| | |
| 80,126 | 89,057 |

Administrative Authority Scheduled Bodies Admitted Bodies

| 2008/0 | 9 | 2009/1 | 10 |
|-----------------------------------|---------------------------|-----------------------------------|---------------------------|
| Contributions Receivable £m | Benefits Payable £m | Contributions Receivable £m | Benefits Payable £m |
| 37.6 | 31.2 | 38.4 | 34.4 |
| 60.5 | 46.9 | 60.9 | 52.6 |
| 2.2 | 2.0 | 4.1 | 2.1 |
| 100.3 | 80.1 | 103.4 | 89.1 |

Payments to & on account of leavers

Refunds of Contributions Group transfers out to other schemes Individual Transfers out to other schemes

Total

| 2008/09 £000 | 2009/10 £000 |
|-----------------|-----------------|
| 11 | 24 |
| - | - |
| 5,022 | 8,207 |
| | |
| 5,033 | 8,231 |

The Pension Fund Scheme provides an Additional Voluntary Contribution (AVC) facility for scheme members. In 2009/10 some members of the pension scheme paid voluntary contributions and transfers in of £1.360m to Prudential to buy extra pension benefits when they retire. £1.853 was disinvested from the AVC provider in 2009/10. (£2.636 2008/09) The contributions are paid directly from scheme members to the AVC provider and are therefore not included in the Pension Fund Accounts. The combined value of the AVC funds at 31 March 2010 was £16.150m (2008/09 £16.023m).

11. Assets & Liabilities

| Investment Liabilities (Other Investment Balances) |
|--|
| Purchases (including currency) |
| Managers' Fees |
| Total |
| Current Assets |
| Contributions (Ers & Ees) |
| Other Current Assets |
| Cash Balances (invested with ESCC) |
| Total |
| Current Liabilities |
| Pension Payments (including lump sums) |
| Cash Balances (owed to ESCC) |
| Professional Fees |
| Other Current Liabilities |
| Total |
| |

| 2008/09 | 2008/09 |
|---------|---------|
| £000 | £000 |
| | |
| 14,550 | 11,235 |
| 513 | 482 |
| 15,063 | 11,717 |
| | |
| | |
| 7,415 | 7,593 |
| 306 | 560 |
| - | - |
| 7,721 | 8,153 |
| | |
| 938 | 2,853 |
| 1,850 | 483 |
| 62 | 71 |
| 240 | 586 |
| 3,090 | 3,993 |

12. Contingent Liabilities and Assets

At 31 March 2010 the Fund has contractual commitments of £202.4 million to private equity funds managed by Adams Street and HarbourVest. The Fund has also committed £22.5 million to the M & G UK Companies Financing Fund.

At 31 March 2010 the unfunded commitment was £95.0 million for private equity and £22.5 million for the M & G UK Companies Financing Fund. The commitments are paid over the investment time frame of the underlying partnership. Concurrently as these partnerships mature they will also distribute capital back to investors. The Fund has received distributions not subject to recall of £21.1 million in respect of these partnerships at 31 March 2010. All figures are expressed based on relevant exchange rates as at 31 March 2010.

The value of the funded commitment net of distributions in these funds at 31 March 2010 is included in the net asset statement.

Sussex Careers - a Community Admission Body in the Pension Fund, until recently, supplied careers advisory services on behalf of both ESCC and B&H CC. Sussex Careers has now been formally wound-up, and its remaining non-pension assets will be distributed to its creditors, including the Pension Fund.

The Fund will continue to pursue a claim for compensation and recovery of outstanding debts. While the outcome will only be decided by a decision of the Liquidators, the proportion to be paid to the Fund is yet to be determined.

Following Rulings given by the European Court of Justice, along with a number of other local authority pension funds, the East Sussex Pension Fund is pursuing the recovery of tax paid on certain dividends. If successful this will be of material benefit to the Fund. The amount which may be recoverable is not currently quantifiable.

13. Stock Lending

The East Sussex Fund has not operated a Stock Lending Programme since 13 October 2008.

14. Scheme and Investment Expenses

Regulations permit the County Council to charge administration costs to the Fund. A proportion of relevant County Council costs have been charged to the Fund on the basis of actual time spent on pension scheme administration and investment related business and in safeguarding Fund assets. The fees of the Fund's external investment managers reflect the agreements contained in their respective mandates. Fees are linked to the market value of the Fund's investment and therefore may increase or reduce as the value of these investments change. The Fund Manager aggregated fees include the rebated fees in respect of the pooled funds so as to reflect the gross position in respect of investment fund manager charges.

Total expenditure on scheme and investment management expenses during the year was £4.6m broken down as follows: Professional Fees £3.2m (including £0.9m rebated fees) and Scheme Administration £1.4m.

Investment Management expenses

Investment Management & Custody fees Performance Measurement Services Other Advisory Services

Total

| 2008/09 £000 | 2009/10 £000 |
|-----------------|-----------------|
| 3,551 | 2,885 |
| 13 | 15 |
| 197 | 327 |
| | |
| 3,761 | 3,227 |

Administrative expenses

Administration & Processing
Actuarial Fees
Audit Fees
Legal & Other Professional Fees

Total

| 2008/09 £000 | 2009/10 £000 |
|-----------------|-----------------|
| 1,168 | 1,193 |
| 159 | 111 |
| 68 | 71 |
| 5 | 9 |
| | |
| 1,400 | 1,384 |

15. Related Parties

Employer pension contributions paid by East Sussex County Council in 2009/10 amounted to £38.4m (£37.6m in 2008/09). Details of transactions with East Sussex County Council can be found in note 14 to the Accounting Statements. Other than those listed above in note 14 no material transactions took place in 2009/10 with related parties. During 2009/10, the Pension Fund had an average balance of £2.4m deposited with the County Council, which paid £7,740 interest for these deposits. The County Council charged the Fund £1.4m for expenses incurred in administering the Fund. The Treasurer of the Pension Fund and members of the County Council and the Investment Panel have no material transactions with the Pension Fund. The professional fees paid to the Pension Fund's external investment fund managers and East Sussex County Council are shown in note 14.

16. Audit Costs

The table below sets out the fees agreed with PKF for services rendered during the year, and in line with the requirement for administrating authorities to produce a pension fund annual report from 2007/08. An additional requirement from 2008/09 is for the pension fund audit to be separate from the audit of the County Council's accounts. The scope of the audit is determined by the Audit Commission's Code of Audit Practice ('the Code') and PKF's risk-based approach to audit planning.

Pension Fund Audit **Total**

| 2008/09 | 2009/10 |
|---------|---------|
| £000 | £000 |
| 50 | 52 |
| 50 | 52 |

Accruals

Provision made at the year-end to bring into account outstanding debtors, creditors, etc, in order to show income and expenditure as it is earned or incurred.

Actuarial Gains and Losses

The change in pension liabilities since the previous year, caused either by events differing from the previous forecast, or a change in actuarial assumptions.

Actuarial Valuation

A review of the Pension Fund normally carried out at 3-year intervals, which assesses the contributions required from employing bodies in order to maintain the Fund's ability to pay benefits in future years to pensioners, contributors and their dependants.

Admitted Bodies

Bodies whose staff can become members of the Pension Fund by virtue of an admission agreement made between the Pension Fund and the relevant body (contrasting with Scheduled Bodies – see below).

Annual Governance Statement

The statement sets out any functions delegated to sub-committee(s) or officers, terms, structure and operation of delegation, any representation of employers including voting rights and publishes details of governance arrangements against a set of best practice principles.

Area Based Grant (ABG)

Area Based Grant is a general grant allocated directly to local authorities as additional revenue funding to areas. It is allocated according to specific policy criteria rather than general formulae. Local authorities are free to use all of this non-ringfenced funding as they see fit to support the delivery of local, regional and national priorities in their areas.

Balances

A working balance maintained as a cushion against unexpected expenditure during the year.

Best Value Accounting Code of Practice (BVACOP)

A Code of Practice to establish consistent and comparable financial reporting. The code gives a mandatory definition of total cost and the divisions of service at which total cost must be aggregated when presenting cost based information and performance indicators in a published format.

Budget

An expression, mainly in financial terms, of the County Council's policy for a specified period.

Building Schools for the Future (BSF)

Building Schools for the Future (BSF) is a new, strategic approach to capital investment in schools, heralding a major transformation in secondary school education nationwide.

Capital / Capital Expenditure / Capital Receipts

Capital expenditure pays for the acquisition of assets or the enhancement (rather than maintenance) of existing assets. It is financed mainly from borrowing, and charged to revenue over a number of years. We plan for capital expenditure over several years in the published capital programme. The term 'capital receipts' covers income from the sale of assets, together with grants and contributions received specifically for financing the capital programme. Capital receipts can only be used for capital purposes, and not to support the revenue budget.

Capital Charges

Amounts charged to service revenue accounts for the use of assets, consisting of depreciation and notional interest.

Capital Adjustment Account

A reserve which is credited with amounts set aside to finance capital expenditure and absorbs the timing differences that might arise as a result of the setting aside of resources being out of line with accounting charges for depreciation and impairment losses.

Cash Instruments

These are investments which amount to short term deposits.

CIPFA / SOLACE

CIPFA – the Chartered Institute of Public Finance and Accountancy.

SOLACE - the Society of Local Authority Chief Executives and Senior Managers.

These organisations jointly publish a framework document dealing with corporate governance.

Collection Fund Adjustment Account

The difference between the income included in the Income and Expenditure account for Council Tax and the amount required by legislation to be credited to the General Fund is taken to the Collection Fund Adjustment Account and included as a reconciling item in the Statement of Movement on the County Fund Balance.

Community Assets

These are assets which the County Council intends to hold in perpetuity and have no determinable finite useful life.

Comprehensive Performance Assessment (CPA)

An overall assessment of the performance and capabilities of local authorities, based on evidence from other external review bodies together with the Audit Commission's own judgements.

Corporate and Democratic Core

This consists of two elements: Democratic Representation and Management, comprising the costs associated with Members of the County Council including support costs, and Corporate Management, which covers a tightly defined core of central costs, including the cost of the Chief Executive, and the costs of corporate information such as preparing the Statement of Accounts.

Contingent Assets and Liabilities

A statement of a possible gain or loss to the authority, which is contingent upon the outcome of an event which is not known for certain when the accounts are drawn up.

County Fund

The main revenue fund of the County Council into which is paid income from the council tax precept, grants and charges for services and from which is met the cost of providing services.

Craditors

Amounts owed by the County Council but not paid at the date of the Balance Sheet.

Current Service Cost

The increase in pension liabilities expected to arise from employee service in the current period.

Curtailments

This heading covers the additional cost arising from the early payment of pension benefits when an employee is made redundant. The full estimated discounted cost is charged immediately to the County Fund Revenue Account, under the heading of 'non-distributed costs', but this is offset by a transfer from the Pensions Reserve.

Debt Management Account Deposit Facility (DMADF)

The Debt Management Office provides the service as part of its cash management operations and of a wider series of measures designed to improve local and central government's investment framework and cash management. The key objective of the DMADF is to provide users with a flexible and secure facility to supplement their existing range of investment options.

Debtors

Amounts owed to the County Council but unpaid at the date of the Balance Sheet.

Defined Benefit and Contribution Pension Schemes

Pension schemes generally fall into one of these two categories. Defined Benefit schemes are those such as the Local Government Pension Scheme, where the benefits to employees are based on their final salaries and where employers' contributions have to be adjusted to match estimates of future liabilities. Defined Contribution schemes are those where the employer's liability is restricted to the amount that they contribute. As the Teachers' Pension Scheme is administered nationally, it is treated in local authority accounts as a Defined Contribution scheme.

Depreciation

A charge to services in the Income & Expenditure Account, assessed as the amounts by which fixed assets reduce in value during the year, calculated from the estimated life expectancy and any residual value.

Equities

Ordinary shares issued by companies.

Financial Reporting Standards (FRSs)

Accounting standards approved by the Accounting Standards Board.

Floor / Floor Authority

See Revenue Support Grant.

Formula Spending Share (FSS)

See Revenue Support Grant.

FRAB

The Financial Reporting Advisory Board's (FRAB) role is to promote the highest possible standards in financial reporting by Government and to help to ensure that any adaptations of, or departures from, Generally Accepted Accounting Principles (GAAP) are justified and properly explained.

Government Grants

Contributions by central Government towards either the revenue or capital cost of local authority services.

HM Revenue & Customs (HMRC)

HMRC's purpose is to make sure that the money is available to fund the UK's public services. HM Revenue & Customs (HMRC) was formed on the 18 April 2005, following the merger of Inland Revenue and HM Customs and Excise Departments. HMRC ensure the correct tax is paid at the right time, whether this relates to payment of taxes received by the department or entitlement to benefits paid.

IASB

The International Accounting Standards Board (IASB) is an independent accounting standard-setter board and has responsibility for setting International Financial Reporting Standards

Impairment

Impairment to assets may be physical in nature, such as damage by fire, or caused by a general or specific reduction in prices during the financial year.

Infrastructure

This term covers capital investment on assets such as roads and rights of way.

Intangible Assets

This term includes such items as development expenditure or goodwill, but for local authorities it only covers licences for the use of computer software.

Interest Cost

The expected increase in the present value of pension liabilities during the current period, because the benefits are one year closer to settlement.

IFRS

International Financial Reporting Standards

IFRIC

International Financial Reporting Issues Committee - The IFRIC reviews, on a timely basis within the context of current International Financial Reporting Standards (IFRSs) and the IASB Framework, accounting issues that are likely to receive divergent or unacceptable treatment in the absence of authoritative guidance, with a view to reaching consensus on the appropriate accounting treatment. In developing interpretations, the IFRIC works closely with similar national committees.

IRR

The **internal rate of return** (IRR) on an investment or potential investment is the annualised effective compounded return rate that can be earned on the invested capital. In more familiar terms, the IRR of an investment is the interest rate at which the costs of the investment lead to the benefits of the investment. This means that all gains from the investment are inherent to the time value of money and that the investment has a zero net present value at this interest rate.

LABGI

Local_Authority_Business_Growth_Incentives Scheme (LABGI) scheme is a financial incentive scheme to encourage economic growth by allowing local authorities to retain a share of increased Non Domestic Rate (NDR) revenue. Authorities are free to spend LABGI revenues on their own local priorities.

Leasing

A method of obtaining the use of assets: a rental charge is paid for a specified period, but under operating lease conditions the asset remains the property of the lessor and the County Council has no rights to purchase.

Levies

A contribution which the County Council is required to make towards the costs of the Environment Agency (for flood defence), the Ashdown Forest Conservators and Sussex Sea Fisheries.

Minimum Revenue Provision

An amount, prescribed by Government, to be set aside from revenue for the redemption of debt.

Net Book Value (NBV)

The amount at which fixed assets are included in the Balance Sheet. The NBV is the historical cost or current value less any accumulated depreciation.

Net Worth

The total of all assets less the total of all liabilities. It helps to determine the value of an entity and is also known as Total Net Assets or Total Equity.

Non-Distributed Costs

These are costs which the County Council has to bear, but which do not support any statutory services. This includes three elements of the pension cost (Past Service Cost, Settlements and Curtailments) which are defined elsewhere, and the costs of properties which have been declared surplus and are awaiting disposal.

Non-Domestic Rates

A charge on commercial and industrial buildings fixed by the Government and reallocated to local authorities.

Outturn

The actual level of income and expenditure in a financial year.

Past Service Costs

These arise when an employer agrees to provide added benefits in terms of years of service to an employee retiring early, normally because of redundancy. The full estimated discounted cost of the added years over the lifetime of the pension are charged immediately to the County Fund Revenue Account, under the heading of 'non-distributed costs', but this is offset by a transfer from the Pensions Reserve.

Pooled Budgets

These are formal arrangements, under Section 31 of the Health Act 1999, between local authorities and primary care trusts, to share the costs of various services which overlap the responsibilities of the various authorities. One authority hosts the entire activity for the partnership, and the others contribute towards the total costs on an agreed basis.

Post Balance Sheet Events

A statement of the financial implications of an event taking place after the Balance Sheet date, which has a material effect on the County Council's financial position at the balance sheet date.

Prior Period Adjustments

Material adjustments that are applicable to prior years and which arise from changes in accounting policy or the correction of fundamental errors. A fundamental error is one of such significance as to undermine the validity of the financial statements. They do not include normal recurring corrections or adjustments of accounting estimates made in prior years.

Private Equity

Investments into new and developing companies and enterprises which are not publicly traded on a recognised stock exchange.

Private Finance Initiative (PFI)

A long-term contractual public-private partnership, under which the private sector takes on the risks associated with the delivery of public services in exchange for payments tied to agreed standards of performance.

Provisions

Provisions are made for liabilities and losses which have already been incurred at the date of the balance sheet, but for which the amount or dates on which they will arise cannot be determined accurately.

Public Works Loan Board (PWLB)

A Government agency which provides the main source of borrowing for local authorities.

Real Terms

The value given to expenditure and income in different years after removing the effects of inflation. The figures then being in constant price terms enable a comparison to be made of changes in volume over the years.

Related Parties

This term covers individuals or bodies with which the County Council has a close economic relationship. It includes Members and Chief Officers, Government departments that provide funding, and other bodies that are involved in partnerships with the County Council.

Reserves

Internal reserves set aside to finance future expenditure for purposes falling outside the definition of provisions.

Restatements

Assessed increases or decreases in values of the County Council's fixed assets.

Revaluation Reserve

This reserve is the net unrealised gains arising from the revaluation of fixed assets recognised in the balance sheet.

Revenue

Recurring expenditure principally on pay, running costs of buildings, equipment and capital financing costs.

Revenue Expenditure Funded from Capital Under Statute

Expenditure which may properly be charged to capital, and financed over a number of years, but which does not result in tangible assets.

Revenue Support Grant / Formula Spending Share / 4-Block Model / Floor and Floor Authorities

Revenue Support Grant (RSG) – a significant general grant, received from the Government, and to contribute to the overall costs of providing services.

4-Block Model – the financial modelling process that underpins the allocation of Revenue Support Grant. Formula Grant funding encompasses four elements: (1) a central minimum amount allocated per head of population; (2) the needs of a local authority to provide certain services; (3) the resources the local authority can generate for itself (e.g. the amount of council tax it can raise); (4) a safeguard to prevent unreasonable year-on-year fluctuations. These four elements represent the 'Four Block' method of calculating entitlement to Formula Grant.

Floor – the Revenue Support Grant to which local authorities are entitled is calculated using complex formulae, based upon measures of local population needs and assessment of local council tax revenues. In order to reduce any effects of negative changes or developments in these grant formulae, a minimum ('floor') grant increase for each authority is guaranteed by the Government. Authorities receiving this minimum are generally known as 'floor' authorities.

Scheduled Bodies

Local authorities and other similar bodies whose staff automatically qualify to become members of the Pension Fund.

South East England Development Agency (SEEDA)

A Government funded agency, set up in 1999, and responsible for economic and social development of the South East of England.

Settlements

These are adjustments to the County Council's pension liability arising from bulk transfers of employees. The full estimated discounted cost or gain is charged immediately to the County Fund Revenue Account, under the heading of 'non-distributed costs', but this amount is offset by a transfer from the Pensions Reserve.

Statement of Movement on the County Fund Balance

The Statement of Movement on the County Fund Balance provides the necessary reconciliation of the surplus or deficit on the Income and Expenditure Account to the balances held by the County Council. The Income and Expenditure account shows the County Council's actual financial performance for the year, measured in terms of the resources consumed and generated over the last twelve months. However the County Council is required to raise council tax on a different accounting basis. The main differences are capital investment is accounted for as it is financed, rather than when the fixed assets are consumed and retirement benefits are charged as amounts become payable to pension funds and pensioners rather than as future benefits are earned. The general fund balance compares the County Council's spending against the council tax that is raised for the year, taking into account the use of reserves built up in the past and contributions to reserves earmarked for future expenditure.

Statement of Total Recognised Gains and Losses

This statement brings together all the gains and losses of the County Council for the year and shows the aggregate increase in its net worth. In addition to the surplus generated on the Income and Expenditure Account, it includes gains and losses relating to the revaluation of fixed assets and re-measurement of the net liability to cover the cost of retirement benefits.

Stock Lending

Stock lending is the practice of temporarily transferring securities to a borrower, who wishes to make use of the associated borrowing rights, in return for a consideration and secured by acceptable assets.

Transfer Value

A lump sum paid or received for pension rights transferred from one pension scheme to another usually when employees change their employment.

Unfunded Pensions

The continuing payment of those elements of pensions which may be awarded as additional years' service by the employer on early retirements triggered by redundancy. These pensions are payable by the County Council and not by the Pension Fund.

Voluntary-aided (church) schools

The school's governing body controls the admission of pupils to a voluntary-aided school. These schools have their own admission arrangements but with the introduction of co-ordinated admissions, all applications must be made through the Council Council.

Additional Information

In addition to the Statement of Accounts, financial information can be gathered from the County Council's agendas and other publications which are on display in the major public libraries in the County.

Information on the County Council's budget and finances can also be found on the website:

www.eastsussex.gov.uk

Further information on particular aspects of the County Council's finances or those of the South Downs Joint Committee or the Ashdown Forest Trust plus any of the following publications may be obtained from:

The Deputy Chief Executive and Director of Corporate Resources, P O Box 3
County Hall
Lewes, East Sussex
BN7 1UE.

Or by email to finance@eastsussex.gov.uk

Financial Budget Summary - Price £5

This booklet gives summaries and details of the approved annual revenue estimates for each service and a list of capital schemes planned for a 4-year period.

East Sussex Pension Fund Annual Report - Price £5

This booklet provides information about the Pension Fund in greater detail than that shown in this report.